

Agenda item	5.2
Report no	PLN/034/17

HIGHLAND COUNCIL

Committee: North Area Planning Applications Committee

Date: 13 June 2017

Report Title: 17/02428/PAN – DSRL, Dounreay Nuclear Research Establishment, Dounreay, Thurso
Dounreay Site Restoration Ltd (DSRL)

Report By: Area Planning Manager (North)

1. Purpose/Executive Summary

1.1 Description of development : Decommissioning and remediation of the Dounreay site to achieve and Interim End State (IES).

Ward : 2 Thurso and Northwest Caithness

Category: Proposal of Application Notice (PAN)

Reason(s) Referred to Committee : Community Council Objection

All relevant matters have been taken into account when appraising this application. It is considered that the proposal accords with the principles and policies contained within the Development Plan and is acceptable in terms of all other applicable material considerations.

2. Recommendations

2.2 Members are asked to note the recommendation as set out in section 11 of the report.

3.0 BACKGROUND

- 3.1 To inform the Planning Applications Committee of the submission of the attached Proposal of Application Notice (PAN).
- 3.2 The submission of the PAN accords with the provisions of the Planning etc. (Scotland) Act 2006 and was lodged on 23 May 2017. Members are asked to note this may form the basis of a subsequent planning application.
- 3.3 The submitted information attached includes:
- Proposal of Application Notice
 - Location Plan
 - Constraints Plan
 - Site Layout Plan
 - Stakeholder Engagement Plan

4.0 DESCRIPTION OF PROPOSED DEVELOPMENT

The decommissioning and remediation of the Dounreay site to achieve an Interim End State (IES). The development comprises of construction of temporary buildings, demolitions, site remediation and landscaping where necessary.

5.0 SITE DESCRIPTION

The application site boundary covers the extent of the Dounreay site.

6.0 DEVELOPMENT PLAN

The following policies are likely to be relevant to the assessment of the proposal:

6.1 Highland Wide Local Development Plan 2012

Policy 24	Dounreay
Policy 28	Sustainable Design
Policy 30	Physical Constraints
Policy 42	Previously Used Land
Policy 49	Coastal Development
Policy 56	Travel
Policy 57	Natural, Built and Cultural Heritage
Policy 61	Landscape
Policy 63	Water Environment
Policy 64	Flood Risk

Policy 65	Waste Water Treatment
Policy 66	Surface Water Drainage
Policy 71	Safeguarding Waste Management Sites
Policy 72	Pollution
Policy 73	Air Quality

6.2 **Caithness and Sutherland Local Development Plan: Modified Proposed Plan**

Caithness Economic Development Areas – Dounreay

6.3 **Caithness Local Plan 2002 (as continued in force 2012)**

23. Dounreay

6.4 **Highland Council Supplementary Guidance**

Dounreay Planning Framework 2 (DPF2)

7.0 **POTENTIAL MATERIAL PLANNING CONSIDERATIONS**

- National policy
- Development plan policies and relevant supplementary guidance
- Planning history
- Siting, design and materials
- Access and parking
- Public access
- Waste
- Pollution
- Drainage
- Water environment
- Landscaping

8.0 **CONCLUSION**

8.1 The report presents the information submitted to date as part of the PAN. Summarised are the policy considerations against which any future planning application will be considered as well as the potential material planning considerations and key issues based on the information available to date. The list is not exhaustive and further matters may arise as and when a planning application is received and in the light of public representations and consultation responses.

9.0 RECOMMENDATION

It is recommended the Committee notes the submission of the PAN and advises of any material issues it wishes to be brought to the applicant's attention.

Designation: Area Planning Manager - North

Author: Emma Forbes

Background Papers: Documents referred to in report and in case file.

Relevant Plans: Plan 1 – Location Plan 00001

PROPOSAL OF APPLICATION NOTICE MOLADH BRATH IARRTAIS

The Town and Country Planning (Scotland) Act 1997 as amended by the Planning Etc. (Scotland) Act 2006
Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008

The Council will respond within 21 days of receiving the Notice. It will advise whether the proposed Pre-application Consultation is satisfactory or if additional notification and consultation above the statutory minimum is required. Please note that a planning application for this proposed development cannot be submitted less than 12 weeks from the date the Proposal of Application Notice is received by the Council and without the statutory consultation requirements having been undertaken. The planning application must be accompanied by a Pre-application consultation report.

