Agenda Item	6.6
Report No	PLN/061/24

## HIGHLAND COUNCIL

- Committee:North Planning Applications CommitteeDate:07.08.2024Report Title:23/05927/FUL: Organic Sea HarvestLand 1520M NE Of Bridgend CottageFlodigarryPortreeIsle Of Skye
- **Report By:** Area Planning Manager North

## Purpose/Executive Summary

- **Description:** Marine Fish Farm Atlantic Salmon, comprising 10 x 120m circumference pens with 14m x 14m feed barge and ancillary equipment
- Ward: 10 Eilean A' Cheò

#### Development category: Local

#### Reason referred to Committee: Number of representations received

All relevant matters have been taken into account when appraising this application. It is considered that the proposal accords with the principles and policies contained within the Development Plan and is acceptable in terms of all other applicable material considerations.

## Recommendation

Members are asked to agree the recommendation to grant the application as set out in section 9 of the report.

## 1. **PROPOSED DEVELOPMENT**

- 1.1 This application seeks planning permission for a new marine fish farm for Atlantic Salmon consisting of ten 120m circumference pens in a 2 x 5 mooring grid. The moorings are marked by 18 grey cushion buoys. The site will be serviced by a 250T feed barge positioned about halfway down the landward side. The barge is constructed from concrete with dimensions of 14m x 14m. The pens will be of plastic construction with fibreglass pole supported bird nets.
- 1.2 The day-to-day servicing of the site will be conducted by boat from Staffin Jetty. Larger vessels and workboats will be from Portree with general servicing from the sea while feed supplies and waste disposal will utilise facilities at nearby Kishorn Port. Supplies will be delivered from Kyle, Kishorn and Mallaig.

There will be no shore base however there are offices and a remote feeding station located in Staffin.

- 1.3 Pre Application Consultation: No formal pre-application advice since the previous appeal was dismissed but some informal discussion with applicants regarding addressing the reasons for refusal in any future application.
- 1.4 Supporting Information:

The application has been submitted with a full EIA Report, Waste minimisation and management plan, SLVIA, draft EMP and a sea lice dispersal modelling report.

It also is presented with a report and evidence on the social and economic benefits for Skye and Scotland and a summary of wild fish monitoring reports.

- 1.5 The application also contains operational business plan information indicating that, should this and pending application 23/05931/FUL both be approved, these sites will be operated in conjunction with each other and the two previously approved sites further to the south. They will operate in an extended fallowing sequence such that at any one time only three of the sites will be operational and contain surface equipment. The extended fallow period of about a year is an important element of the organic production cycle, ensuring reduced disease and parasite risk and the need for chemical treatments.
- 1.6 The applicant has stated that it is their intention to operate the farms in a way that allows the product to achieve an 'organic' standard in line with the two southerly sites. Whilst the planning authority regards this approach positively because it reduces the environmental impacts of production, it is not possible for the operator to guarantee that any production cycle will be completed in organic compliance. Although, to date, the applicant has completed four organic production cycles in the southern sites. If non-organic methods are required for any reason, then animal welfare and fish health requirements must come before organic production goals. Consequently, in assessing the proposal against 'worst-case' outcomes (as it is required to do), the authority must disregard the organic nature of the applicant's proposed production methods and base any assessment on the impacts from non-

organic production methods.

1.7 Variations: None

#### 2. SITE DESCRIPTION

- 2.1 The proposal is positioned just off the eastern coast of the Trotternish peninsula at the north-eastern end of Skye. It is immediately to the north of Eilean Flodigarry which sits just off the coast from the Flodigarry settlement, hotel and youth hostel. To the south is Staffin Bay.
- 2.2 Inland, the landscape is dominated by the Trotternish Ridge and its landslip formations which form the main features of the Trotternish National Scenic Area the northern boundary of which lies just to the south of the proposed site. The site also lies just to the seaward side of the eastern edge of the Trotternish and Tianavaig SLA which covers a large proportion of the Trotternish peninsula, outside the NSA, both to the north and south of the site.

### 3. PLANNING HISTORY

3.1	19.06.2017	17/02314/SCOP	<b>Opinion Provided</b>
		EIA Scoping - New Marine Fish Farm for Atlantic Salmon consisting of 14 x 120m circumference circular cages in an 80m mooring grid with associated feed barge	
	17.04.2018	17/04749/FUL - New Fish Farm for Atlantic Salmon consisting of 12x120m circumference circular cages in an 80m mooring grid with associated feed barge – <i>the northernmost of</i> <i>the applicant's consented sites to the south</i>	Granted
	24.04.2018	17/04735/FUL - Marine Fish Farm - Atlantic Salmon: New site comprising of 12 x 120m circumference circular cages an 80m mooring grid with feed barge – <i>the southernmost of the</i> <i>applicant's consented sites to the south</i>	Granted
	09/04/2019	19/00494/PREAPP - New Marine Fish Farm for Atlantic Salmon consisting of 14 x 120m circumference circular cages in an 80m	Advice Provided
	27/01/2020	19/03093/FUL - New Marine Fish Farm for	Refused
		Atlantic Salmon consisting of 14 x 120m circumference circular cages in an 80m	Appeal dismissed
	02.02.2021	20/00097/FUL - New marine fish farm for Atlantic salmon consisting of 12 x 120m	Refused
		circumference circular cages in a 80m mooring grid with associated feed barge – <i>the</i>	Appeal dismissed

## Balmaqueen site to the north

23/05931/FUL - MARINE FIN FISH FARM - Pending – 10no, 120m circumference plastic pens in 2 x recommendation 5 configuration with associated feed barge for approval and and ancillary equipment - *the Balmaqueen* on this agenda *site to the north* 

## 4. PUBLIC PARTICIPATION

4.1 Advertised: EIA Development and Unknown Neighbour

Date Advertised: 22<sup>nd</sup> March 2024

Representation deadline:

Timeous representations: Object: 43 Support 123

Late representations: None

4.2 Material considerations raised are summarised as follows:

## <u>Against;</u>

a) pollution and proximity to rivers

- b) sea lice impact on farmed fish and wild fish
- c) risk of hybridisation from escaped fish breeding with wild fish
- d) concerns regarding noise, light, smell and pollution

e) site is visible from the Skye Coastal Path and the local development plan suggests views across open water should be protected

f) extreme sea-states are common in this location leading to the possibility of equipment damage and mass-escapes

g) toxins from the farm could damage coastal stocks of Dulce and Carrageen

h) the site is on the path of a wild salmon run to and from the Brogaig, Kilmartin and Lealt rivers as evidenced by historic salmon stations on nearby coastal locations

## In support:

a) Proposal will help support a wide variety of jobs across many sectors in Scotland

b) There is much misinformation about the fish farming industry. Planners must listen to the regulators.

- c) Proposal will support international food exports and supply of Scottish Salmon.
- d) Benefits to local community organisations by way of donations
- e) Support of local business
- f) Support of marine industry within the supply chain and vessel support services
- g) increase in school pupils
- h) Well paid, secure and year round jobs

i) Setting a new standard for Aquaculture with the current and proposed practices

4.3 All letters of representation are available for inspection via the Council's eplanning portal which can be accessed through the internet www.wam.highland.gov.uk/wam.

## 5. CONSULTATIONS

- 5.1 **Environmental Health**: No Objection subject to the following conditions;
  - All plant, machinery and equipment associated with this development shall be so installed, maintained and operated such that the following standard is met: - The operating noise Rating level must not exceed the Background noise level by more than 5dB(A) including any characteristics penalty at any noise-sensitive premises. Terms and measurements to be in accordance with BS 4142: 2014 Methods for Rating Industrial & Commercial Sound.

For the purposes of this condition, "noise-sensitive premises" includes, but is not necessarily limited to, any building, structure or other development the lawful use of which a) falls within Classes 7 (Hotels & Hostels), 8 (Residential Institutions) or 9 (Houses) of the Town and Country Planning (Use Classes) (Scotland) Order 1997 (as amended), or b) is as a flat or static residential caravan.

2. The external lighting system shall be designed and installed in accordance with the best practice contained in the Institute of Lighting Professionals document 'Guidance Notes for the Reduction of Obtrusive Light'. All lighting above the water surface and not required for safe navigation purposes should be directed downwards by shielding. It should be extinguished when not required for the purpose for which it has been installed. If lighting is required for security purposes, infra-red lights and cameras should be used.

## 5.2 Landscape Officer: No objection

Any effects on the Key Landscape and Visual Characteristics or Special Qualities of the Trotternish and Tianavaig Special Landscape Area would be localised and do not give rise to grounds of objection

## 5.3 NatureScot: No Objection

- Inner Hebrides and the Minches Special Area of Conservation (SAC) The proposed development lies within an area of international importance for harbour porpoise. In their view, harbour porpoise will not be adversely affected by the proposal. Appropriate Assessment required – see Appendices
- River Kerry Special Area of Conservation (SAC) Sea lice modelling demonstrates that there is connectivity with the Freshwater Pearl Mussel interest of this SAC, but their advice is that they will not be adversely affected by the proposal. Appropriate Assessment required see Appendices
- Shiant Islands Special Protection Area (SPA) The farm would be within foraging distances of many of the Shiant Islands SPA bird species. However, it is unlikely that the proposal will have a significant effect on any of the

breeding seabirds either directly or indirectly. No Appropriate Assessment required

- Special Protection Areas (SPAs) classified for Gannet There is connectivity between this development and a number of SPAs which are of European importance for breeding gannet. Subject to application of standard conditions relating to top net mesh size and reporting of entanglement/entrapment, these SPAs will not be adversely affected by the proposal. Appropriate Assessment not required if conditions imposed
- The fish farm is on the edge of Trotternish National Scenic Area (NSA) which is of national importance for its landscapes. Whilst the proposal would have some adverse effects on out to sea views from within the NSA, they advise this will not affect the integrity of the NSA.
- Priority Marine Features (PMFs) Tide swept coarse sands with burrowing bivalves is extensive on this site and is likely to be affected by these proposals. However, they advise that the proposals do not raise any issues of national interest.
- White tailed eagle covered by a confidential annex agree with conclusions that the proposal is unlikely to have an adverse effect on this species subject to vessel operation protocols that maintain appropriate buffer distances.
- 5.4 **RSPB** <u>not a consultee</u> but comments relate closely to NatureScot advice above;

Welcome the changes that Acoustic Deterrent Devices and underwater lighting are no longer proposed to be used, and that biodiversity enhancement is now proposed.

The following mitigation should be

- Top net mesh should be 200mm or less to reduce the likelihood of bird entanglement. Entanglement should be monitored and reported alongside adaptive management.
- Installation should avoid the breeding bird season, April July inclusive.
- To avoid disturbance to breeding birds during construction and operation, vessels should avoid travelling through the channel between Eilean Flodigarry and Sgeir na h'Eirrann and always travel seaward of the Eilean Flodigarry maintaining over 500m distance when practical from all landforms, particularly between the months of February and August.
- 5.5 **Skye & Lochalsh Rivers Trust** <u>not a consultee</u> but comments relate closely to NatureScot advice above and there is no district salmon fishery board for Skye at the present time.
  - Concerns that two primary rivers, Kilmaluag and Kilmartin fall within the referenced management area and therefore will be affected by the introduction of new salmon farm sites at Flodigarry.
  - Proposed site falls within a wild salmonid protection zone as outlined in SEPA's Sea Lice Regulatory Framework.
  - In the event of escapes concerns for genetic introgression between escaped

farmed salmon and wild salmon populations in nearby river catchments.

### 5.6 **SEPA** – No Objection

- Had previously received an application for this site during the 2019 application with this new application having some modification to the location and pen configuration which they consider to be minimal.
- They are currently dealing with an application under CAR and are processing the modification as an admin variation. They do not see any significant issues with the application at this stage they cannot guarantee that a variation of the existing consent will be granted until the determination of the current application.

Following a request for further information in respect of the recently introduced Sea Lice Risk Framework the following was received;

• The two OSH sites have been assessed under the new sea lice framework as existing sites because their CAR authorisations were granted prior to the framework being put in place.

For existing sites, SEPA have assessed all active farms on the West Coast and Western Isles, using screening models. The farms have been categorised into relative risk categories, describing their relative potential influence on exposure of wild salmon to sea lice. Farms in category one have the lowest potential influence and farms in category four have the highest potential influence.

Balmaqueen and Eilean Flodigarry fell into the lowest risk category and therefore will not have sea lice conditions inserted into the permits to prevent sea lice numbers from increasing. This is because the screening assessment indicates that in the terms of relative contribution to the three Wild Salmon Protection Zones within the vicinity of the sites, the sea lice exposure risk in each would not materially change with these farms in operation.

As existing CAR permits, all four OSH sites operating in the Sound of Raasay will be required to report sea lice numbers between mid-March and 31st October starting in 2025. The permits will be varied by SEPA at the end of 2024 to include this condition.

## 5.7 Scottish Government Marine Directorate (5 April 2024)

The previous application indicated the biomass currently permitted should not result in unacceptable impacts to the water column. Given that the applicant is proposing to reduce the permitted biomass, it is not anticipated that this will result in any increase to the predicted impacts.

- There are currently no sites registered with the SGMD within 1000m of the proposed new site. The applicant has applied for another new site which is located 1700m northwest of the this proposed new site.
- The proposed site appears to be relatively exposed to the North and East. The applicant has acknowledged this and intend to have staff on site during each working day and on days where the site is deemed inaccessible

onshore monitoring and feeding remotely.

- OSH already possess authorisation to farm at their existing sites however an amendment to this authorisation must be sought to include any newly approved or acquired sites prior to commencement of farming operations.
- The operations of the sites will be at an acceptable stocking density.
- The removal of mortalities from pens and the disposal are deemed to be acceptable as far as can be reasonably foreseen.
- Sea lice levels at the applicants existing sites give an indication of sea lice levels in that area. Numbers of adult female sea lice have been low and well below the MD increased monitoring level of 2 during the last two production cycles. Sea lice strategies on existing sites have been managed with strategies proposed for use on the new sites. The proposed location of the site is out with current farm management area boundaries and the applicant proposes to operate their north and south groups in separate FMA. Furthermore, it is proposed that the 4 OSH sites (2 existing in the south and 2 proposed in the North) would be operated on a rotational basis where each site would undertake a prolonged fallow period or around 1 year after every 2 production cycles. Each pair of sites would also undertake synchronous fallow period at the end of every production cycle.
- Proposed monitoring by weekly counts of at least 20 fish per pen and the applicant aims to keep sea lice levels on site below 0.5 adult female L.salmonis and intervene at a trigger point of 0.2 adult females.
- Lice skirts have not been used to date but could be used in the future. Cleaner fish are not intended to be used have also been phased out of the applicant's sea lice strategy.
- Minimisation of predator interactions at the site is satisfactory with the use of seal pro nets which are tensioned and weighted by sinker tubes. Due to experience of seals penetrating the nets over the handrail additional panels of seal pro netting with their own shorter support poles are proposed to be used. Top nets of a pole supported design will also be used to deter birds.

## Further response (16 May 2024)

- Movement of fallowed pens outwith disease management areas will require a protocol to be agreed with the Marine Directorate
- Fresh water for treatments is available and osmotic-equipped wellboats can supplement
- Only Deltamethrin is compatible with organic production as a chemotherapeutant and could be administered to the whole biomass in 4 to 5 days.
- Equipment attestation information is considered satisfactory

# 5.8 Historic Environment Scotland – No Objection

• do not consider that the proposal would have any significant impacts on heritage assets within their remit.

