

Agenda Item	8.
Report No	CC/21/19

HIGHLAND COUNCIL

Committee: Caithness Committee

Date: 19 November 2019

Report Title: Winter Maintenance Plan 2019-20

Report By: Executive Chief Officer Customer and Communities

1. Purpose/Executive Summary

- 1.1 This report provides Members with information on winter maintenance preparations and arrangements for the 2019/20 winter period and invites the Committee to approve the Winter Maintenance Plans for Caithness.
- 1.2 This report takes cognisance of the alterations to the weekend service and revised Winter Maintenance Policy (**Appendix A**), approved at the 16 August 2018 Environment, Development and Infrastructure Committee as part of the Winter service Review report EDI/57/18.

2. Recommendations

- 2.1 Members are invited to approve the Winter Maintenance Plan for the Caithness Area, which includes the priority road lists and maps presented in **Appendices B & C**.

3. Implications

- 3.1 Resource – as detailed in this report.
- 3.2 Legal - Under Section 34 of the Roads (Scotland) Act 1984 the Council, as Roads Authority, has a duty of care to manage and maintain the adopted road network.
- 3.3 Community (Equality, Poverty and Rural) – there is a risk that should road conditions continue to deteriorate access to minor rural roads and residential streets may become more restrictive as precedence is given to maintaining the strategic road network.

- 3.4 Climate Change / Carbon Clever – in relation to Carbon Emissions the Service provides specialist training for all operatives in respect to fuel efficient driving, and route plans are in place to achieve the most efficient routing of vehicles.
- 3.5 Risk – Where a Roads Authority is unable to demonstrate that it has made adequate provision for the upkeep and safety of its adopted road network, as can be reasonably expected, it may lead to a greater risk to unable to defend claims made against it.
- 3.6 Gaelic - No implications.

4. Background

- 4.1 The Council’s Scheme of Delegation to Area Committees gives the Caithness Committee the power “to approve the winter maintenance plan within the strategy and budget allocated by Community Services Committee”
- 4.2 Under Section 34 of the Roads (Scotland) Act 1984, a Roads Authority shall take such steps as they consider reasonable to prevent snow and ice endangering the safe passage of pedestrians and vehicles over public roads.
- 4.3 The Council’s Winter Maintenance Policy is in place to ensure a consistent level of service between Areas and to ensure, as far as possible, the safety of drivers/pedestrians. However, the operation of that Policy does not and cannot ensure that every road/footway will be free of ice and/or snow at all times
- 4.4 Caithness Area has its own Winter Maintenance Plan which sets out the operational details required to deliver a service and comply with the Council’s policy. The Caithness plan takes full account of the current policy.

5. Winter Maintenance Policy

- 5.1 The Council’s Winter Maintenance Policy sets out the hierarchy of priorities for treatment, target times for treatment, and the hours of operation. The current Winter Maintenance Policy is contained in **Appendix A**.
- 5.2 Primary routes are treated first, thereafter Secondary routes and then all Other routes being treated as and when resources permit.
- 5.3 The total lengths of each Priority in Caithness are:

Primary	135km	33 %
Secondary	222 km	55%
Other	49 km	12%

- 5.4 The Council publishes “Winter Services” leaflets for each operational area providing the public with information on snow clearing and gritting of Council roads along with maps showing the Priority attributed to individual roads.
- 5.5 The leaflets and Policy information are provided on the “Winter Maintenance” pages on the Council’s web site at:-
www.highland.gov.uk/yourenvironment/roadsandtransport/wintermaintenance

The Priority location details and maps for the Area are reproduced at **Appendices B & C**. These are available on the Council's website and a copy of the Winter Maintenance Plans for the Area will be available at the Committee.

- 5.6 Secondary routes may vary from year to year to reflect school transportation routes.

Subsequently, after reviewing routes, resources and school transport information, there are no changes to Secondary routes in the Caithness Area.

The Community Services Committee also approved that any future contracts for school transport services include the requirement that vehicles be fitted with all weather (mud and snow) tyres.