Applicant	<input type="text" value="Dounreay Site Restoration Ltd (DSRL)"/>	Agent
Address	<input type="text" value="Dounreay
near Thurso
Caithness
KW14 7TZ"/>	Address
Phone No.	<input type="text" value="01847 890837 / 890886"/>	Phone
E-mail	<input type="text" value="stakeholderrelations@dounreay.com"/>	E-mail

Address or Location of Proposed Development Please state the postal address of the prospective development site. If there is no postal address, please describe its location. Please outline the site in red on a base plan to a recognised metric scale and attach it to this completed Notice

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Description of Development Please include detail where appropriate – eg the number of residential units; the gross floorspace in m² of any buildings not for residential use; the capacity of any electricity generation or waste management facility; and the length of any infrastructure project. Please attach any additional supporting information.

Pre-application Screening Notice

Has a Screening Opinion been issued on the need for a Proposal of Application notice by the Highland Council in respect of the proposed development?

If yes please provide a copy of this Opinion.

YES.....

NO. X

Community Consultation [See checklist of Statutory minimum consultation attached]

State which other parties have received a copy of this Proposal of Application Notice.

Community Council/s

Date Notice Served

Assoc of Caithness Community Councils

See attached schedule of events

Caithness West Community Councils

Names/details of any other parties

Date Notice Served

Dounreay Stakeholder Group

See attached schedule of events

Wider community / public

Please give details of proposed consultation

Proposed public event

Venue

Date and time

Attached schedule of events provides details of public consultation events (x3), consultation via Dounreay Stakeholder Group (includes Community Councils (West, Thurso and the Association). See schedule of events.

Newspaper Advert – name of newspaper

Advert date(where known)

Caithness Courier

7th June 2017

John O'Groat Journal

9th June 2017

Northern Times





8th June 2017

Details of any other consultation methods (date, time and with whom)

See attached Stakeholder engagement plan which includes public meetings, drop-in sessions, briefings to Councillors/politicians, leaflet distribution and website based info.

Signed .. [Redacted Signature]

Date...19/5/17.....

		Reference:	
		Issue:	Final
		Date:	28 th April 2017
<p>STAKEHOLDER ENGAGEMENT PLAN HIGHLAND COUNCIL PLANNING - DOUNREAY PHASE 3 (2018-Interim End State)</p>			
<p>Summary This document sets out the stakeholder activity that will be undertaken to engage on the proposed Dounreay Phase 3 (2018-interim end state) planning application.</p> <p>The Highland Council, in its' pre-application advice, has outlined their expectations on stakeholder consultation/engagement.</p>			
	Name /Department	Signature	Date
Prepared by:	June Love Community Relations Manager		28/4/17
Checked by:	Carl Beck Planning Applications Manager		05 MAY 17
Approved by:	David Lowe Support Services Director		5 May 17
Approved by:	Steve Beckitt Chief Nuclear Officer		5/5/17

DOUNREAY – PHASE 3 PLANNING STAKEHOLDER ENGAGEMENT PLAN

1. Introduction

In 2006 The Highland Council published the Dounreay Planning Framework (DPF). This document became supplementary planning policy guidance, written to support the policies contained within the Caithness Local Plan. The DPF was revised and adopted as Supplementary Guidance in April 2015.

The purpose is to allow the land use implications and environmental effects of the DPF to be identified and to achieve the necessary grants of planning permission. The Dounreay decommissioning programme was split into three revised development phases which were:

- Phase 1: 2005-2015
- Phase 2: 2013-2018
- Phase 3: 2018-Interim End state

Stakeholder consultation was carried out for Phase 1 (2006) and Phase 2 (2012) and this stakeholder plan outlines the activities to be taken for Phase 3.

The submission of the planning application for phase 3 is scheduled to take place around September 2017.