# 5.9 **Northern Lighthouse Board** – Standard navigational lighting advice provided.

## 5.10 Scottish Water – No Objection

# 6. DEVELOPMENT PLAN POLICY

The following policies are relevant to the assessment of the application

## 6.1 National Planning Framework 4 (NPF4) (2023)

Policy 1 - Tackling the Climate and Nature Crises

Policy 2 - Climate Mitigation and Adaptation

Policy 3 - Biodiversity

Policy 4 - Natural Places

Policy 7 - Historic Assets and Places

Policy 25 - Community Wealth Building

Policy 29 - Rural Development

Policy 32 - Aquaculture

# 6.2 Highland Wide Local Development Plan 2012

- 28 Sustainable Design
- 36 Development in the Wider Countryside
- 49 Coastal Development
- 50 Aquaculture
- 57 Natural, Built & Cultural Heritage
- 58 Protected Species
- 59 Other important Species
- 60 Other Importance Habitats
- 61 Landscape
- 72 Pollution

# 6.3 West Highland and Islands Local Development Plan 2019

No specific policies apply

# 6.4 Highland Council Supplementary Planning Policy Guidance

Highland Historic Environmental Strategy (Jan 2013) Highland Statutorily Protect species (March 2013) Special Landscape Area Citations (June 2011)

# 7. OTHER MATERIAL CONSIDERATIONS

7.1 National Marine Plan (2015)

8.1 Section 25 of the Town and Country Planning (Scotland) Act 1997 requires planning applications to be determined in accordance with the development plan unless material considerations indicate otherwise.

# **Determining Issues**

8.2 This means that the application requires to be assessed against all policies of the Development Plan relevant to the application, all national and local policy guidance and all other material considerations relevant to the application.

# **Planning Considerations**

- 8.3 The key material planning considerations raised by this application are:
  - a) Changes in the form of the development, national policy and other material considerations since the previous appeal dismissal
  - b) Compliance with the development plan and other planning policy
  - c) Landscape, seascape and visual impacts
  - d) Economic and social impacts
  - e) Inner Hebrides and the Minches SAC
  - f) River Kerry SAC, sea-lice, wild fish and escape risk
  - g) Shiant Isles SPA
  - h) Gannet SPAs
  - i) Black Guillemot
  - j) White-tailed Eagle
  - k) Priority marine features
  - l) Seals
  - m) Navigation and other maritime users
  - n) Noise
  - o) Historic environment

# Changes in the form of the development, national policy and other material considerations since the previous appeal dismissal

8.4 Section 39(1) of the 1997 Planning Act contains discretionary powers for planning authorities to decline to determine repeat planning applications. Where the Scottish Ministers have, within the previous 5 years, refused permission on a similar application on call-in or appeal and, in the opinion of the planning authority, there has been no significant change in the relevant parts of the development plan or other material considerations since that decision, the planning authority can refuse to deal with the application.

- 8.5 In applying this legislative obligation to the current proposal, the planning authority concluded that since the dismissal of the previous appeal in November 2020, there had indeed been significant change in respect of the development plan, the proposal itself and also some of the other material considerations considered by the Reporter. Consequently, it was concluded that there was no justification for declining to determine the application.
- 8.6 The material change in the development plan is described in detail in the next section. In general terms the policies of NPF4 are considered to place much greater emphasis than their predecessors on the economic, social and community wealth building benefits of developments and the potential to offset these against any environmental impacts.
- 8.7 In addition to the changing policy framework following the introduction of NPF 4 the physical differences between this proposal and that subject of the previously dismissed appeal are summarised as;
  - 10 cages rather than 12
  - 2083T maximum stocked biomass rather than 2500T
  - Reorientation of the pens bringing them slightly closer and more aligned to the coast
- 8.8 Contextual changes;
  - SEPA being identified by Scottish government as the main regulator for wild fish interactions and the introduction of their sea-lice risk framework as a replacement for local authority administered EMPs
  - The termination of seal shooting licenses and the cessation of the use of acoustic deterrent devices (ADD)
  - Two production cycles at the consented farms to the south showing manageable environmental impacts whilst achieving organic certification standards
  - Existing pens have been subject to storm events with no fish escapes
  - The Organic Sea Harvest business has become established in the community in terms of office location, employment and investment in community projects
- 8.9 In recognition of the significance of these changes, this report will focus upon them particularly and examine whether they represent sufficient material planning justification to come to a different conclusion to that drawn by the Reporter some four years ago.

## Compliance with the development plan and other planning policy

8.10 Sections 25(1)(a) and 37(2) of the Town and Country Planning (Scotland) Act 1997 require that this application be determined in accordance with the Development Plan unless material considerations indicate otherwise.

Section 24(1) requires that all planning applications must now be determined in accordance with the provisions of NPF4 and those of any the relevant, extant Local Development Plan unless material considerations provide justification otherwise. Section 24(3) states that in the event of any incompatibility between a provision of

the National Planning Framework and a provision of a local development plan, whichever of them is the later in date is to prevail.

In this case the Development Plan is also comprised of the West Highlands and Islands Local Development Plan (although this has no site–specific policies of relevance to this application) and the Highland-Wide Local Development Plan, the relevant policies of which are listed above at paragraph 6.1.

NPF4 forms part of the Development Plan (a significant difference between it and the Scottish Planning Policy it replaced in terms of its decision-making status) and Policies 1-3 apply to all development proposals throughout Scotland. When considering development proposals, significant weight will be given to the global climate and nature crises. Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible. Development proposals will contribute to the enhancement of biodiversity, including where relevant, restoring degraded habitats and building and strengthening nature networks and the connections between them. Proposals should also integrate nature-based solutions, where possible.

8.11 In respect to NPF4 Policy 3 Biodiversity, although aquaculture is explicitly excluded from the detailed requirements for biodiversity enhancement that are required for terrestrial developments, the basic obligations of paragraph (a) still apply;

"...Development proposals will contribute to the enhancement of biodiversity, including where relevant, restoring degraded habitats and building and strengthening nature networks and the connections between them. Proposals should also integrate nature-based solutions, where possible..."

In this regard, the applicant is proposing to engage in and fund a programme of wild fish habitat enhancements within the three local rivers. Such measures are likely to include the removal of barriers to fish movements, fencing of riverbanks to limit livestock intrusions, the planting of trees, the reinstatement of natural river meanders and potentially to undertake stock enhancement measures.

Such an initiative was not a part of the previously dismissed applications, nor was it a requirement of national/development plan policy at the time. This is seen as another significant positive change for the proposal in comparison with its predecessor.

8.12 The key development plan policy for this proposal is considered to be NPF4 Policy 32 (Aquaculture).

The policy intent is "...to encourage, promote and facilitate aquaculture development and minimise any adverse effects on the environment, including cumulative impacts. Planning should support an aquaculture industry that is sustainable, diverse, competitive, economically viable and which contributes to food security, whilst operating with social licence, within environmental limits and which ensures there is a thriving marine ecosystem for future generations...".

Desired policy outcomes are;

- new aquaculture development in locations that reflect industry needs and considers environmental impacts.
- Producers contribute to communities and local economies.
- Prosperous finfish, shellfish and seaweed sectors.

• Migratory fish species are safeguarded.

Policy 32 can be seen to be a continuity of HwLDP Policy 50 requirements but to also go beyond them in respect of the new concept of community wealth building.

In terms of continuity, the national presumption against open-net fish farming off the north and east coasts of mainland Scotland is a perpetuation of the precautionary principle at a national level. It indicates a recognition by Scottish Government that whilst the potential ecological impact of such farms is acknowledged, an explicitly positive policy towards them is still considered appropriate off the west coast and islands where it is away from the main centres of wild salmonid populations found on the north and east coasts.

Some negative impact on west coast wild salmonids is a logical inevitability accepted by this policy and, indeed, the definition of the precautionary principle contained within Scottish government's post-Brexit continuity publication "Environment - guiding principles: statutory guidance" states at Annex B and para 5.9 that in applying the precautionary principle,

"...Decision makers should generally not seek to achieve zero or near zero risk, something which rarely exists when balanced against the social and economic impact of measures...".

8.13 Where NPF4 Policy 32 differs from its HwLDP predecessor in a significant manner is its linkage to NPF4 Policy 25 Community Wealth Building. In its intent this policy aims "...To encourage, promote and facilitate a new strategic approach to economic development that also provides a practical model for building a wellbeing economy at local, regional and national levels...". Successful policy outcomes are identified as the facilitation of local economic development that focuses on community and place benefits as a central and primary consideration – to support local employment and supply chains and also to support community ownership and management of buildings and land.

The application makes an explicit argument to show how the proposal fulfils these requirements and aspirations.

8.14 NPF4 Policy 29 Rural Development as it applies to remote rural areas such as north Skye, is closely aligned with the intent and outcomes of Policy 25. In terms of general intent Policy 29 aims "...to encourage rural economic activity, innovation and diversification whilst ensuring that the distinctive character of the rural area and the service function of small towns, natural assets and cultural heritage are safeguarded and enhanced...". The policy outcomes are identified as "...rural places are vibrant and sustainable and rural communities and businesses are supported [resulting in] a balanced and sustainable rural population..."

More specifically for this location, paragraph (c) states that,

Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:

- i. will support local employment;
- ii. supports and sustains existing communities, for example through provision of digital infrastructure; and
- iii. is suitable in terms of location, access, siting, design and environmental

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## impact

It is considered that the combined effects of Policies 25 and 29 place much more weight upon the local employment issues than was the case with HwLDP Policy 36, which they effectively replace in the development plan and which was in place at the time of the previous Reporter's decision.

8.15 NPF4 Policy 4 Natural Places supplants HwLDP Policy 57 Natural, Built and Cultural Heritage. As with the policies above it also places a greater emphasis than its predecessor on the potential for social and economic benefits to outweigh environmental impacts. Paragraphs (c) and (d) are relevant to the identified NSA and SLA designations adjacent to this site.

Paragraph (c) states;

"...Development proposals that will affect a...National Scenic Area...will only be supported where:

- i. The objectives of designation and the overall integrity of the areas will not be compromised; or
- ii. Any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance..."

Paragraph (d) states;

Development proposals that affect a site designated as [special] landscape area in the LDP will only be supported where:

- i. Development will not have significant adverse effects on the integrity of the area or the qualities for which it has been identified; or
- ii. Any significant adverse effects on the integrity of the area are clearly outweighed by social, environmental or economic benefits of at least local importance.
- 8.16 NPF4 Policy 7 Historic assets and places requires proposals with potential significant impacts upon listed buildings and other historic assets to be accompanied by an assessment which is based on an understanding of the cultural significance of the historic asset and/or place.

Development proposals affecting scheduled monuments will only be supported where:

- i. direct impacts on the scheduled monument are avoided;
- ii. significant adverse impacts on the integrity of the setting of a scheduled monument are avoided; or
- iii. exceptional circumstances have been demonstrated to justify the impact on a scheduled monument and its setting and impacts on the monument or its setting have been minimised.
- 8.17 It is considered that the proposed development is aligned with the relevant policy objectives of NPF4 and the Local Development Plan for the reasons set out below.

# Landscape, seascape and visual impacts

8.18 One difficult to quantify factor that must be kept in mind when assessing the visual impact of this proposal is the matter of the proposed extended fallow periods that would be implemented should both this and the proposed Balmaqueen farm to the north be consented and operate in conjunction with the currently operational farms to the south.

In this scenario, each farm would be subject to an extended fallow period of a year on a rotational basis during which the pens and surface equipment would be cleared from the site.

Clearly this would have significant implications for the visual impacts of each site and any cumulative impacts also. A condition is recommended to secure this rotational strategy in which (assuming both this and the Balmaqueen site are approved) all four of the applicant's sites are operated such that only three of the four farms are stocked and operational at any one time.

8.19 Another general visual issue is that of external lighting – both navigational and operational. Obviously, such lighting has the potential to increase the visibility of the farm, although night-time visual receptors are likely to be very few in number.

Environmental health have suggested that a condition to require any lighting to adhere in design to an industry standard guidance document in added to any consent. This is agreed.

8.20 Among the third-party comments received in respect of this application, concerns about the visual and landscape impact of the fish farm are one of the most frequent considerations raised.

In dismissing the previously submitted scheme the Reporter was able to conclude that,

"...I am content that the development would not detract from the overall integrity of the NSA or the SLA..."

However, visual and landscape impacts were the reason given for dismissing the appeal,

"...I consider that the proposed development would unacceptably erode the landscape character, scenic setting and visual amenity of the community at Flodigarry Township. I also find that, due to the proximity of the proposed development to the offshore islands, it would have unacceptable landscape and visual impacts on the views out to sea from this part of the coastal fringe..."

The Reporter makes it clear that it is the localised impacts that are being identified here.

8.21 This is important because NatureScot, in their assessment of the NSA impact of the current application, repeat the same (no objection) conclusion drawn previously stating,

"Our advice is that the proposal would have an adverse effect on the "distant views over the sea" Special Quality of the Trotternish NSA. However, this effect is localised and not of sufficient magnitude to affect the integrity of the NSA. It is unlikely that the proposed fish farm would significantly affect the other Special Qualities of the NSA as these relate to the inland landscape and the sea cliffs of the NSA..."

Similarly, the Council's landscape officer has concluded in respect of the SLA impacts that,

"...I confirm that any effects on the Key Landscape and Visual Characteristic or Special Qualities of the Trotternish and Tianavaig Special Landscape Area would be localised and do not give rise to grounds for objection..."

- 8.22 Furthermore, in reducing the visual bulk and surface area of the farm, the reduction from 12 cages down to 10 and the slight landward repositioning of the farm can be seen to materially lessen the localised visual and landscape impact of the proposal when seen from the Flodigarry settlement (viewpoints VP06 and VP07) and the coastal path between Flodigarry and Balmaqueen to the north (VP02, VP03 and VP04). The conditioned rotational strategy will also contribute positively in this regard.
- 8.23 However, in respect of localised visual impact upon the experience of users of the coastal path, the SLVIA submitted with the application still concludes that there will be a significant effect when the receptor is immediately adjacent to the site at a distance of just under 1km.
- 8.24 Conversely, in respect of views from the Flodigarry settlement the SLVIA continues to conclude that impacts will be negligible. In respect of the previous scheme the Reporter did not agree with this assessment and considered that there was an unacceptable impact on the setting of the Flodigarry settlement and with particular reference to the framing effect of the physical landform 'bowl' within which the settlement sits with the prominent hotel building to one side and the offshore islands to the other, which accentuated the visual impact of the farm sitting within this frame.

Although the revised scheme reduces this visual impact, it seems unlikely that it would be enough change to overcome the Reporter's negative conclusions.

- 8.25 Notwithstanding this, officers remain of the opinion that the current proposal is acceptable and in support of this position believe that the new policies of NPF4 suggest that such localised impacts can be outweighed by relevant economic and social factors, the physical changes to the site and the cyclical manner which the sites are to be operated.
- 8.26 In respect of the how much weight to give these localised visual impacts, it is noted that the Reporter was concerned about effects upon A855 road users travelling north past the Flodigarry settlement VP07. It is recognised that this is a busy tourist route and that there are ever more receptors each passing year. However, such road users will have already passed the two previously approved farms belonging to the same operator and also within the same SLA, a few miles further south. These farms also present fleeting views to the car/motorhome traveller but were not and are not considered unacceptable in visual impact terms by the authority or public.
- 8.27 The Reporter also stated that such effects would be even more pronounced and impactful on those tourists who park or stop to admire the view or explore on foot.