6. Forecast/Decision Making

- 6.1 The Council employs a professional forecast provider (MetDesk Ltd) who provides daily and 5-day weather forecasts. Separate forecasts are received for the 7 climatic zones across Highland to support local decision making.
- 6.2 The daily forecast is received at noon and covers the following 24 hours. This forecast is used to plan treatment for the evening and following morning. The forecast is updated at 17:00 and 05:00. If there is any adverse deterioration in the forecast during the forecast period, an update is provided directly to the duty officer(s) by telephone.
- 6.3 Across The Highland Council, real time data is obtained from 57 icelert sites. Within the Caithness Area there are 6 Highland Council & 3 Trunk Road sites used to assist decision making. These sensors provide information on the road surface temperature, surface condition (wet, dry, ice), and the presence of salt, graded 1, 2 or 3. A Salt 1 level will prevent freezing down to about minus 2 and Salt 3 down to minus 8 degrees Celsius.
- 6.4 Sutherland Area operates a "Duty Officer" rota to ensure that there is always a suitably qualified and experienced member of staff available 24 hours a day, 7 days a week, to take decisions on the deployment of appropriate resources to deal with the prevailing weather conditions.
- 6.5 Duty officers have all had training from the weather forecast provider. Training is refreshed every three years.

7. Operatives

- 7.1 The numbers of manual workers allocated to road maintenance is determined by the number of routes required to deliver the winter maintenance policy. The current staff establishment is shown in table 6.4 below with the majority of operatives holding an LGV driving licence. Where possible, in order to optimise available resources, the number of drivers is supplemented by Mechanic drivers, for example, who may be available for evening pre-grit routes.
- 7.2 Operatives normally allocated to grounds maintenance and street sweeping are used to provide resources for treating footpaths. The majority of these operatives hold ordinary driving licences, which generally restrict their involvement to the operating of mini tractors and vehicles of 3.5 Tonnes or less.

7.3 A standby system is put in place over the winter period to ensure sufficient drivers are available to cover weekends. A small number of operatives are also put on standby during the week which allows an initial response to emergencies out of hours.

7.4 Caithness Area Staff Establishment

Staff Establishment	
<u>Wick (Caithness House) Office</u> 1 Senior Technician 1 Technician (MA) 0.5 Operational Support Officer 1 Roads Officer 1 Roads Inspector	<u>Wick (Albert Street) Depot</u> 1 Assistant Foreman 9 Operatives <u>Thurso Depot</u> 1 Foreperson 10 Operatives

8. Vehicles and Plant

8.1 There are 10 front-line gritters available and 4 footpath tractors. There are a limited number of spare gritters available across Highland.

8.2 Each vehicle treats, on average, 35.7km of Primary and Secondary routes followed by 5km of Other routes. Routes that are not classified as 'Primary', 'Secondary' or 'Other' are treated as a last priority if conditions dictate.

8.3 Some footway tractors treat several villages, which involve travel time between routes, this will impact on the length of surface they can treat in a day.

9. Treatments

9.1 Winter maintenance treatments consist of morning routes, evening precautionary treatment routes and, during extreme/poor conditions, continuous or all day treatments.

9.2 All operations begin at 0600hrs and can continue to 2100hrs. The routes covered on a weekend may be extended during snow conditions.

9.3 Treatments consist of the application of pure salt or occasionally salt/sand mix and where required blading or ploughing of the road surface. A spread rate for salt application has been agreed by Council, dependent on weather conditions.

10. Salt

10.1 The average annual usage of salt for Caithness Area is approximately 6,000 tonnes. Although the occurrence of snow lying on the roads has reduced, ice and frost remain prevalent especially on the higher routes. In the current year there is sufficient salt in stock or on order spread across our depot locations.