2. Objectives

The objectives of this document are to:

- Provide an outline to Highland Council on the activities that the site will undertake to consult/engage or inform, whichever is appropriate;
- Identify the main stakeholders;
- Outline a programme of activities to engage with stakeholders and the public;
- Outline the briefing material which will be made available to stakeholders and the public.

3. Key Stakeholders

DSRL has a comprehensive list of stakeholders and all consultation/engagement activities will be inclusive to everyone who has an interest. More specifically details are given in Section 7 of key stakeholders and activities that will be undertaken.

4. The issue

The notification to The Highland Council that a planning application for phase 3 will be submitted has led to a variety of activities being planned. This would lead to the full planning application for phase 3 of the decommissioning of Dounreay being submitted by September 2017.

The engagement activities will build on previous planning applications (phase 1 and 2) and will cover primarily new builds (shaft and silo / flask facility), reactor dismantling, demolitions and site remediation and landscaping (i.e. to end of interim end state).

5. Activities on consultation/engagement carried out

Since 2002, the site has consulted or engaged on a number of projects that could have the potential to create a significant impact off-site and where there were real options that needed to be considered. The site has in the past used a well-defined process to identify the best practicable environmental option and seeks to engage members of the public and interested parties at the earliest opportunity.

6. Consulting on Phase 3 Planning

DSRL will build (and link) on the consultations previously undertaken for phase 1 and 2 and other engagement activities already undertaken (which links to the phase 3 submission), providing stakeholders with the opportunity to submit views on this phase of planning.

Appropriate information will be provided on the engagement/consultations that have taken place and the recommended way forward. In addition, a summary of the phase 3 planning activities and a non-technical summary of the environmental statement will be provided along with other relevant information.

A story board will be developed in readiness for public engagement as set out in section 7. Stakeholders will be encouraged to provide views by submitting written responses, verbal responses and comments made at various meetings/presentations will be recorded.

7. Schedule of Events

A series of activities have been identified to engage with stakeholders. Key dates at this point are identified as:

19th May:	Notification to Highland Council (response within 21 days)
Wb 5 th June:	Local adverts (Courier, Groat, Northern Times)
12-16 June:	<u>Consultation events</u> Dounreay.com (all week with one late night opening 15th June). 12th June - Reay Village Hall (subject to availability) 13th June - Wick (venue subject to availability).
14 June:	Presentation to DSG public meeting
12 June-1 Sept	Info on Dounreay website.
mid-June to 1 Sept:	review of stakeholder comments/views
early/mid Sept:	update of documentation for submission with planning application
early/mid Sept:	processing agreement with HC
end Sept/beg Oct:	submission of planning application with full ESs
Early 18:	North Planning Committee makes determination (with conditions)
mid/late 18:	DSRL work to discharge planning conditions prior to start of development(s)

Event	Date	Target Groups	Comments	Lead
Submit Proposal of Planning Application notice.	27 March 2016	The Highland Council (Planning)	Consultation Plan Proposals sent to HC for approval.	Carl Beck
Article in The One (internal magazine)	February 17	Dounreay staff	Article published to set scene	Carl Beck
Pre-briefing	15 March 2017	Dounreay Stakeholder Group (which has representation from (Association of Caithness Community Councils, Thurso CC and Caithness West CC).	Information to update Site Restoration sub group members High level information at DSG public meeting	David Lowe Ella Feist Phil Craig
Project discussions	7 April 2017	Highland Council (Bob Robertston)	Site visit for familiarisation.	Neil Buchan / June Love/ Ella Feist
Project Discussions	April/May 2017- (Ongoing at appropriate times through project)	NDA	To ensure timely updates leading up to consultation – sharing of information for consultation.	June Love (to notify) Project team discussions as appropriate.
Planning discussions	19 May 2017	Highland Council Planning	Submit notification of stakeholder consultation on HC planning application.	June Love
Prepare draft public information (text only – no design)	31 May 2017	Dounreay Exco / Project teams	To finalise public information	Doug King / Dennis Barrie / June Love (to be approved by Project Directors, Comms and Security)
Notification	1 June 2017	Residents	Information on stakeholder activity via Residents newsletter.	June Love (Marie Mackay)
Public info designed	6 June 2017	Internal info	Completion of public information – design	Duncan Mclachlan (Paul Hetherington)
Pre-briefings to key individuals	9 June 2017 (Ongoing as appropriate times through the project)	MP Gail Ross, MSP Scottish Government Radwaste team, Local Councillors CNSRP	Pre-briefing info for key individuals, written confirmation on intention to public consultation on planning application (info to be included)	Phil Craig (June Love)
Project discussions	After 9 th June 2017	Scottish Govt. and HC Planning team	Invite to site for familiarisation visit.	Carl Beck / June Love
Article on DSRL website and cascaded via Twitter, Facebook.	12 June 2017	Emailed to all registered stakeholders	Linking into Dounreay News article.	Paul Hetherington
Local adverts	Wb 5 June 2017	Adverts for stakeholder events	Local papers (Northern Times, John O'Groat Journal, Caithness Courier) and out via Dounreay website.	June Love / Paul Hetherington