However, in those circumstances, it is considered that the view of the receptor will no longer be confined by the orientation of the windows of their vehicle, and they will be able to enjoy wider 360° vistas. In this situation the distant views across the Sound to Raasay, Rona, Torridon and the Assynt become much more significant to the viewer and the localised coastal impact of the farm respectively less significant.

It is noted that the southernmost of the two consented farms to the south is a good example of this. It sits just offshore from a well-known viewpoint and overnight camping spot. The location's growing popularity and busyness has continued after the installation and operation of the farm. It is considered that, despite its proximity and prominent localised visual impact, the farm does not detract from the qualities of the viewpoint because the focus of attention are the long views available over to the islands and the mainland. This argument was accepted by the planning committee at the time this southern farm was consented.

- 8.28 A similar argument may be made in respect of how much weight to give the visual impacts from VP02 VP04 on the coastal path. Although very prominent in the immediate view of the coastal waters of this stretch of coast and certainly representing an overt introduction of human development and activity into an overwise undeveloped coastline, the eye is rather more drawn to the magnificent views (weather permitting) offered by the mainland and islands landscapes. Some of the visual impact of the farm can be literally 'overlooked' by users of the path and these wider, higher quality vistas enjoyed in a relatively undiminished state.
- 8.29 In examining impacts upon the coastal path, there were a couple of contextual matters the Reporter did not address. The first of these concerns the number of users of the path. The application provides some information to suggest that the path is only lightly used. There is evidence of more frequent use in the vicinity of the radar station ruin VP02 but at his point the path in only some 100m from the A855 and so the sense of undeveloped remoteness of this part of the coast is considered to be greatly lessened.

The Reporter placed some weight on the negative impact of the proposal on the experience of those following the Skye Trail. This unofficial long distance footpath stretches some 128km from Broadford, through the Cuillin mountains and along the Trotternish ridge to the northern tip of Skye. Notwithstanding, again, questions about the numbers of receptors this Trail would generate, consideration must also be given to their actual experience. Walkers on this trail will have experienced a variety of landscapes, mostly through very remote parts of the island including the southern part of the SLA coast just north of Portree. It is unlikely that this small section of coast north of Flodigarry would have a particular amenity significance or value therefore to those undertaking the trail.

8.30 Although the Reporter's findings in respect of localised visual impacts and their relevance to the development plan in force at that time are accepted and considered to be similarly relevant to this revised scheme, the weight placed upon them in concluding that the proposal should be refused requires to be reviewed having regard to other material considerations associated with this revised application.

### Economic and social impacts

- 8.31 This question over the weight to give the localised visual impacts of this proposal is particularly significant in respect of the increased emphasis placed upon community wealth building and other economic and social considerations by the adoption of the new NPF4 development plan introduced since the previous decision on this farm was taken.
- 8.32 Paragraphs 8.10 8.16 above describe the relevant policies of the current development plan and draw out the new emphasis on the contribution proposals should have on local community wealth building. The concept is established in the development plan by Policy 25 and placed in the context of rural development and aquaculture by Policies 29 and 32.

However, it is Policy 4 which is of most direct relevance to this assessment because it gives guidance on how the economic and social benefits of a proposal should be factored in to counterbalance the identified negative environmental impacts of the development. Paragraph (c) relates to significant adverse effects on the designated qualities of NSAs whilst paragraph (d) deals with significant adverse effects on the integrity or identified qualities of SLAs.

- 8.33 In relation to NSAs the outweighing economic and social benefits should be of national importance. However, in this case it must be remembered that it is only localised impacts that have been identified. NatureScot have confirmed that the overall integrity of the NSA has not been compromised. Consequently, the relevance of paragraph (c) is considered to be less relevant to this proposal than paragraph (d).
- 8.34 The application has been accompanied by a supporting document entitled "Delivering Social and Economic Benefits for Skye and Scotland". The information contained within the supporting document can be divided into three categories;
  - i. capital investment in equipment paid to other businesses
  - ii. payments made in relation to salaries and rental
  - iii. donations made to community projects on Skye
- 8.35 The supporting document reports that;
  - i. Since 2019 the applicant has spent over £30 million pounds on the Skye business with about £1 million of that going to some 50 separate Skye firms.
  - ii. The business has created 16 direct jobs on Skye which has amounted to a total of £2.5 million being spent on salaries to employees living in NE Skye.
     It claims that the consenting of this and the Balmaqueen site to the north would create an additional 14 jobs
  - iii. The company's donations to some 18 community organisations and initiatives over this time has amounted to more than £100,000 and has been recognised by a Community Initiative award at the 2023 Aquaculture Awards.

In qualitative terms it is stressed that the jobs created are skilled and permanent and involve on-going training which has resulted in the award of 16 SVQs and advanced maritime qualifications. Average salaries at the company exceed the Scottish average.

8.36 These figures were presented by the applicant as evidence to substantiate the associated economic benefits linked with the proposal, whilst caution should always be exercised in reviewing this, it is undoubtedly the case that the business has created jobs in a fragile economic area that would not have otherwise existed. Comparable jobs within the other main employment sector in the area – tourism and hospitality – do not tend to be at the same skill or salary level.

In terms of Policy 25, the applicant's business activity ticks many of the community wealth building topics identified in the policy text;

- Development proposals which contribute to local or regional community wealth building strategies and are consistent with local economic priorities will be supported. This could include for example;
  - Improving community resilience and reducing inequalities
  - o increasing spending within communities
  - o ensuring the use of local supply chains and services
  - o local job creation
  - supporting community led proposals (Staffin harbour project)
- 8.37 For the decision-maker, the increased significance and weight of economic and social contributions from development proposals with identified environmental impacts, requires an even more complex weighing-up and balancing of the pros and cons of the proposal than previously. Officers believe that, for this proposal, the community economic and social wealth building on offer outweighs any visual harm that might result.

In this case, it is only a matter of balancing the localised visual impacts of the proposal against its local economic and social contribution. As will be shown in the following sections (and in accordance with the previous conclusions of the Reporter) the other environmental impacts of the proposal are as acceptable as before or actually less impactful. None was a reason for refusal previously.

## Inner Hebrides and the Minches SAC

8.38 The proposal lies within the Inner Hebrides and the Minches Special Area of Conservation (SAC). The qualifying interest of this designation is harbour porpoise.

The previous proposal included the possible use of acoustic deterrent devices to deter seals, which were of concern in respect of cetaceans such as the harbour porpoise. However, the use of ADDs has now ceased within the aquaculture sector (largely as a result of such concerns and the licensing requirements required).

Notwithstanding this, NatureScot still state in respect of the current application that an appropriate assessment must be carried out. However, their advice is that the farm is in an open water area where operational noise is unlikely to disturb harbour porpoise and that workboats operating on defined routes will not need to use echosounding gear.

An appropriate assessment is appended to this report and concludes, with the benefit of NatureScot's advice, that no adverse effect on site integrity (AESI) will result from this development.

## River Kerry SAC, sea-lice, wild fish and escape risk

- 8.39 The River Kerry SAC is designated for freshwater pearl mussel which require healthy juvenile salmonid populations to complete their life cycle. Impacts upon the health of wild salmonid populations due to the emission of raised levels of sea-lice from fish farms could impact negatively upon the SAC. As with the previous application NatureScot advise that an appropriate assessment is required.
- 8.40 However, like the previous application and the Reporter's own assessment, NatureScot advise that the farm is unlikely to result in an AESI because with the 34km separation distance from the farm means that the density of any sea-lice plume emanating from the farm will be very dispersed. The appended appropriate assessment comes to the same conclusion and also factors in the 20% reduction in biomass associated with this proposal compared to its predecessor – fewer farmed fish are likely to result in lower sea lice emissions.
- 8.41 The other significant change in respect of this material consideration which has occurred since the Reporter's determination, is that Scottish government has designated SEPA as the regulator for interactions between fish farms and wild fish. This has largely removed the responsibility for such interactions from local planning authorities. As a result SEPA has developed a sea-lice risk assessment framework which it is just beginning to implement.

SEPA's supplementary response on this matter is quoted above at 5.6. Significantly, it indicates that the CAR licenses relating to both the existing and proposed sites will be varied later this year to require the reporting of sea lice numbers between mid-March and the end of October each year starting in 2025. It is also noted that SEPA consider these four farms (two consented, two proposed) to fall within their lowest risk category.

8.42 Currently, sea-lice impact monitoring for the existing sites is focused upon an environmental management plan (EMP) which requires monitoring of wild fish numbers in the vicinity of the farm and a mechanism for interested parties to discuss any evidence of correlation between sea-lice numbers and monitored wild fish health.

The new SEPA framework seems to have made such activity obsolete. The applicant has included a draft EMP with this application which would allow the two proposed sites to join the regime currently in place for their neighbours. However, in the light of the SEPA information, this is no longer considered necessary.

8.43 Within the new NPF4 development plan the focus of attention is now rather more on biodiversity enhancement and the applicant has suggested that a programme of riparian management and improvement in respect of the three local rivers could raise the population of wild salmonids in those rivers. This would not only represent a biodiversity enhancement as required by NPF4 Policy 3 but also a level of mitigation in respect of any negative impact of the farm on the local population of wild salmonids.

Detail of exactly what works and measures might be involved have not been submitted, but it is considered appropriate to use a condition to call in those details in the form of a programme of works coupled to a requirement to monitor outcomes and adaptively manage the programme through the lifetime of the permission.

8.44 The risk of farmed fish escapes with the associated potential for introgression between such fish and wild Atlantic salmon has been raised – as it was with the previous application.

Marine Directorate are satisfied with the equipment attestation information provided by the applicant and consider the risk of escapes to be acceptably low.

8.45 Third party comment has suggested that rare but regular northerly gales can create exceptionally high sea states and energies in this specific location which could destroy moorings and nets leading to escapes.

It is noted however that the existing farms to the south have already survived an extreme storm event which, whilst causing some equipment damage, did not lead to the integrity of the nets/cages being compromised.

Such empirical data seems to support the conclusions drawn by Marine Directorate.

## Shiant Isles SPA

8.46 NatureScot's advice in respect if this SPA designated for a range of breeding seabirds is that the farm is unlikely to have a significant effect on the qualifying interests and no appropriate assessment is required.

#### **Gannet SPAs**

8.47 In contrast NatureScot do have a concern in respect of this wide-ranging species from Flannan Islands SPA, North Rona and Sula Sgeir SPA and St Kilda SPA.

Since the introduction of the most recent design of top-nets mounted on high poles, NatureScot have had a concern that Gannets could become entrapped/entangled due to their plunge diving technique.

However, standing advice and conditions are now recommended which reduce this risk to a minimum and allow NatureScot to conclude that no appropriate assessment is required. The conditions require a mesh size of no more than 200mm and for an entanglement reporting mechanism to be put in place at the farm.

### **Black Guillemot**

- 8.48 As with the previous application, RSPB have raised a concern in respect of Black Guillemot which breed in the vicinity of the farm and are a priority marine feature.
- 8.49 However, NatureScot have concluded that since individual birds feed in particular areas of the sea only a small number of birds would be displaced by the fish farm. Also their favoured habitat kelp beds are inshore of the farm. Overall, even if a few pairs were displaced it would not affect the favourable conservation status of the PMF.

#### White-tailed Eagle

8.50 A confidential annex has been submitted in respect of this protected species which

proposes a number of mitigation measures to limit impact upon such birds.

8.51 NatureScot are satisfied that the report does not identify any roost or nest sites within 1km of the proposed farm and that this coupled with the mitigation proposed relating to boat routing and constant speed, will mean that there will be no adverse impact upon these birds.

## **Priority marine features**

- 8.52 The sea bed over which the farm would sit is identified as 'tide swept coarse sands with burrowing bivalves' and is a priority marine feature
- 8.53 NatureScot consider that although deposition from the farm is likely to have a significant effect on this habitat, the impact will be limited to a small area beneath the farm and that the extent of this area is actively monitored and controlled through SEPA's CAR license.

Moreover, although this habitat has limited distribution around Scotland, this area is an extensive one and so any negative impact will be proportionally limited. The national status of the PMF will not be materially impacted.

#### Seals

- 8.54 There are populations of seals in the vicinity of the farm and the Reporter was concerned that further information might be needed had she been minded to allow the previous appeal.
- 8.55 However, the situation regarding seals has materially changed since that time with the government no longer granting seal shooting licenses to fish farms. With ADD use also coming to an end, this has resulted in the widespread use of tensioned 'seal-pro' netting to keep seals away from the farmed fish. Such passive measures appear successful and so coexistence between farms and seals is no longer the issue it once was.

#### Navigation and other maritime users

- 8.56 These issues were raised during the previous application and examined by the Reporter as part of the appeal. Evidence of vessel movements close to the farm was submitted and assessed
- 8.57 The Reporter was able to conclude;

"...I am satisfied that the proposed fish farm would not have significant adverse impacts upon commercial inshore fishing grounds, established harbours and natural anchorages and navigation. Adequate space would remain to allow safe passage for leisure and recreational craft such as tourist boat trips and kayaks. The requirements in relation to navigational lighting set out in the consultation response from Northern Lighthouse Board would be addressed by Marine Scotland..."

8.58 It is not considered that there is any evidence or reason to come to a different conclusion with this application.

#### Noise

- 8.59 In recent years the authority has become aware of an increase in noise complaints emanating from fish farming operations. It is believed that the greater use of larger well-boats for freshwater and other non-chemical treatments of the farmed fish is a factor in this.
- 8.60 The EIA information suggests that because of the separation distance between the farm and any noise sensitive receptors, no unacceptable loss of amenity should occur.
- 8.61 To address this issue environmental health have recommended a condition requiring any noise emissions from the farm to be no more 5dB(A) above the background noise at any noise sensitive property. Persistent noise above this level could then be investigated as a noise nuisance and appropriate mitigation required.
- 8.62 Such an approach is compatible with other recent fish farm planning permissions and is considered appropriate here.

#### **Historic environment**

- 8.63 Historic Environment Scotland have assessed the impact of the proposal upon a number of scheduled monuments in the area.
- 8.64 Although they have some criticisms of some of the methodology used in the EIA, they have been able to conclude,

"...We do not consider that the proposal would have any significant impacts on heritage assets within our remit. We therefore do not wish object to the proposal..."

#### Non-material considerations

8.65 None

#### Matters to be secured by Section 75 Agreement

8.66 None

#### 9. CONCLUSION

- 9.1 The key consideration for this application is whether the reasons for the dismissal of the appeal for the previous application have been overcome. The conclusion of this recommendation is that they have.
- 9.2 The previous application had the potential to have a localised visual impact on the special qualities of both the NSA and the SLA when seen from the Flodigarry settlement and the coastal path. However, reducing the number of pens and moving the site south has helped mitigate, to a certain degree, the visual impact of the proposed development. This can be seen by the SLVIA and the interactive model (on the applicant's website) of the Flodigarry site demonstrating the expected views from key locations surrounding the farm. Any negative impacts that still exist are finite and localised in their extent and will only impact on a small number of

receptors. Some recognition and weight can be given to the potential for the site to be part of an extended fallow regime in which the site would be devoid of surface equipment for one year every few years.

Consequently, the negative visual impacts of the proposal are considered marginal enough to be capable of being offset by the economic and social benefits of the farm in accordance with NPF4 Policies 4, 25, 29 and 32 of the development plan.