10.2 Salt usage varies with prevailing weather conditions and typical usage levels are shown below:-

Evening Pre-treatment	20 tonnes
Morning treatment for ice	45 tonnes
Snow (repeated treatments)	100 tonnes

11. Provision of Grit/Salt Bins

- 11.1 Grit/salt bins are generally placed at locations with steep gradients where we are not providing a regular road or footway gritting service.
- 11.2 The bins are filled before the onset of winter conditions. They are replenished regularly over defined routes as well as on an ad-hoc basis as required subject to availability of resources.
- 11.3 Requests for additional bins are considered taking into account the following factors:-
- the elevation and steepness of the road/footpath;
 - whether a regular road or footway gritting service is already provided;
 - the needs and numbers of the regular users of the footpath/road; and
 - the resources available to service the bins.

12. Co-ordination and Support for Other Services

- 12.1 There is on-going co-ordination between Council Services and in particular Community Services, Care and Learning and the NHS, to close any local gaps in the winter maintenance service at the schools, care homes and housing estates. For example, Community Services supplies schools with salt suitable for facilities management staff to spread on the paths and roads within school grounds.
- 12.2 At times of extreme weather, Council Services meet as a group to coordinate action to address issues of access to schools, health services and care services. Representatives from the Council's Emergency Planning section, Police, HIFRS, NHS; Transport Scotland, Trunk Road Operating Companies and other key agencies are involved if there is a requirement to consider the wider implications of a winter emergency. The meetings are normally chaired by a representative from the Chief Executive's Service. The Council's Press Office is kept informed to enable appropriate communication with the public through media and social networking channels.

13. Exceptional Conditions

- 13.1 While the resources set out above will deal with the majority of winter events, there may be occasions, for example periods of heavy prolonged snowfall, when additional resources are required.
- 13.2 To help deal with these exceptional situations, a framework contract is in place which allows us to bring in additional resources at short notice. Local contractors are available who can supply equipment and operators to assist in clearing deep snow at short notice.
- 13.3 Community Service resources are also available to assist with the treatment of footpaths.

14. Community Self-Help

- 14.1 The Council also encourages communities to "self-help" as much as possible and to generate awareness of people within their community that may need assistance from neighbours in clearing snow and ice or possibly shopping or accessing health and social services during extreme weather conditions.

- 14.2 Community self-help is also being encouraged under the Councils “Winter Resilience” scheme whereby communities can submit an application via their community council to carry out footway gritting operations within an agreed area. The Council will provide the community with salt/grit, bins, scrapers and reflective waistcoats. It is important to note that this does not replace the service provided by the Council, but allows the community to provide an enhanced level of service.
- 14.3 Guidance is also published on the Council web site and by the Scottish Government on their “Ready Scotland” web site urging people to be prepared for emergencies and extreme weather.
- 14.4 The Council also provides (on request) salt/gritting services for key strategic local service providers, including hospitals, health centres, fires stations, airports and train stations as examples.

Designation: Executive Chief Officer Customer and Communities

Date: 28 October 2019

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Background Papers: TEC-41-13, TEC-67-13, COM23/16, EDI/57/18



The Highland Council

Community Services

Winter Service Policy

August 2018

Winter Service Policy

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THE HIGHLAND COUNCIL

Community Services

Winter Service Policy

1.0 BACKGROUND

- 1.1 Under Section 34 of the Roads (Scotland) Act 1984, a Roads Authority shall take such steps as they consider reasonable to prevent snow and ice endangering the safe passage of pedestrians and vehicles over public roads.
- 1.2 This Winter Maintenance Policy relates to the Council's responsibilities as Roads Authority for adopted roads, cycle ways, footways and footpaths.
- 1.3 Cross Service Working arrangements exist between Services to ensure that Council properties receive an appropriate winter maintenance service. The appropriate Service Director will determine the appropriate level of winter maintenance service for footpaths, car parks and other areas that are the responsibility of the Council but are not on the list of public Roads.