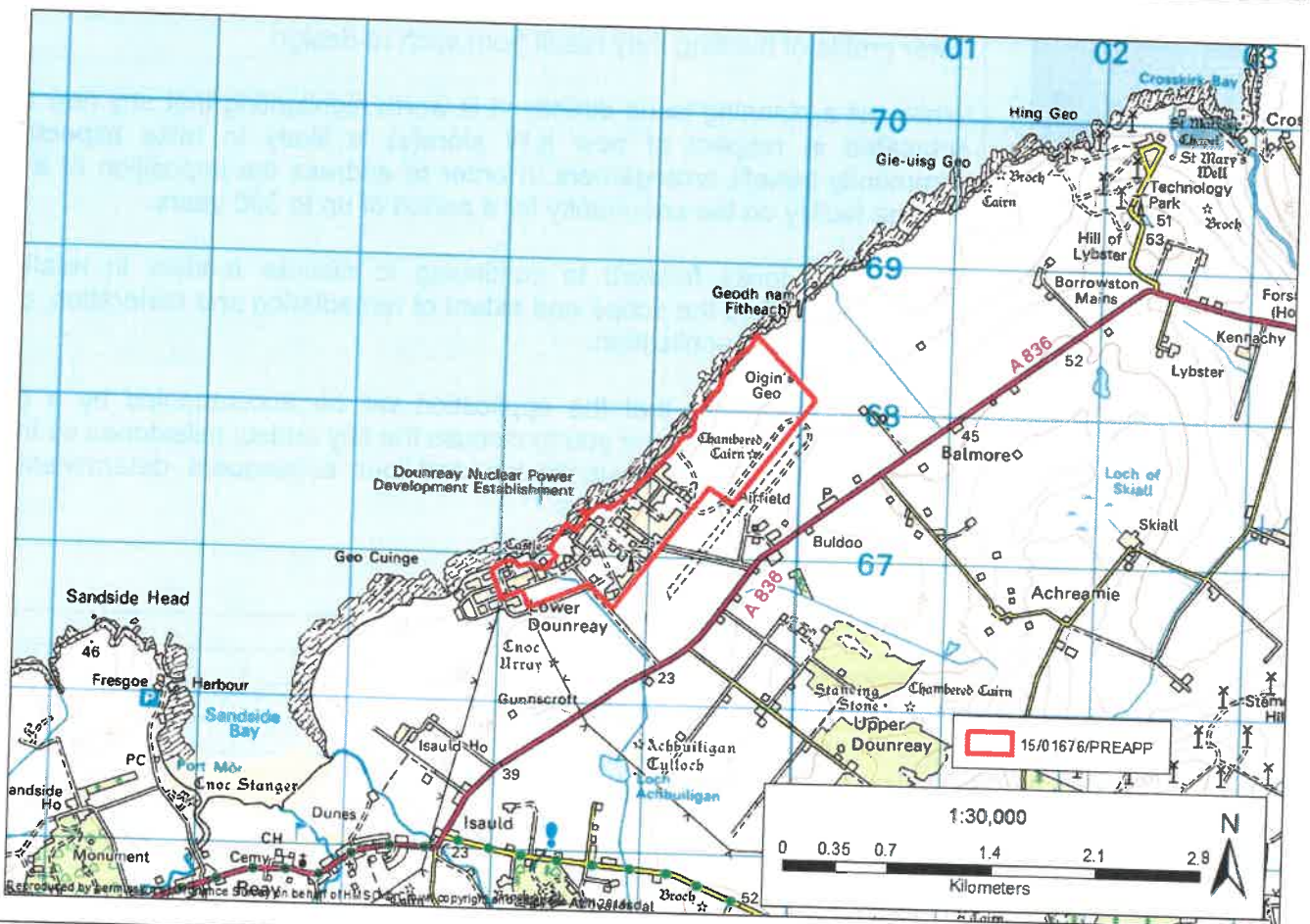
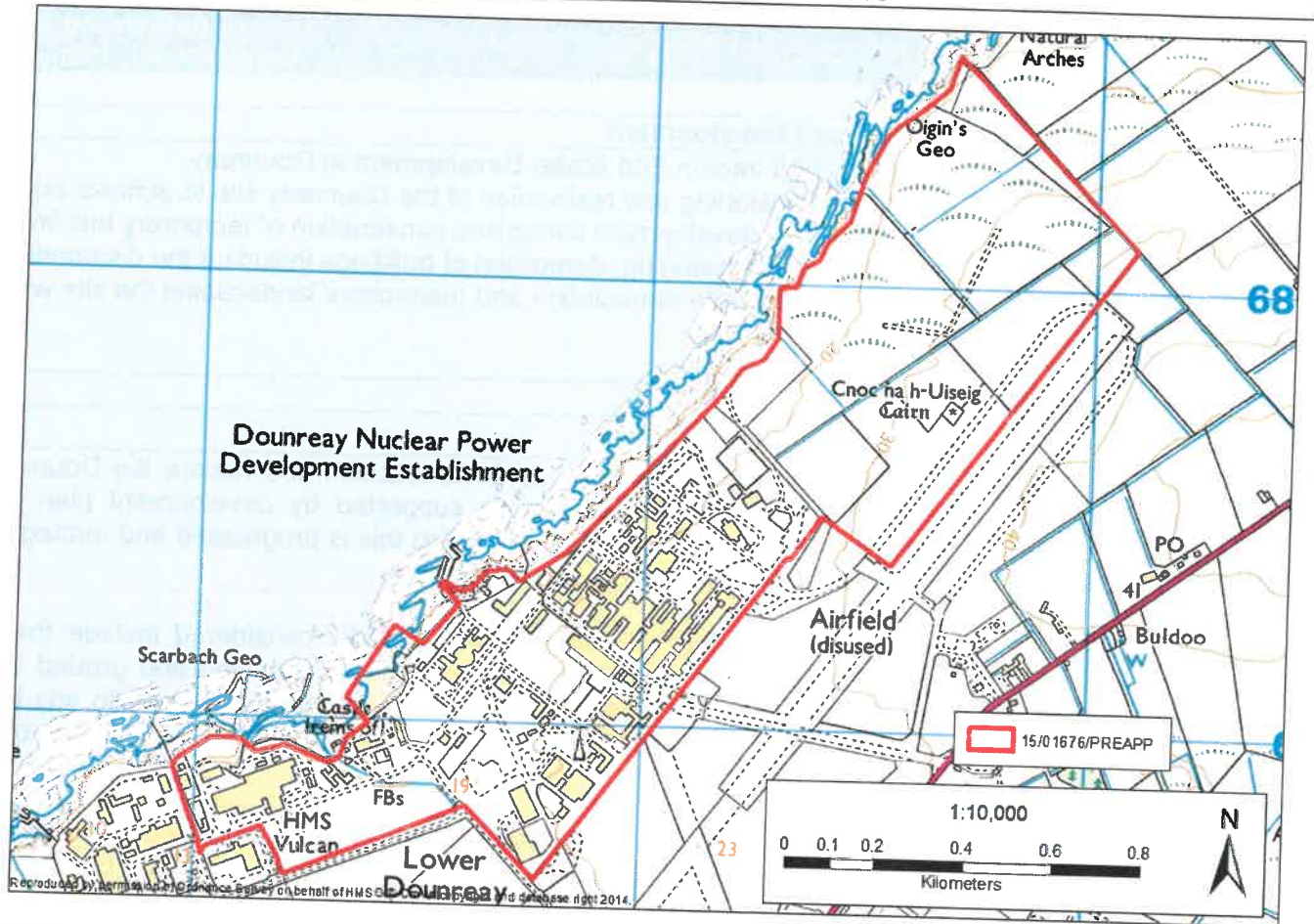
Event	Date	Target Groups	Comments	Lead
Advert – poster	9 June 2017	Displayed in Public Information office, Thurso and screens utilised.	Poster detailing forthcoming activity.	June Love / Paul Hetherington.
Info for display at Stakeholder events	12 June 2017	Available for stakeholder sessions	<ul style="list-style-type: none"> - Summary document on planning - Non-tech summary of Environmental Statement. - Posters 	June Love / Paul Hetherington
Leaflet providing summary of Planning Application distributed	12 June 2017	To all registered stakeholders (via email)	To be emailed out to those registered and posted to those without emails.	Paul Hetherington (June Love)