9.3 As identified in the letters of support from residents and businesses, the applicant has now established its operations within the local community, and in turn, strengthened services and facilities in an area of rural decline through funding community projects, contracting local business and offering well paid jobs to local residents as outlined in the socio-economic evidence report provided with the application.

There remains significant local opposition to the proposal on visual and environmental grounds. As identified in the above report, only the visual concerns are considered to be supportable in the light of consultee advice.

Although considered sufficient to justify the dismissal of the previous appeal, these visual impacts must now be balanced against the community wealth building benefits of the established business and its growth plans - as required by NPF4 Policy 4. This is in addition to the physical features of mitigation including the reduction in the number of cages and the reorientation of the pens and the extended fallow period across the four sites.

In doing this the authority has been able to conclude that the visual negatives of the proposal are outweighed by the economic and social positives, and this justifies approval of the project.

- 9.4 The applicant has included a biodiversity enhancement plan which is welcomed by wider consultees, specifically the RSBP and Skye and Lochalsh River Trust. The envisaged riparian habitat improvements have the potential to increase the carrying capacity of three local rivers as breeding habitat for wild salmonids. This would not only fulfil biodiversity enhancement requirements of NPF4 Policy 3 but would also mitigate any negative impacts upon wild salmonid populations that might still occur in the context of the new SEPA sea-lice risk framework.
- 9.5 All relevant matters have been taken into account when appraising this application. It is considered that the proposal accords with the principles and policies contained within the Development Plan and is acceptable in terms of all other applicable material considerations.

#### 10. IMPLICATIONS

- 10.1 Resource: Not applicable
- 10.2 Legal: Not applicable
- 10.3 Community (Equality, Poverty and Rural): Not applicable
- 10.4 Climate Change/Carbon Clever: Not applicable

- 10.5 Risk: Not applicable
- 10.6 Gaelic: Not applicable

## 11. RECOMMENDATION

### Action required before decision issued

No

Subject to the above actions, it is recommended to grant the application subject to the following conditions and reasons:

- 1. No development shall take place until a salmonid riparian habitat improvement and biodiversity enhancement plan covering the rivers Kilmartin, Brogaig and Kilmaluag has been submitted to and approved in writing by the planning authority. The submitted plan shall include;
  - details of river habitat improvements focussed upon increasing the carrying capacity of the river as breeding habitat for salmonids
  - a monitoring methodology for assessing the degree of success of the habitat enhancement plan
  - details of an adaptive management approach to feeding the results of monitoring back into the plan
  - a mechanism for funding the works
  - a commitment to maintain the plan during the lifetime of the farm.

**Reason**: In the interests of achieving a biodiversity enhancement in accordance with the requirements of NPF4 Policy 3(a).

2. All surface equipment, with the exception of navigational markers, shall be finished in a dark, matt neutral colour unless alternative finishes are agreed in advance in writing with the Planning Authority. Pipes between the automated feed barge and the cages shall be neatly bundled to minimise clutter.

**Reason**: To ensure the landscape and visual impact of the development upon the Trotternish NSA and the Trotternish and Tianavaig SLA is minimised

3. The external lighting system shall be designed and installed in accordance with the best practice contained in the Institute of Lighting Professionals document "Guidance Notes for the Reduction of Obtrusive Light"

All lighting above the water surface and not required for safe navigation purposes should be directed downwards by shielding. It should be extinguished when not required for the purpose for which it has been installed. If lighting is required for security purposes, infra-red lights and cameras should be used.

**Reason**: To ensure the landscape and visual impact of the development upon the Trotternish NSA and the Trotternish and Tianavaig SLA is minimised

4. In the event of equipment falling into disrepair or becoming damaged, adrift, stranded, abandoned or sunk in such a manner as to cause an obstruction or danger to navigation, the site operator shall carry out or make suitable arrangements for the carrying out of all measures necessary for lighting, buoying, raising, repairing, moving or destroying, as appropriate, the whole or any part of the equipment so as to remove the obstruction or danger to navigation.

Reason: In the interests of amenity and navigational safety.

5. At least three months prior to cessation of use of the site for fish farming, a scheme for the decommissioning and removal of all equipment shall be submitted to and agreed in writing with the Planning Authority. Upon cessation the approved scheme shall be implemented.

**Reason**: To ensure that decommissioning of the site takes place in an orderly manner and to ensure proper storage and disposal of redundant equipment in the interest of amenity and navigational safety.

6. For the avoidance of doubt, unless amended by the terms of this permission, the development shall be constructed and operated in accordance with the provisions of the application, the submitted plans and EIAR

**Reason**: In order to clarify the terms of permission

- 7. All plant, machinery and equipment associated with this development shall be so installed, maintained and operated such that the following standard is met;
  - The operating noise Rating level must not exceed the Background noise level by more than 5dB(A) including any characteristics penalty at any noise-sensitive premises. Terms and measurements to be in accordance with BS 4142: 2014 Methods for Rating Industrial & Commercial Sound.

For the purposes of this condition, "noise-sensitive premises" includes, but is not necessarily limited to, any building, structure or other development the lawful use of which a) falls within Classes 7 (Hotels & Hostels), 8 (Residential Institutions) or 9 (Houses) of the Town and Country Planning (Use Classes) (Scotland) Order 1997 (as amended), or b) is as a flat or static residential caravan

Reason: In the interests of amenity of neighbouring property

8. No top nets shall be installed with a mesh size exceeding 200mm.

**Reason**: to reduce the likelihood of Gannet entanglement.

9. The applicant shall maintain daily records of wildlife entanglement/entrapment using a standardised proforma and submit regular (typically six-monthly) returns to the LPA, copied to NatureScot;

The applicant will immediately notify the LPA and NatureScot in the event that any significant entrapment or entanglement of gannets, and any other SPA interests identified as relevant to a particular fish farm (e.g. involving three or more birds of any named species on any one day and/or a total of ten or more birds in the space of any seven day period and/or repeat incidents involving one or more birds on four or more consecutive days); occur.

In the event of such a significant event, adaptive management approaches shall be agreed between the planning authority and the applicant in consultation with NatureScot to avoid reoccurrence.

Reason: to reduce the likelihood of Gannet (and other species) entanglement.

10. Construction activity associated with the installation of the site shall not take place outwith the period August and March.

Vessel movements shall not be carried out other than in accordance with the mitigation contained within the confidential annex submitted with the planning application

Reason: To minimise disturbance of white-tailed eagles.

11. In the circumstances of both this and the neighbouring site at Balmaqueen (23/05931/FUL) being granted planning permission, this site shall not be equipped and operated other than in strict accordance with the 'rotational strategy' described in the EIAR unless otherwise agreed in writing with the Planning Authority. This means that, other than during transitional periods of moving pens to and from this site, no surface equipment, other than mooring buoys, shall be installed at this site when pens are also present at more than two of the other three sites (Lealt [17/04735/FUL], Culnacnock [17/04749/FUL] and Balmaqueen).

Reason: To minimise the visual impact of the site and in accordance with the submitted details.

## REASONED CONCLUSION

The Council is in agreement with the findings of the Environmental Impact Assessment Report that the marine fish farm - Atlantic Salmon and of comprising 10 x 120m circumference pens with 14m x 14m feed barge and ancillary equipment is unlikely to give rise to any new or other significant adverse impact on the environment. The Council is satisfied that all environmental effects of this development can be addressed by way of mitigation. The Council has incorporated the requirement for a schedule of mitigation within the conditions of this permission. Monitoring of operational compliance has been secured through Conditions 1-12 that secure environmental mitigation and monitoring of this permission.

## TIME LIMIT FOR THE IMPLEMENTATION OF THIS PLANNING PERMISSION

In accordance with Section 58 of the Town and Country Planning (Scotland) Act 1997 (as amended), the development to which this planning permission relates

must commence within three years of the date of this decision notice. If development has not commenced within this period, then this planning permission shall lapse.

#### **INFORMATIVES**

#### **Initiation and Completion Notices**

The Town and Country Planning (Scotland) Act 1997 (as amended) requires all developers to submit notices to the Planning Authority prior to, and upon completion of, development. These are in addition to any other similar requirements (such as Building Warrant completion notices) and failure to comply represents a breach of planning control and may result in formal enforcement action.

- 1. The developer must submit a Notice of Initiation of Development in accordance with Section 27A of the Act to the Planning Authority prior to work commencing on site.
- 2. On completion of the development, the developer must submit a Notice of Completion in accordance with Section 27B of the Act to the Planning Authority.

Copies of the notices referred to are attached to this decision notice for your convenience.

### Accordance with Approved Plans and Conditions

You are advised that development must progress in accordance with the plans approved under, and any conditions attached to, this permission. You must not deviate from this permission without consent from the Planning Authority (irrespective of any changes that may separately be requested at the Building Warrant stage or by any other Statutory Authority). Any pre-conditions (those requiring certain works, submissions etc. prior to commencement of development) must be fulfilled prior to work starting on site. Failure to adhere to this permission and meet the requirements of all conditions may invalidate your permission or result in formal enforcement action

**Construction Hours and Noise-Generating Activities:** You are advised that construction work associated with the approved development (incl. the loading/unloading of delivery vehicles, plant or other machinery), for which noise is audible at the boundary of the application site, should not normally take place outwith the hours of 08:00 and 19:00 Monday to Friday, 08:00 and 13:00 on Saturdays or at any time on a Sunday or Bank Holiday in Scotland, as prescribed in Schedule 1 of the Banking and Financial Dealings Act 1971 (as amended).

Work falling outwith these hours which gives rise to amenity concerns, or noise at any time which exceeds acceptable levels, may result in the service of a notice under Section 60 of the Control of Pollution Act 1974 (as amended). Breaching a Section 60 notice constitutes an offence and is likely to result in court action.

If you wish formal consent to work at specific times or on specific days, you may apply to the Council's Environmental Health Officer under Section 61 of the 1974 Act. Any such application should be submitted after you have obtained your Building Warrant, if required, and will be considered on its merits. Any decision taken will reflect the nature of the development, the site's location and the proximity of noise sensitive premises. Please contact env.health@highland.gov.uk for more information.

#### **Protected Species – Halting of Work**

You are advised that work on site must stop immediately, and NatureScot must be contacted, if evidence of any protected species or nesting/breeding sites, not previously detected during the course of the application and provided for in this permission, are found on site. For the avoidance of doubt, it is an offence to deliberately or recklessly kill, injure or disturb protected species or to damage or destroy the breeding site of a protected species. These sites are protected even if the animal is not there at the time of discovery. Further information regarding protected species and developer responsibilities is available from NatureScot: <a href="https://www.nature.scot/professional-advice/protected-areas-and-species/protected-species">https://www.nature.scot/professional-advice/protected-areas-and-species/protected-species</a>

Signature: Dafydd Jones

Designation: Area Planning Manager - North

Author: Mark Harvey

Background Papers: Documents referred to in report and in case file.

Relevant Plans:

Document Type	Docume DioNoment	Notersion Documente	<b>i Siate Ne</b> c Dived m <b>Galife</b>
Location Plan	Fig 1		11 Dec 2023
Location Plan	Fig 2		11 Dec 2023
Location Plan	Fig 3		11 Dec 2023
Site Layout Plan	Fig 4		11 Dec 2023
Site Layout Plan	Fig 5		11 Dec 2023
Elevations	Fig 8		11 Dec 2023
Top Nets	Fig 9		11 Dec 2023
Section Plan	GFE_SM_SSC_350_ GA 00001	Rev A	11 Dec 2023
	1 of 3		
Section Plan	GFE_SM_SSC_350_ GA_00001 2 of 3	Rev A	11 Dec 2023
Section Plan	GFE_SM_SSC_350_ GA_00001 3 of 3	Rev A	11 Dec 2023
Section Plan	01-1504		11 Dec 2023

#### Appendix A Letters of Representation

# LIST OF REPRESENTATIONS FOR Marine Fish Farm - Atlantic Salmon, comprising 10 x 120m circumference pens with 14m x 14m feed barge and ancillary equipment AT

Land 1520M NE Of Bridgend Cottage, Flodigarry, Portree, Isle Of Skye,

#### 23/05927/FUL

#### **OBJECTORS**

Ian And Phil Burn	Tigh Chaoimhin, 9 Kendram, Kilmaluag,	17/04/24
	Portree, IV51 9UL,	17/04/24
Mr Nathan Jones	2 Brogaig, Staffin, Portree, IV51 9JY	19/04/24
Mr Neil Nicolson	Rubha Reidh, 8 Flodigarry, Portree, Isle Of Skye, IV51 9HZ	15/04/24
lan Dobb		21/05/24
Class 9 Lashalah	Tink Alchicksin and Teanning Jole of	
Skye & Lochalsh Environment Forum	Tigh A'Chiobair, Ord, Teangue, Isle Of Skye, IV44 8RN,	16/04/24
Ms Shona Cameron	Rosendale, 2 Springfield Road, Portree, Isle Of Skye, IV51 9QX	17/04/24
WildFish Scotland	Per: Rachel Mulrenan, 19 Windsor Place, Edinburgh, EH15 2AJ,	10/05/24
Mr Derek McLay		02/04/24
Ms Sheron Hambly	2 Lochgoilhead apartments, Lochgoilhead, Cairndow, Pa24 8aa	19/04/24
Alice Collard-Stayte And Ms Orsolya Gila	2 Ivy Cottages, Spey Bay, Moray, IV32 7PJ	19/04/24
Ms Zoe Scott Green	Laimhrig, Luib, Broadford, Isle Of Skye, IV49 9AN	19/04/24

Mrs Cait Mercer	Kilmaluag Croft, Shulista, Portree, IV51 9UG	19/04/24
K And Dr Carol Hawley	10 Tote, North Scorrybreck, IV51 9HX	03/05/24
Urras Ionad Thròndairnis	Per: Margaret Nicolson - Chairperson, Dunans, Flodigarry, Portree, Isle Of Skye, IV51 9HZ,	15/04/24
Peter Reitsma	7C Aird, North Duntulm, Portree, Isle Of Skye, IV51 9UG,	11/04/24
Maria Dang	Kilmaluag Bay Cottage, Aird, North Duntulm, Portree, Isle Of Skye, IV51 9UG	11/04/24
Robert Macqueen	12 Peinchorran,Braes,Isle Of Skye, IV51 9LL	26/03/24
	The Milling Aughterture Delmosers Kula	
Dr James Merryweather	The Whins, Auchtertyre, Balmacara, Kyle, IV40 8EG,	26/03/24
Ewan G Kennedy	Kinloch, Degnish Road, Kilmelford, PA34 4XD	27/03/24
Hugh Trenchard	Sunnybrae, 5 Kendram, Kilmaluag, Portree, IV51 9UL,	12/04/24
Mrs Brittany Pearce	Greinir, Kensaleyre, Portree, IV51 9XE	19/04/24
Mr K R	Luskentyre, Badicaul, Kyle, IV40 8BB	20/04/24
Mrs Lesley Hawkins	Ar Aisling, Fassfern, Kinlocheil, Fort William, PH33 7NP	20/04/24
Dr John Campbell	Blairbeg House, Lamlash, Isle of Arran, KA27 8JT	20/04/24
Mr Berno Landau	10A Flodigarry, Portree, Isle Of Skye, IV51 9HZ	01/04/24