2.0 GENERAL

- 2.1 With the operational management devolved to the Areas it is essential that a common Winter Maintenance Policy is in place to ensure a consistent service for drivers passing between local Areas.
- 2.2 It is the aim of Highland Council in respect of its winter maintenance service to:-
 - 2.2.1 Provide a winter gritting and snow clearing service which, as far as is reasonably practical, using the resources available, permits the safe movement of vehicles and pedestrians on the adopted road and footway network and seeks to minimise delays attributable to weather conditions.
 - 2.2.2 Conduct operations having regard to the requirements of the Health and Safety at Work Act 1974 and EU and Domestic Driver Hours Regulations.
- 2.3 The Council as Roads Authority is not responsible for Winter Maintenance on unadopted roads and will not provide a Winter Maintenance service for unadopted roads. It will however make every effort to provide assistance for emergency and medical services during severe weather conditions where there is an urgent need for safe access.
- 2.4 The responsibility for Winter Maintenance on Trunk Roads lies with Transport Scotland.
- 2.5 The Council will source Winter Weather Forecasting Services from recognised Meteorological Service Providers during the period 14th October to 14th April.

3.0 TREATMENT OF ROADS

The Council will endeavour to provide the highest level of service possible within the resource available. During winter, especially during severe weather, it may not be possible to keep every road free from ice and snow at all times.

The treatment of roads will be carried out based on a hierarchical system dependant on route priority. The time taken to complete the treatment of routes will vary from day to

day depending on actual weather conditions and can be expected to increase significantly during periods of snow due to having to plough both sides of the road.

3.1 NETWORK HIERARCHY

The following prioritised hierarchy will be used to determine the order of treatment of roads.

PRIMARY (Highest)	Strategic, Regional, Sub Regional and Link roads which serve the larger communities and permit the majority of road users to travel across the region. Main & Local distributor roads in the larger urban settlements. High frequency service bus routes operating at least 6 days a week and starting prior to 7am with identified hazards.
SECONDARY	Roads connecting smaller communities to the primary network. Link and Service roads within the larger urban settlements. Service bus routes not covered by the Primary network.
OTHER	Minor rural and local access roads. Residential roads in urban settlements.

Gritting may not be completed on all routes before buses start their journeys.

The priority network will be agreed by Local Area Committee. Leaflets with maps showing the Primary and Secondary network will be made available via the Council web site at the start of each winter period.

3.2 TREATMENT OF ROADS

MONDAY TO FRIDAY

The service will be provided to the full road network between 6am and 9pm. Treatment after 6pm will in general be restricted to Primary routes only.

SATURDAY AND SUNDAY

A strategic service will be provided at the weekend which covers Primary, strategic Secondary and difficult Other routes between 6am and 9pm. Treatment after 6pm will in general be restricted to Primary routes only.

3.3 PUBLIC HOLIDAYS

3.3.1 25th December and 1st January

The service will be provided between 7am and 9pm and will be restricted to the Primary network only. During periods of sustained snow, or where significant snow conditions are forecast, the service may be extended to include difficult Secondary routes.

3.3.2 26th December and 2nd January

The service will be provided between 7am and 9pm and treatment will be restricted to the Primary and Secondary networks only. Where December 26th and January 2nd fall on a Saturday or Sunday then a standard weekend service will be provided.

3.4 PRECAUTIONARY TREATMENT

Precautionary treatment carried out the previous evening, normally before 9pm, in advance of forecasted adverse weather, will in general be restricted to Primary routes only.

3.5 TREATMENT DURING SNOW CONDITIONS

In times of severe weather, resources will be concentrated on keeping the Primary network clear and as a result there may be a delay before it is possible to treat the

Secondary and Other road network, including residential streets. In exceptional snow conditions external contractors will be deployed to assist with snow clearance.

3.6 **SNOW GATES**

For safety reasons Snow Gates are located on routes where drifting snow can make the route impassable very quickly. The closure and subsequent opening of snow gates will only take place with the authority of the Police.