Public drop in session (Thurso)	Wb 12-16 June 2017 (0900 to 1700). Late opening on Thursday 15 June (1700 to 2100)	Local community	<p>Advertised through local papers, residents newsletter, DSG meetings,</p> <p>(display will run all week (0900-1700 hrs) with one late night opening)</p>	<p>June Love (Marie Mackay / Dawn Clasper)</p> <p>+ project team</p>
Public drop in session (Reay hall)	Mon 12 June 2017 (1800 – 2100)	Caithness West Community Council / Buldoo residents / those living in Reay and surrounding area.	<p>Advertised through local papers, residents newsletter, DSG meetings.</p> <p>To be held in the evening.</p>	<p>June Love (Marie Mackay / Dawn Clasper)</p> <p>+ project team.</p>
Public drop in session (Wick – PPP)	Tue 13 June 2017 (1800 – 2100).	Local community	<p>Advertised through local papers, residents newsletter, DSG meetings,</p> <p>To be held over one day and evening.</p>	<p>June Love (Marie Mackay / Dawn Clasper)</p> <p>+ project team.</p>
DSG public meeting	Wed 14 June 2017	Presentation on HC application	Public meeting – presentation on key activities.	To be confirmed
Buldoo Residents Group	Date to be confirmed.	Update at BRG for information and feedback.	Local residents opportunity to provide views.	To be confirmed (June Love/Marie Mackay)
Feedback from consultation	Ongoing 12 June to 4 Sept 2017	All registered stakeholders	<p>Summary of views submitted and feedback by:</p> <ul style="list-style-type: none"> • Website • Email • Dounreay News • Press articles 	June Love/Paul Hetherington (with project team input).
Presentation	Aug 2017	Scottish Government Planning	Outline of Dounreay application to inform.	Neil Buchan (June Love)
Internal project discussions	June to September 2017	Internal discussions (possibly NDA discussions)	Consider any views/comments received and revise planning docs (if appropriate).	Project team