Hazel Boyd	Kilmaluag Old School, Kilmaluag, Portree, IV51 9UL,	12/04/24
		,,
Abi Fry		12/04/24
Neil Wilkinson		12/04/24
Mrs Amanda Nicolson	Seabound, Flodigarry, Portree, Isle Of Skye, IV51 9HZ	04/04/24
Skye And Lochalsh Rivers Trust	Per: Dr Isabel Moore, Senior Biologist, Sabhal Mor Ostaig, Sleat, Isle Of Skye, IV44 8RQ	07/06/24
Mrs Elizabeth Jones	Old House, 2 Brogaig, Staffin Portree, Isle Of Skye, IV51 9JY	19/04/24
Miss Ruby Cleal	61 Douglas Muir Drive, Milngavie, Glasgow, G62 7RJ	19/04/24
Helen Dobb		19/04/24
Duncan Bates	Half Of 5, Breackrey, Culnacnock, Portree, IV51 9JJ,	18/04/24
Miss Katie And Suzanne Tunn	7A North Duntulm, Portree, Isle Of Skye, IV51 9UG,	20/04/24
Mr Alistair Watson	Tigh Na Drochaid, Port Appin, Oban, PA38 4DE	20/04/24
Mr Dennis Archer	Sealladh Breagha, Gallanach Road, Oban, PA34 4PD	20/04/24
Dr Wayne Bartlett & Jane Angela Bartlett	6 Balmacqueen, Portree, Isle Of Skye, IV51 9UN	17/04/24
Ariane Burgess MSP	The Scottish Parliament, EH99 1SP	18/04/24

Mr Andrew Dobb	Flat 203 Cavalier Building, Warwick Brewery, Newark, NG24 1TL	22/05/24
Rae Swan	2 Shulista, North Duntulm, Isle Of Skye, IV51 9UG	22/04/24
Archie Nicolson	Rhuarden, Flodigarry, By Portree, Isle Of Skye, IV51 9HZ	16/04/24
Mr Norman, Malcolm & Christina Nicolson	8 Flodigarry, Portree, IV51 9HZ	26/03/24

# SUPPORTERS

Mr Graham Smith	80 Bowfield Road, West Kilbride, West Kilbride, KA23 9JZ	15/04/24
Nicola Hammond	Sunnyside, Kyleakin, Isle Of Skye, IV41 8PH,	19/04/24
Mr Garry Porch	Cala Na Sithe, Avernish, Kyle, IV40 8EQ,	19/04/24
Lorraine Hornal	The Caravan, The Old Schoolhouse, Inverinate, Kyle Of Lochalsh, IV40 8HB	19/04/24
Ms Margaret Davidson	The Gables, Viewfield Road, Portree, Isle Of Skye, IV51 9EU,	19/04/24
Duncan J Ferguson	Aros, Achmore, Strome Ferry, IV53 8UW,	19/04/24
Donald Rankin	Kilmaluag House, Kilmaluag, Portree, IV51 9UQ,	19/04/24
Kyrene Petne	5 Hawthorn Park, Muir Of Ord, IV6 7TX,	19/04/24
Mr Shirley Forbes	3 Highfield Circle, Muir Of Ord, IV6 7TE,	19/04/24

Colin Wilson	6 Trotternish Avenue, Staffin, Portree, Isle Of Skye, IV51 9JU,	19/04/24
Brian Irving	8 Ceran, Roghail, Staffin	19/04/24
Kevin Malloy	1 Trotternish Avenue, Staffin, Portree, Isle Of Skye, IV51 9JU,	19/04/24
Miss Rebecca Ritson & Mr Robaidh Halliday	Fingal, Hill Place, Portree, Isle Of Skye, IV51 9GS	29/03/24
Mr R Gray	Balaldie , Pitkerrie , Fearn, IV20 1TN,	17/04/24
Mrs Helen And Alex MacInnes	Proterra, Achintraid, Kishorn, Strathcarron, IV54 8XB	24/03/24
Mr Ryan Tozer	6 Sutherland Avenue, Kinlochleven, PH50 4RN	16/04/24
Mr Andrew Cannon	The Fisherman's Shed, Glendale, Isle of Skye, IV55 8WR	18/04/24
Mr Paddy MacInnes	7 Garafad, Staffin, Portree, Isle Of Skye, IV51 9JT	19/04/24
Salmon Scotland	3rd Floor Venue Studios, 21 Calton Road, Edinburgh, EH8 8DL	17/04/24
Mr Stewart Graham	Hebrides, Westhill, Inverness, IV2 5GX	09/04/24
Mr Scott Slawinski	34 Newton Park, Kirkhill, Inverness, IV5 7QB	02/04/24
EWOS Limited	Per: Miss Lauren Starrs, Westfield, By Bathgate, EH48 3BP	17/04/24
Miss Lorna MacRae	Steadings, 32 Borve, Portree, Isle Of Skye, IV51 9PE	03/04/24

Mr George Halliday	The Bothy, Camustianavaig, Portree, Isle Of Skye, IV51 9LQ	03/04/24
Mr Donald Fowler	34 Shore Street, Inverness, IV1 1NF	28/03/24
Mr Calum Macdonald	Quiraing Cottage, 4 Digg, Staffin, Portree, IV51 9LA	18/04/24
Inverness Marina Ltd	Per: Andrew Callanan, Marina Office, Longman Drive, Inverness, IV1 1SU	17/04/24
Caley Marina	Per: Jamie Hogan, Canal Road, Inverness, IV3 8NF	17/04/24
Mrs Gillian Sinclair	Cara, 8 Wester Tarbat Estate, Kildary, Invergordon, IV18 0SF	18/04/24
Mrs Jennifer Shanks	Balmore, Clachan, Staffin, Portree, IV51 9JX	19/04/24
	24 Sluggans Drive, Portree, Isle Of Skye,	
Miss Lauren Galloway	IV51 9EQ 2 Matheson Place, Portree, Isle Of Skye,	03/04/24
Mr Stuart Nicolson	IV51 9JA Blackburn, 1 Clachan, Staffin Portree, Isle	03/04/24
Mr Alexander Macleod	Of Skye, IV51 9JX	03/04/24
Mr Niall Machugh	12 Boyd Terrace, Uig, Portree, IV51 9YQ	20/04/24
Mr Daniel MacDonald	Beinn An Righ, 34 Bernisdale, Skeabost Bridge, Portree, IV51 9NS	18/04/24
G Lynch Mrs Fiona Baker	Carrochan Gardens, Balloch, G83 8FF Downey Birch House, Arisaig, PH39 4NJ	03/05/24

Miss Eilidh MacInnes	Berkeley, 2 Annishader, Snizort, Portree, IV51 9XQ	25/03/24
Mrs Katie MacKay	Tigh A' Ghobha, 25 Fiscavaig, Carbost, Isle Of Skye, IV47 8SN	05/04/24
Mr Jarl Van Den Berg	Ormsary Fish Farm, Ormsary Road, Lochgilphead, PA31 8PE	28/03/24
Mr Harry Tziouvas	1 Pioneer Building, Edinburgh Technopole, Milton Bridge, Near Penicuik, Edinburgh, Edinburgh, EH260BB	08/04/24
Mr John MacKenzie	Lynton, Staffin, Portree, Isle Of Skye, IV51 9JS,	11/04/24
Euan McArthur	14 Kitson Crecsent, Portree, Isle Of Skye, IV51 9DP,	19/04/24
Mr Callum JE Sutherland	1A Batchen Lane, Elgin, Moray, IV30 1LY	11/04/24
Miss Seonaid MacKinnon	23 Broomhill Place, Muir Of Ord, IV6 7WJ,	11/04/24
Miss Catherine MacKinnon	Maybury, 17 Braes Of Conon, Conon Bridge, Dingwall, IV7 8AX,	11/04/24
Mr & Mrs D MacLean	21 The Meadows, Muir Of Ord, IV6 7QL,	11/04/24
Alexander S. Clark	Strathmore, Stenscholl, Staffin, Portree, Isle Of Skye, IV51 9JS,	11/04/24
Malcolm MacKinnon	Myrtlebank, 3 Portnalong, Carbost, Isle Of Skye, IV47 8SL,	11/04/24
Morag Mitchell	Strupag, Viewfield Road, Portree, Isle Of Skye, IV51 9ES,	11/04/24

Andrew Mitchell	Glenfrughart, Viewfield Road, Portree, Isle Of Skye, IV51 9ES,	11/04/24
Mrs R Gillies	The Cottage, 1/2 Of 11 Clachan, Isle Of Skye, IV51 9HY	11/04/24
Mrs C M Gillies	Almar, 11 Clachan, Staffin, Portree, Isle Of Skye, IV51 9HY,	11/04/24
Cameron Harding	1 Hawthorn Drive, Inverness, IV3 5RG,	19/04/24
Christian Robertson	33 Burns Avenue, Muir Of Ord, IV6 7TQ,	19/04/24
Jack MacDonald	Naillig, Wellbank, Beauly, IV4 7EX,	19/04/24
Callum Forbes	15 Rowan Court, Smithton, Inverness, IV2 7PH,	19/04/24
Glen McGilp	61 The Cairns, Muir Of Ord, IV6 7AT,	19/04/24
Marc MacLachlan	15 Barclay Gardens, North Kessock, Inverness, IV1 3AB,	19/04/24
Denise Forbes	62 Highfield Circle, Muir Of Ord, IV6 7TF,	19/04/24
Christopher Reid	62 Highfield Circle, Muir Of Ord, IV6 7TF,	19/04/24
Amy Reid	7 Maclean Court, Culloden, Inverness, IV2 7LQ,	19/04/24
Miss Kathleen MacKinnon	7 Garth Road, Inverness, IV2 4DA,	19/04/24
Mr & Mrs R MacLean	7 Hawthorn Park, Muir Of Ord, IV6 7TX,	19/04/24
Caroline Clouston	11 Charles Cameron Place, Kyleakin, IV41 8AB, ,	19/04/24

Duncan M Burd	17 York Drive, Portree, Isle Of Skye, IV51 9EB,	19/04/24
Mrs A K MacKerlich	Isaluinn, Badicaul, Kyle, IV40 8BB,	19/04/24
R Munro	Glen-Sheil, By Kyle, IV40 8HN	19/04/24
Mairi Gillies	Burnside, 5 Digg, Staffin, Portree, Isle Of Skye, IV51 9LA,	19/04/24
Ryan Mackay	5 Lilyloch, Muir Of Ord, IV6 7RW,	19/04/24
Stacey Campbell	8 Taighean A Chaiseil, Staffin, Portree, Isle Of Skye, IV51 9AJ,	19/04/24
Karen MacDonald	7 Taighean A Chaiseil, Staffin, Portree, Isle Of Skye, IV51 9AJ,	19/04/24
Jason Hammond	Sunnyside, Kyleakin, Isle Of Skye, IV41 8PH,	19/04/24
Mr Jamie Young	Thistle-Dew, Balmacaan Road, Drumnadrochit, Inverness, IV63 6UP	11/04/24
Mr Ed Ley-Wilson	22 Drummond Road, Inverness, IV2 4NB	15/04/24
SASK International Export & Import Pty Ltd	P.O. Box 677 , East Bentleigh , Vic 3165 , Australia	19/04/24
Mr Robert John MacInnes	Berkeley, 2 Annishader, Snizort, Portree, IV51 9XQ	19/04/24
Mary & C & Mana MacCaskill	Peinmore, Portree, Skye, IV51 9LG	23/04/24
Inverlussa Marine Services	Per: Niamh Sweeney, By Craignure, Isle Of Mull, Argyll, PA65 6BD,	11/04/24

Mr Neil And Chisolm Campbell	8 Taighean A Chaiseil, Staffin, Portree, Isle Of Skye, IV51 9AJ	03/04/24
Mairi MacDonald	Gairloch View, 3 Digg, Staffin, Isle Of Skye, IV51 9LA	19/04/24
John Gordon	3 Mill Park, Portree, Isle Of Skye, IV51 9EY,	23/04/24
Duncan Niall Munro	Glomach House, Aultachruine, Glenshiel, Kyle, IV40 8HN,	19/04/24
I. MacCuskill	Portree, Skye, IV51 9BT	23/04/24
Anne Marley	Old Pier Cottage, Cuil, Uig, IV51 9YB	23/04/24
Tom Morrow Tarpaulins	14 Henderson Road , Inverness , IV1 1SN,	27/03/24
Dr Chris Matthews	Fish Vet Group, 22 Carsegate Road, Inverness, IV3 8EX	10/04/24
James MacKnight	Per: The Educated Fish Co., Newtown, PA 18940, USA	17/04/24
W&J Knox Ltd	Mill Road, Kilbirnie, Ayrshire, KA25 7D2	26/03/24
Mrs G. Henderson Gray	Rhu, Fearn, Ross Shire, IV20 1TN	14/04/24
Mr P. Henderson	4 St Cuthbert's Avenue, Blackhill, Consett, DH8 0LR	16/04/24
Ian Blackford MP	29 High Street, Dingwall, IV15 9RU,	16/04/24
Natalie Perks		08/04/24
Husabost Water Company Ltd	17 Borreraig, Dunvegan, Isle Of Skye, IV55 8ZY	17/04/24

Mr John Macdonald	52 Sinclair avenue, Stornoway, HS1 2AP	20/04/24		
Mr Hugh G Murray Migdale Transport Ltd	Bridgend, Lairg Road, Bonar Bridge, Ardgay, IV24 3EA	28/03/24		
Gael Force Group	Gael Force Marine Megastore, 136 Anderson Street, Inverness, IV3 8DH,	12/04/24		
Ms Kelly Bow	4 Waterloo, Breakish, IV42 8QE	23/04/24		
Richard Cook	Per: Severn & Wye Smokery Ltd, Chaxhill, Westbury-on-Severn, Gloucestershire, GL14 1QW	16/04/24		
Mr Donald MacLeod	19 Woodfield Close, Tangmere, Chichester, PO20 2FL	14/04/24		
Miss Mairead Urquhart	12 John Nicolson Court, Portree, IV51 9AH	03/04/24		
Mr Conan Bruce	8 Murray Court, Portree, Isle Of Skye, Conan Bruce IV51 9RG			
Domenic Porporo	Per: DOM International Limited, 10 Golden Gaze Court, Toronoto, ON, Canada, M1P 3A5	16/04/24		
Braun Seafood Company	Per: J. Cody Homan,	24/04/24		
Mrs Anne Fraser	Old Schoolhouse, Inverinate, Kyle, IV40 8HB,	09/04/24		
Mr Alasdair Connor	3 Conista, Portree, IV51 9UJ	19/04/24		
Ms Marion Gillies	Half Of 6, Linicro, Portree, IV51 9YN	16/04/24		
Mr Jock Gordon	18 Garafad, Staffin, Portree, Isle Of Skye, IV51 9JX	16/04/24		

Dr Stuart Anderson	Mountain View, 2 Badcall, Scourie, Lairg, IV27 4TH	09/04/24					
Mr Calum-Ruairidh Foxley	Dun Famh Croft, 2 Achaphubil, Fort William, PH33 7AL	04/04/24					
Mr Paul Lynch	Admiralty Pier, Shore Road, Invergordon, IV18 0RE	19/04/24					
Mr Kenneth Cushnie	11 York Drive, Portree, Isle Of Skye, IV51 9EB	19/04/24					
Mr Andy Jaques	Half of 6, Valtos, Culnacnoc, Portree, IV51 9JD	29/03/24					
Mr Lewis Docherty	4 Leathad Na Sobhraig, Portree, Isle Of Skye, IV51 9TT	19/04/24					
Miss Sandra Wight	Braemont, Strathrusdale, Alness, IV17						
Mr Hugh Drever	Heatherview, St Catherines Cross, Fearn, Tain, IV20 1RS	18/04/24					
Staffin Community Trust	Church Of Scotland Annexe, Staffin, Isle Of Skye, IV51 9JX	19/04/24					
Mr Ewen Grant	2 Fisherfield, Viewfield Road, Portree,						
Mr Dimitrios Chariskos	14 Trotternish Avenue, Staffin, Portree, Isle Of Skye, IV51 9JU	28/03/24					
Arran Workboats	Per: Gordon McInnes, Arran Workboats Ltd, Whiting Bay, Arran, KA27 8PR	10/04/24					
Mr Ryan Stewart	3 Ceann Na Coille, Skeabost Bridge, Portree, Isle Of Skye, IV51 9NN	03/04/24					

Maggie Dilidzhova	2 Hillside Road, Dumbarton, G82 5LW	25/04/24
Mr Dj Macleod	7 Murray Court, Portree, Isle Of Skye, IV51 9RG	04/04/24

#### REPRESENTATIONS

		Per: Bea Ayling, RSPB North Scotland	
		Regional Office, Etive House, Beechwood	
1	RSPB Scotland	Park, Inverness, IV2 3BW, ,	30/04/24

#### Appendix B Appropriate Assessment

#### **CONSIDERATION OF PROPOSALS AFFECTING EUROPEAN SITES**

#### Inner Hebrides and the Minches Special Area of Conservation

The status of the Inner Hebrides and the Minches Special Area of Conservation means that the requirements of the Conservation (Natural Habitats, & c.) Regulations 1994 as amended (the 'Habitats Regulations') or, for reserved matters the Conservation of Habitats and Species Regulations 2017 as amended apply.