The roads controlled by snow gates within the Highland area are as follows:-

- A939 Bridge of Brown
- A939 Grantown to Dava
- A939 Dava to Ferness
- A832 Braemore to Dundonnell
- B9007 Carrbridge to Ferness
- B9176 Struie Hill Road
- Cairngorm Ski Road
- Bealach na Ba

In severe snow conditions the Council may withdraw resources from these roads and allow the storm to abate. In such circumstances resources may be diverted to assist snow clearing operations on other parts of the network. Additional resources may be employed during such snow conditions.

3.7 **TARGET TREATMENT TIMES**

The following are the target times for completion of routes during conditions of ice and light snow.

3.7.1 Monday to Friday

PRIMARY ROUTES	8.30am
SECONDARY ROUTES	9.00am
OTHER	As resources and conditions permit.

3.7.2 Saturday and Sunday

PRIMARY ROUTES	8.30am
SECONDARY and OTHER Routes	as resources and conditions permit

3.7.3 25th / 26th December and 1st / 2nd January

PRIMARY ROUTES	9.30am
SECONDARY ROUTES	as resources and conditions permit.

3.8 **TREATMENT OF DIVERSION ROUTES**

Where a road, including a trunk road, is closed to traffic due to either planned works or an emergency situation then the agreed diversion route will be treated as follows.

Trunk Road Closure

The agreed diversion route will be treated to Primary standard and signs erected at each end of the diversion and any other junctions with trunk roads, stating that there will be no overnight salting.

In an emergency situation and after Transport Scotland or its trunk road management and maintenance agents have notified the Council of the closure, every endeavour will be made to both treat the agreed diversion route appropriately and erect signs before the first overnight period.

Council Road Closure

Any part of the agreed diversion route that is of a lower priority than the closed road will be treated to the same priority as the closed road.

4.0 TREATMENT OF FOOTWAYS, FOOTPATHS AND CYCLE WAYS.

Treatment for ice and light snow conditions on adopted footways, footpaths and cycle ways will be carried out as set out below. Each gritting route will take a significant length of time to complete. The length of time taken will vary from day to day depending on actual weather conditions.

4.1 NETWORK HIERARCHY

The following prioritised hierarchy will be used in determining the order of treatment of footways.

Priority	Description
PRIMARY	Main urban shopping centres. Primary cycleways.
SECONDARY	Footways serving main urban areas, schools, hospitals and minor shopping areas. Sheltered Housing and locations of special need with known identified hazards.
OTHER	Other footways as resources allow.

4.2 FOOTWAY TREATMENT TIMES - MONDAY TO FRIDAY

The service will be provided between 6am and 6pm and footways will be treated on a priority basis as resources permit

4.3 FOOTWAY TREATMENT TIMES – SATURDAY, SUNDAY AND PUBLIC HOLIDAYS

The service will be provided between 6am and Noon on Primary and strategic secondary footways as resources permit. There will be no service for footways on Christmas Day or New Year's Day.

-- End of Policy Statement --

Appendix B

A836	A897 junction, Melvich	John O'Groats	P
A99	Wick	John O' Groats	P
B874	Princes St Thurso	A9 Hoy Junction	P
B876	A99 junction	A836 junction	P
B877	High Street, Thurso	Shore Street, Thurso	P
C1001	Glengolly	Reay	P
C1025	Mountpleasant Road, Thurso		P
C1041	Willowbank, Wick	Church Street, Wick	P
C1073	Macarthur Street, Wick	Northcote Street	P
C1077	A9	B877	P
C1081	Lovers Lane, Thurso		P
U1344	Airport Road, Wick	Wick Industrial Estate Road	P
U3420	Ackergill Street, Wick		P
U3458	Bankhead Road, Wick		P
U3494	St Fergus Road, Wick		P
U3500	Coach Road, Wick		P
U3603	Martha Terrace, Wick		P
U3624	North Murchison Street, Wick		P
U3632	River Street, Wick		P
U3647	Scalesburn, Wick		P
U3651	Shore Lane, Wick		P
U3660	Wellington Street, Wick		P
U3664	Whitechapel Road, Wick		P
U3805	Station Road, Wick		P
U4003	Castlegreen Road, Thurso		P
U4070	Janet Street, Thurso		P
U4088	Millbank Road, Thurso		P
U4135	Riverside Road, Thurso		P
U4313	Provost Cormack Drive, Thurso		P
U4341	Henderson Street, Thurso		P
U4343	Provost Sinclair Road, Thurso		P
U5063	Sir John's Square, Thurso		P
B855	Dunnet	Brough	S
B870	B876 junction	B874 junction	S
B874	A9 Hoy junction	A99 Junction	S
C1006	Wester Bridge - Greenland Road		S
C1010	Mey - Skarfskerry - Whitebridge road		S
C1018	Westerdale	Halkirk	S
C1025	Mountpleasant	Durran	S
C1033	B876 junction	Greenland	S
C1033	Upper Gills	Everley	S
C1037	Hastigrow	Slickly Road junction	S
C1041	Broadhaven Road, Wick	Staxigoe	S
C1045	Main Street, Lybster	Jcn A99(T)	S
C1048	Castletown - Durran Mains road		S