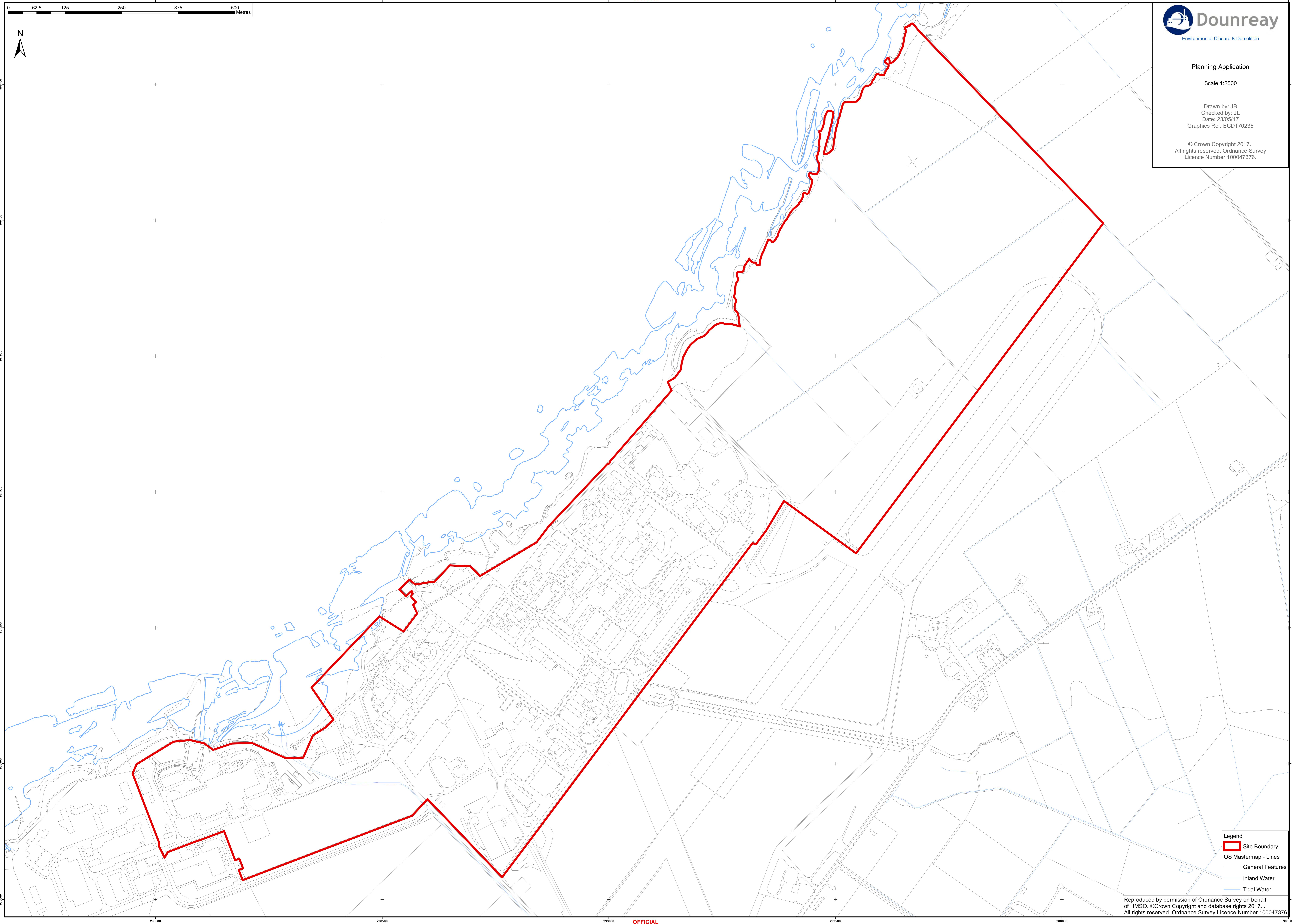
Event	Date	Target Groups	Comments	Lead
Planning Application submitted	End Sept/ beg Oct 2017	The Highland Council	Submitted with full Environmental statements.	Neil Buchan
HC Planning Committee	Early 2018	North Planning Committee makes determination (with conditions)	DSRL submissions and evidence.	Neil Buchan
Internal project discussions	Mid/late 2018	Work to discharge planning conditions prior to start of development(s).	Clear action plan to take DSRL through discharging conditions.	Neil Buchan
Correspondence to stakeholders at appropriate stages in project: <ul style="list-style-type: none"> • Planning Application submitted • Outcome of planning • Commence activities • Progress on activities going forward 	Ongoing as appropriate.	All registered stakeholders	Updates on website and emailed to registered stakeholders.	Paul Hetherington (Carl Beck / June Love)

DISTRIBUTION

Phil Craig	MD, Dounreay
David Lowe	Deputy MD, Dounreay
Steve Beckitt	Chief Nuclear Officer
Fiona Bruce	For Exco distribution (for information)
Carl Beck	Planning
Adrean Gill	ECD
Dennis Barrie	ECD
Doug King	ECD
Paul Hetherington	Head of Communications

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Legend

- Site Boundary
- OS Mastermap - Lines
- General Features
- Inland Water
- Tidal Water