This means that where the conclusion reached by the Council on a development proposal unconnected with the nature conservation management of a Natura 2000 site is that it is likely to have a significant effect on those sites, it must undertake an Appropriate Assessment of the implications for the conservation interests for which the areas have been designated. The need for Appropriate Assessment extends to plans or projects out with the boundary of the site in order to determine their implications for the interest protected within the site.

This means that the Council, as competent authority, has a duty to:

• determine whether the proposal is directly connected with or necessary to site management for conservation; and, if not,

• determine whether the proposal is likely to have a significant effect on the site either individually or in combination with other plans or projects; and, if so, then

• make an Appropriate Assessment of the implications (of the proposal) for the site in view of that site's conservation objectives.

The competent authority can only agree to the proposal after having ascertained that it will not have an adverse effect on the integrity of the sites. If this is not the case and there are not alternative solutions, the proposal can only be allowed to proceed if there are imperative reasons of overriding public interest, which in this case can include those of a social or economic nature.

#### Screening of Likely Significant Effects

It is evident that the proposal is not connected with or necessary to site management for conservation, hence further consideration is required.

#### Inner Hebrides and the Minches Special Area of Conservation

NatureScot have advised that the proposal is **likely** to have a significant effect on the qualifying interests of the Inner Hebrides and the Minches Special Area of Conservation and an **appropriate assessment IS required**.

#### APPROPRIATE ASSESSMENT

While the responsibility to carry out the Appropriate Assessment rests with the Council, advice contained within Circular 6/1995 is that the assessment can be based on the information submitted from other agencies. In this case, the Appropriate Assessment is informed by information supplied by NatureScot, the applicant and various published information.

NatureScot advise that based on the information provided, their conclusion is that the proposal will not adversely affect the integrity of the site. Their appraisal considered the impact of the proposals on the following factors:

• The proposals are broadly in line with the guidance laid out in the SAC Conservation and

Management Advice document – https://sitelink.nature.scot/site/10508 - which seeks to limit the impacts of the proposals.

- The site is on the edge of the Minch in a relatively unconstrained area in terms of cetacean movements (as opposed to sounds or narrows), reducing the likelihood interactions.
- Acoustic deterrent devices (ADDs) and sub-surface anti-predator nets will not be used at this site.
- Mitigation is proposed to reduce amounts of underwater noise, including workboats operating to defined routes which will reduce the need for echosounders to be used.

The planning authority agrees with this assessment and concludes that no adverse effect on the integrity of the SAC is likely to result from this development.

#### Appendix C Appropriate Assessment

#### **CONSIDERATION OF PROPOSALS AFFECTING EUROPEAN SITES**

#### River Kerry Special Area of Conservation

The status of the River Kerry Special Area of Conservation means that the requirements of the Conservation (Natural Habitats, & c.) Regulations 1994 as amended (the 'Habitats Regulations') or, for reserved matters the Conservation of Habitats and Species Regulations 2017 as amended apply.

This means that where the conclusion reached by the Council on a development proposal unconnected with the nature conservation management of a Natura 2000 site is that it is likely to have a significant effect on those sites, it must undertake an Appropriate Assessment of the implications for the conservation interests for which the areas have been designated. The need for Appropriate Assessment extends to plans or projects out with the boundary of the site in order to determine their implications for the interest protected within the site.

This means that the Council, as competent authority, has a duty to:

• determine whether the proposal is directly connected with or necessary to site management for conservation; and, if not,

• determine whether the proposal is likely to have a significant effect on the site either individually or in combination with other plans or projects; and, if so, then

• make an Appropriate Assessment of the implications (of the proposal) for the site in view of that site's conservation objectives.

The competent authority can only agree to the proposal after having ascertained that it will not have an adverse effect on the integrity of the sites. If this is not the case and there are not alternative solutions, the proposal can only be allowed to proceed if there are imperative reasons of overriding public interest, which in this case can include those of a social or economic nature.

#### Screening of Likely Significant Effects

It is evident that the proposal is not connected with or necessary to site management for conservation, hence further consideration is required.

#### River Kerry Special Area of Conservation

NatureScot have advised that the proposal is **likely** to have a significant effect on the qualifying interests of the River Kerry Special Area of Conservation and an **appropriate assessment IS required**.

#### APPROPRIATE ASSESSMENT

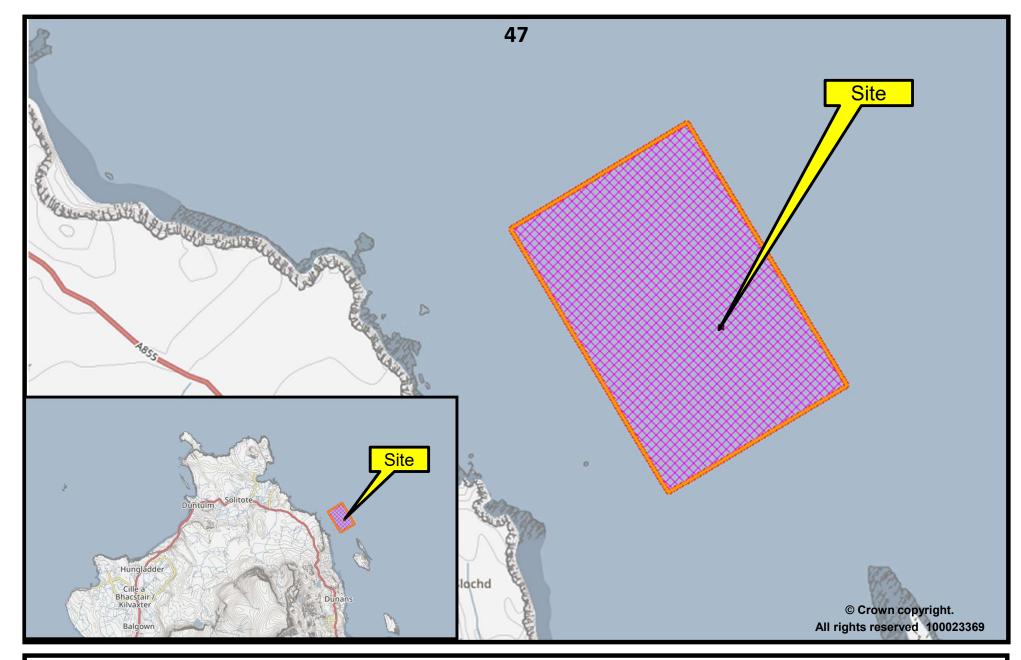
While the responsibility to carry out the Appropriate Assessment rests with the Council, advice contained within Circular 6/1995 is that the assessment can be based on the information submitted from other agencies. In this case, the Appropriate Assessment is informed by information supplied by NatureScot, the applicant and various published information.

NatureScot advise that based on the information provided, their conclusion is that the proposal will not adversely affect the integrity of the site. Their appraisal considered the impact of the proposals on the following factors:

• Salmon is the primary host for larval FWPM (glochidia) in the River Kerry.

- The supplied SAMS Sea Lice Dispersal Modelling shows that salmon post smolts swimming out to sea from the River Kerry may pass through a plume of sea lice emanating from the farm.
- The presence, location and concentration of lice would depend on a number of factors including number of reproductive lice on the farmed fish, currents and weather.
- However, the relatively low predicted density of lice and relatively short time taken for fish to swim through any lice plume means that it is not considered high risk to River Kerry salmon.
- This conclusion aligns with SEPA's screening assessment modelling, which predicts that significant sea lice loads are not reaching the Wild Salmon Protection Zone (WSPZ) at the River Kerry.

The planning authority agrees with this assessment and concludes that no adverse effect on the integrity of the SAC is likely to result from this development.



# 23/05927/FUL

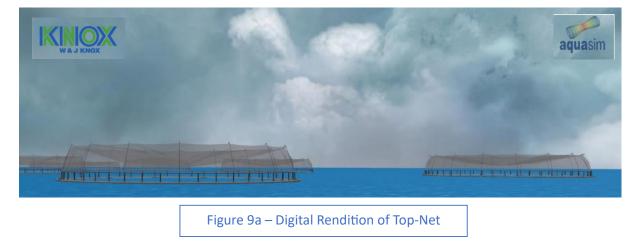


Marine Fish Farm – Atlantic Salmon, comprising 10 x 120m circumference pens with 14m x 14m feed barge and ancillary equipment At Land 1520M NE of Bridgend Cottage, Flodigarry, Portree, Isle of Skye



### Figure 9 - Top-Nets

Top-nets will be fitted to all pens to restrict predation by seabirds.



#### Net Height

4.5m from pen walkway to top of side wall.

#### **Net Support**

14 x Fibreglass poles per pen(e-glass fibres in polyester resin) 5m length, 42mm Diameter

#### **Net Specifications**

Roof 300mm mesh (see below) x 1.2mm dia. chineema twine, light grey Upper side walls (handrail to roof) 100mm mesh x 1.2mm dia. chineema twine, light grey Lower side walls 25mm mesh x 1.2mm dia. chinema twine, light grey.

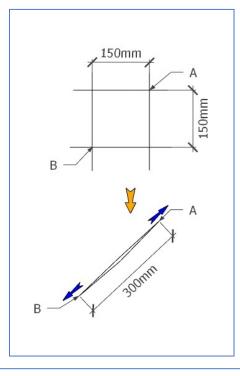




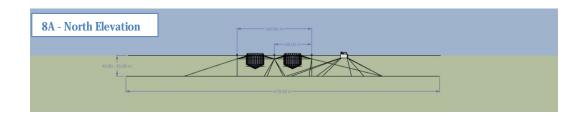
Figure 9b – Top Net Roof Mesh Dimensions

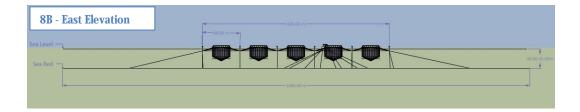
Figure 9c – Top Net roof mesh

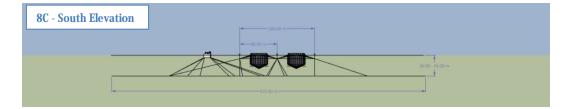
## **Figure 8 - Elevation Diagrams**

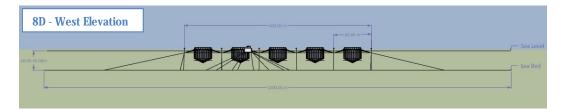
#### Notes:

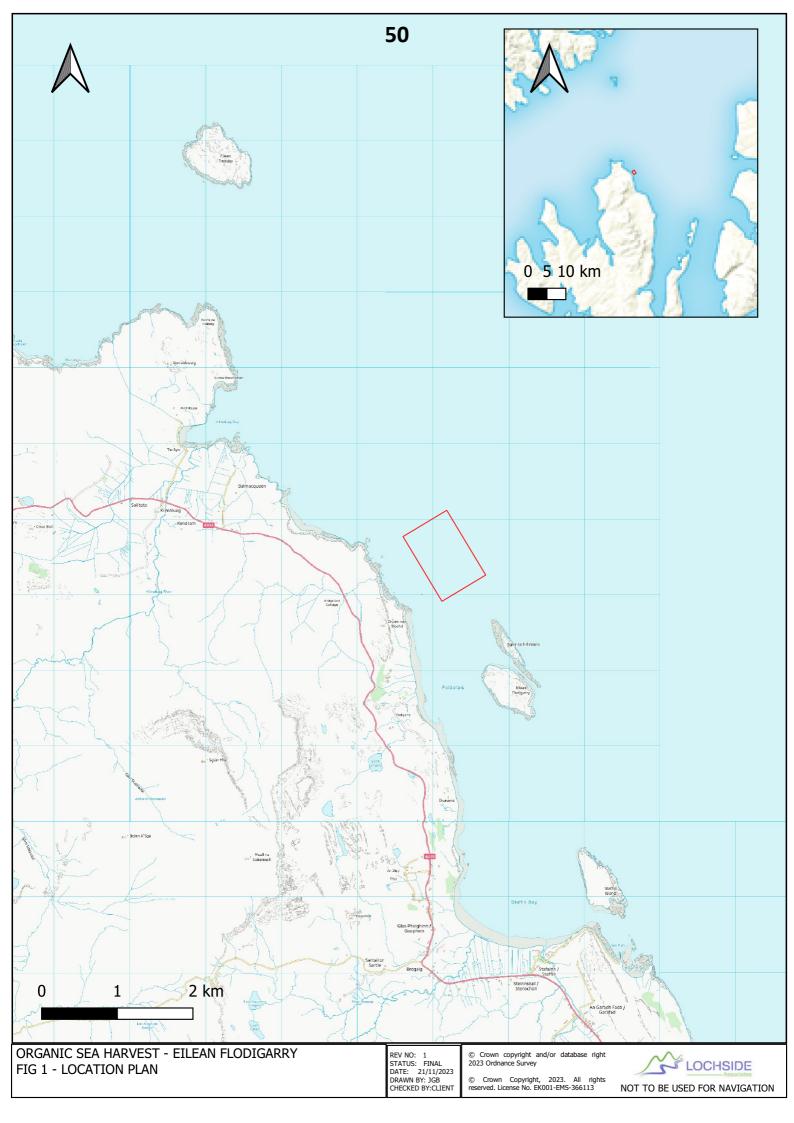
- 1- Theses figures show pens, nets, feedbarge and their spatial relationships.
- 2- The thickness of all ropes, moorings and pen structures, is exaggerated
- 3- Angle of mooring legs is representative and will change with tide and wind across the sites