C1057	Thrumster/Haster Road, Jcn A99(T)	Puldagon	S
C1061	Duncansby Road, A99 jcn	Beil Road junction	S
C1069	Poolhoy to Wester road		S
C1085	Gills West Branch Road		S
C1089	Dunbeath Brae Road (including to war memorial)		S
C1247	Brough	Barrock	S
U1065	Latheronwheel - Braehungie Road, jcn A99(T)	Boultach	S
U1237	Puldagon - Newton - Whitebridge Road		S
U1280	Wester Watten - Newton Road		S
U1300	Gersa - Halcro road		S
U1316	Myrelandhorn/Quoybrae road		S
U1553	Auckengill Township Road		S
U1557	Freswick/Skirza Road		S
U1609	Seater/Canisbay/Hill of Warse Road		S
U1613	Kirkstyle - Canisbay Road		S
U1633	Mey Road		S
U1707	Lochend Road		S
U1755	Bowermadden - Gillock Road		S
U1802	Dunn - Lannergill Road		S
U1865	Braal Terrace		S
U1871	Halkirk/Plocan Road		S
U1913	Plocan - Brawlbin - Dorrery Road		S
U1927	Brawlbin - Shurrery Road		S
U2052	Forss	Achreamie	S
U2066	Buldoo/Achreamie Road		S
U2105	Forss - Westfield Road		S
U2110	Lythmore Road		S
U2144	Newlands of Geise - Langland Road		S
U2158	Holburn Head Road - round loop St Clair Ave/Holburn Place		S
U2188	Weydale Road		S
U2196	Sordale - Hilliclay Road		S
U2220	Stonegun	Sibmister	S
U2485	Wick Industrial Estate		S
U3470	Battery Road, Wick		S
U3497	Cairndhuna Terrace, Wick		S
U3520	Girnigoe Street, Wick		S
U3523	Glamis Road, Wick		S
U3541	Harrow Hill, Wick		S
U3547	Henrietta Street, Wick		S
U3551	Hill Avenue, Wick		S
U3557	Hospital Road, Wick		S
U3560	Huddart Street, Wick		S
U3561	Croik Manse Road		S
U3565	Kenneth Street, Wick		S
U3577	Leishman Avenue, Wick		S
U3618	Newton Road, Wick		S
U3637	Roxburgh Road, Wick		S

U3649	Seaforth Avenue, Wick		S
U3654	Smith Terrace, Wick		S
U3659	Wellington Avenue, Wick	Battery Road	S
U4017	Dale Road, Thurso		S
U4057	Heathfield Road, Thurso		S
U4064	Howburn Road, Thurso		S
U4115	Park Avenue, Thurso		S
U4119	Pennyland Drive, Thurso		S
U4151	St Andrews Drive, Thurso		S
U4293	Thorfinn Terrace, Thurso		S
U4299	Towerhill Road, Thurso		S
U4305	West Church Street, Thurso		S
U5431	Thurso Business Park		S