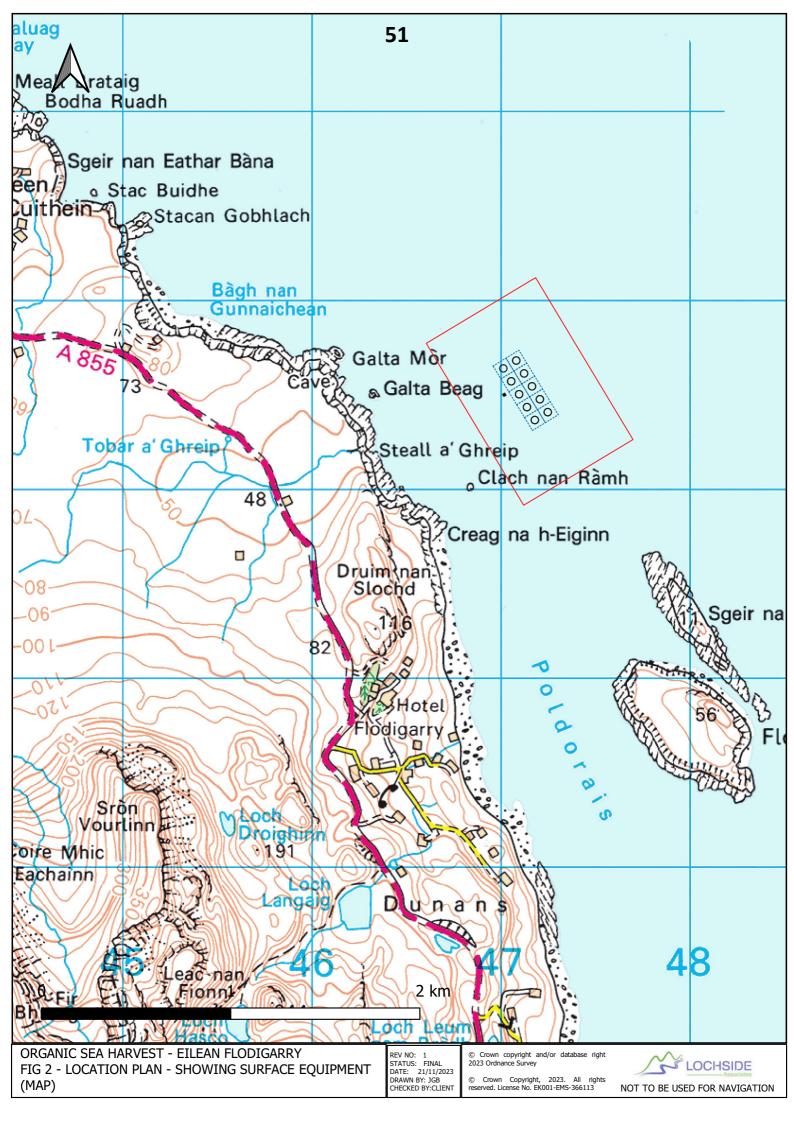


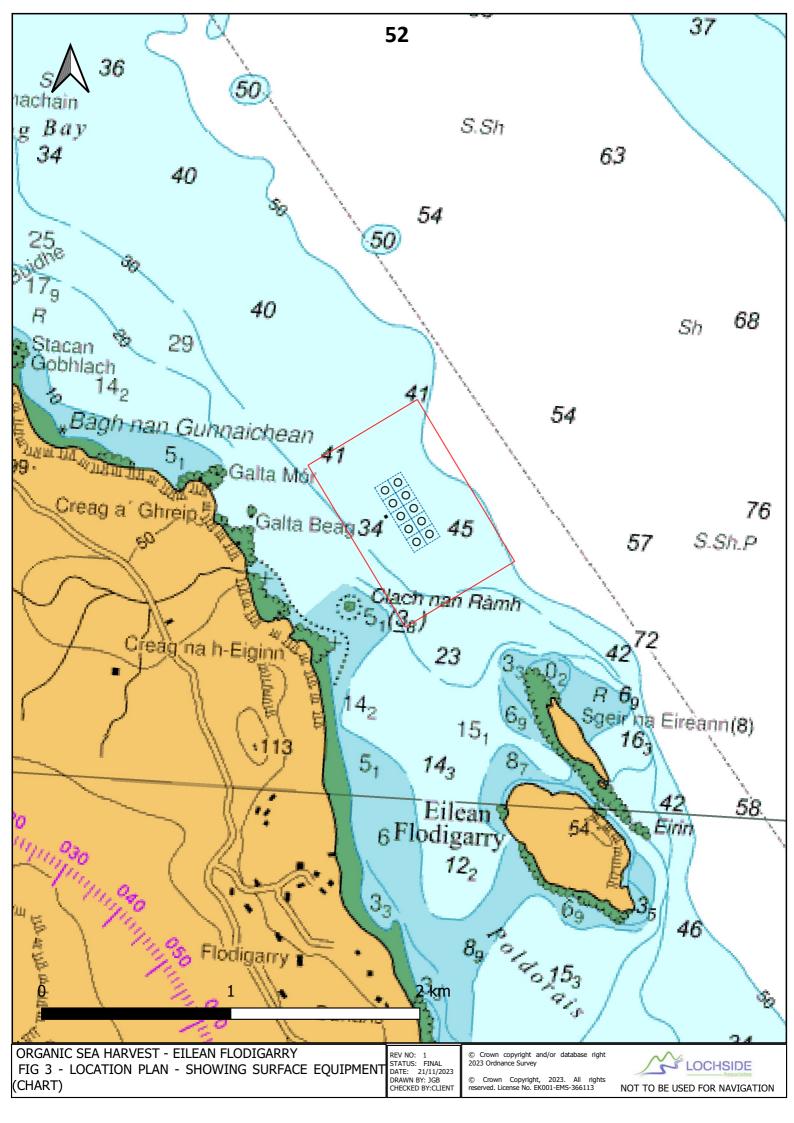


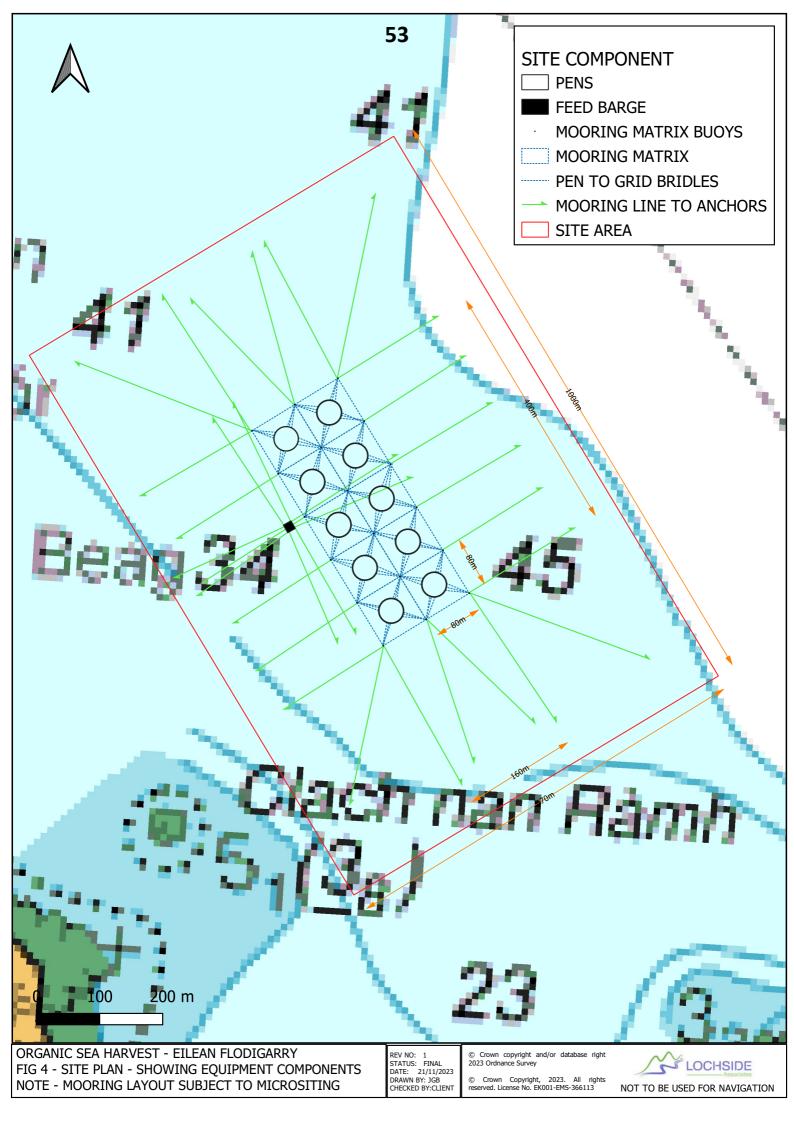












	POIN	AT DD	LON DD	LAT DM	LON DM	EASTING	NORTHING	NGR
	1	57.6812	-6.24555	57°40.872'N	6°14.733'W	147013.6	873639.3	NG 47013 73639
	2	57.68162	-6.24445	57°40.897'N	6°14.667'W	147081.9	873681	NG 47081 73680
	3	57.68062	-6.24478	57°40.837'N	6°14.687'W	147055.2	873571	NG 47055 73571
	4	57.68103	-6.24368	57°40.862'N	6°14.621'W	147123.5	873612.7	NG 47123 73612
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	6	57.68044	-6.24291	57°40.826'N	6°14.575'W	147165.2	873544.4	NG 47165 73544
	7	57.67944	-6.24324	57°40.766'N	6°14.594'W	147138.6	873434.4	NG 47138 73434
	8	57.67985	-6.24214	57°40.791'N	6°14.528'W	147206.9	873476.1	NG 47206 73476
	9	57.67885	-6.24247	57°40.731'N	6°14.548'W	147180.2	873366.1	NG 47180 73366
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	M-E	57.67916	-6.24044	57°40.75'N	6°14.426'W	147303.7	873393.4	NG 47303 73393
	M-S M-W	57.67834 57.68129	-6.24263 -6.24648	57°40.701'N 57°40.878'N	6°14.558'W 6°14.789'W	147167 146958.4	873310.4 873652.9	NG 47166 73310 NG 46958 73652
	M-M	57.68022	-6.24046	57°40.813'N	6°14.606'W	140958.4	873522.4	NG 40958 73652 NG 47132 73522
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	S-E	57.67822	-6.23369	57°40.693'N	6°14.021'W	147698.9	873262.9	NG 47698 73262
S-N	S-S	57.67478	-6.243	57°40.487'N	6°14.58'W	147120.4	872915.1	NG 47120 72915
5-11	S-W	57.68216	-6.25251	57°40.93'N	6°15.151'W	146605.1	873772.1	NG 46605 73772
	S-M	57.68019	-6.2431	57°40.811'N	6°14.586'W	147152	873517.5	NG 47152 73517
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ORGANIC SEA HARVEST - EILEAN FLODIGARRY FIG 5 - SURFACE EQUIPMENT - KEY POSITIONS

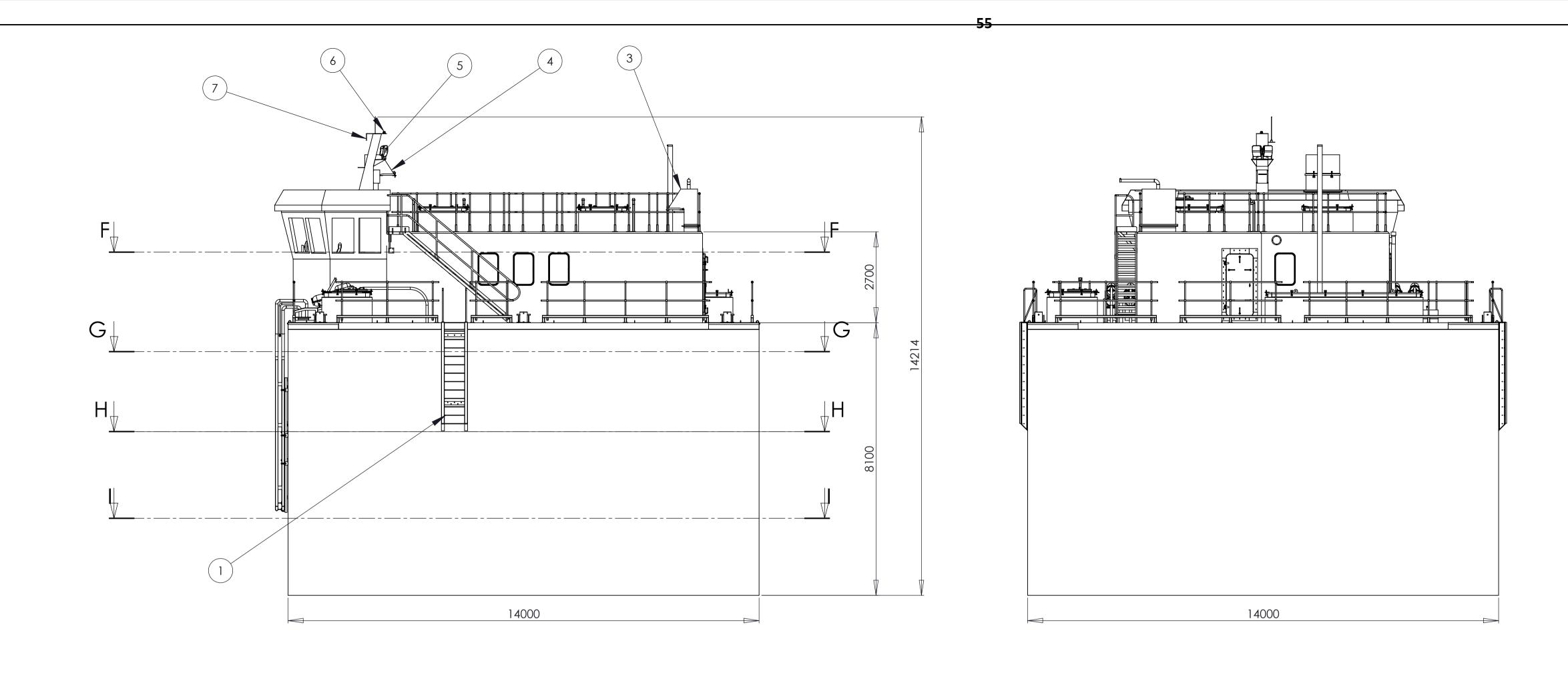
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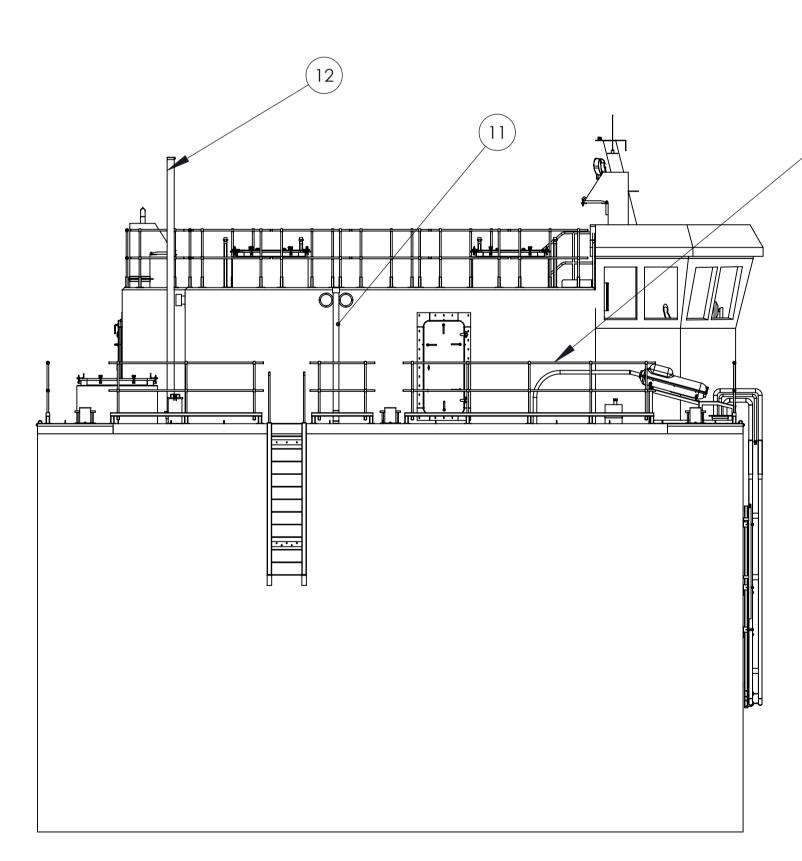
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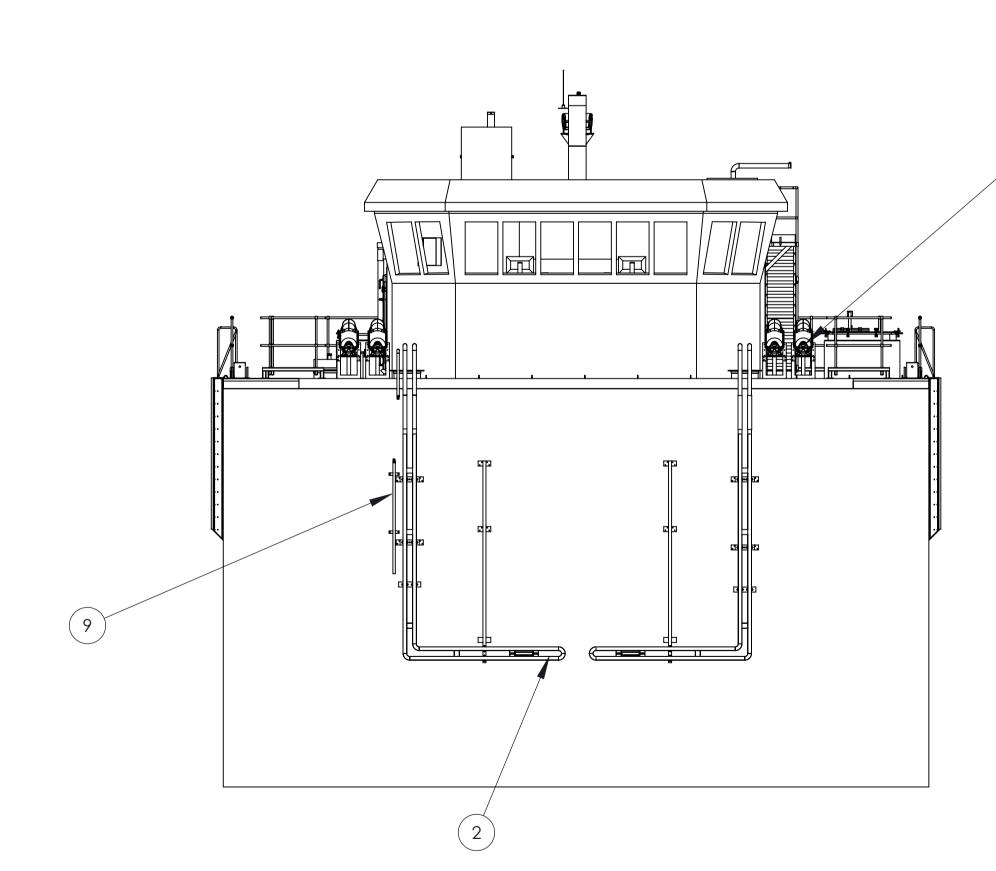
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							CONCENT OF GAELFORCE ENGINEERING LTD.	CHAMFE	RS: ISO 13715 (DIN 6784)	/	1 OF 3

ITEM	QTY	DESCRIPTION
1	2	LADDER
2	1	COOLING TUBES
3	1	TALL VENT
4	1	GENERATOR VENT
5	1	70W DECK LIGHT
6	1	ALL ROUND WHITE LIGHT
7	1	FEED SYSTEM ANTENNA
8	1	RADIO ANTENNA
9	1	GREY WATER OUTLET
10	8	HANDRAILS
11	1	CINDERELLA FLUE
12	1	GENERATOR EXHAUST
13	4	SELECTORS
14	1	CRANE



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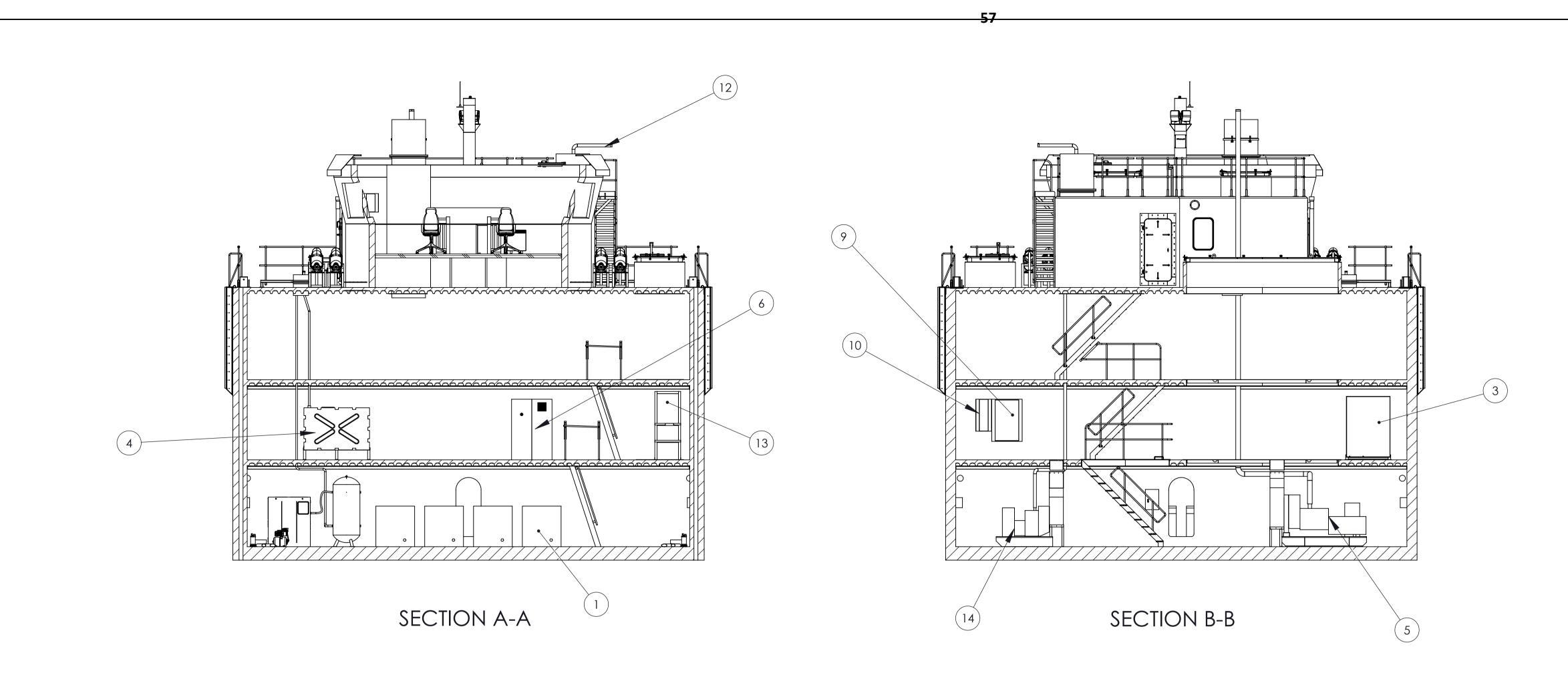
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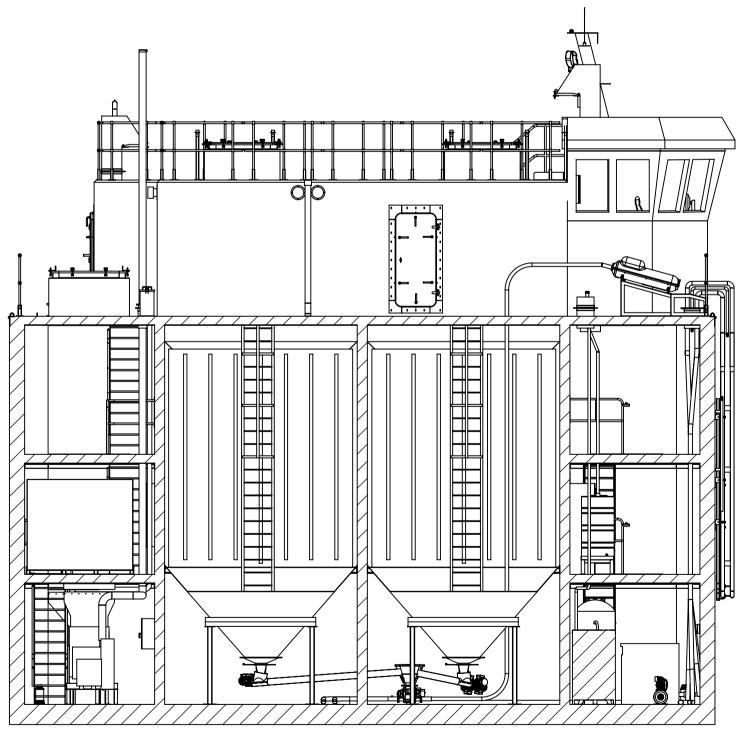


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R	EV DATE	COMMENT	DRAWN BY	APPV'D BY	DRAWN N. MacDonald	03/10/2016	NOT APPLICABLE		1:75	GFE_SM_SSC	C_350_GA_00001	
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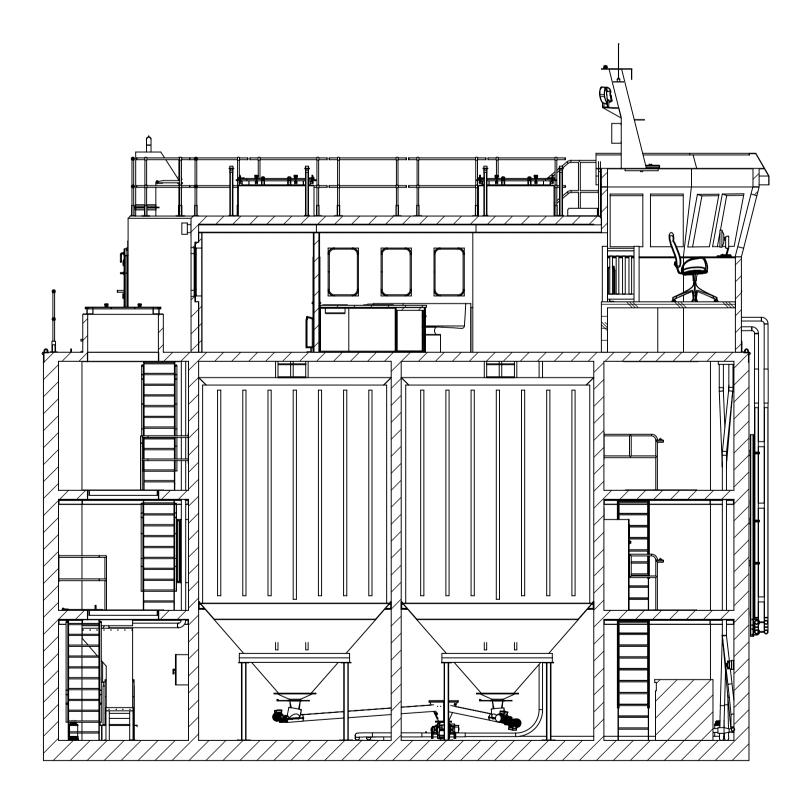
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1	1	BLOWER HATCH
2	9	BOLLARDS
3	1	HYDRAULIC BOX
4	1	GENERATOR HATCH
5	1	GENERATOR HATCH COVER
6	1	12V PANEL
7	1	DIESEL INLET
8	1	FRESH WATER INLET
9	4	AIR PRESSURE SENSOR
10	4	SILO HATCH
11	4	SILO LID SUPPORT
12	1	FRESH WATER PUMP
13	4	MOORING TUBE
14	4	SELECTOR SUPPLY
15	1	HOT WATER CYLINDER
16	4	SELECTOR
17	4	BILGE PUMP
18	1	BATHROOM
19	1	DRYING ROOM
20	4	SILO
21	1	GENERATOR
22	1	WATERTANK
23	4	BLOWER
24	1	FUEL TANK
25	1	D/B 3
26	1	COMPRESSOR

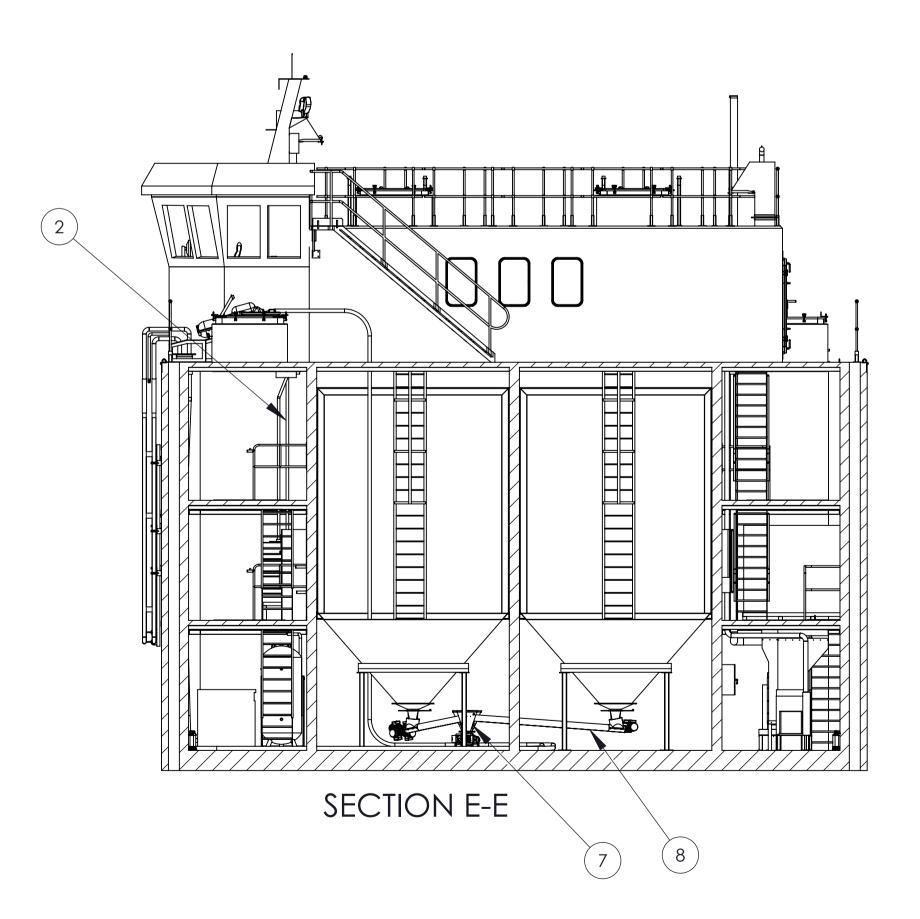






SECTION C-C





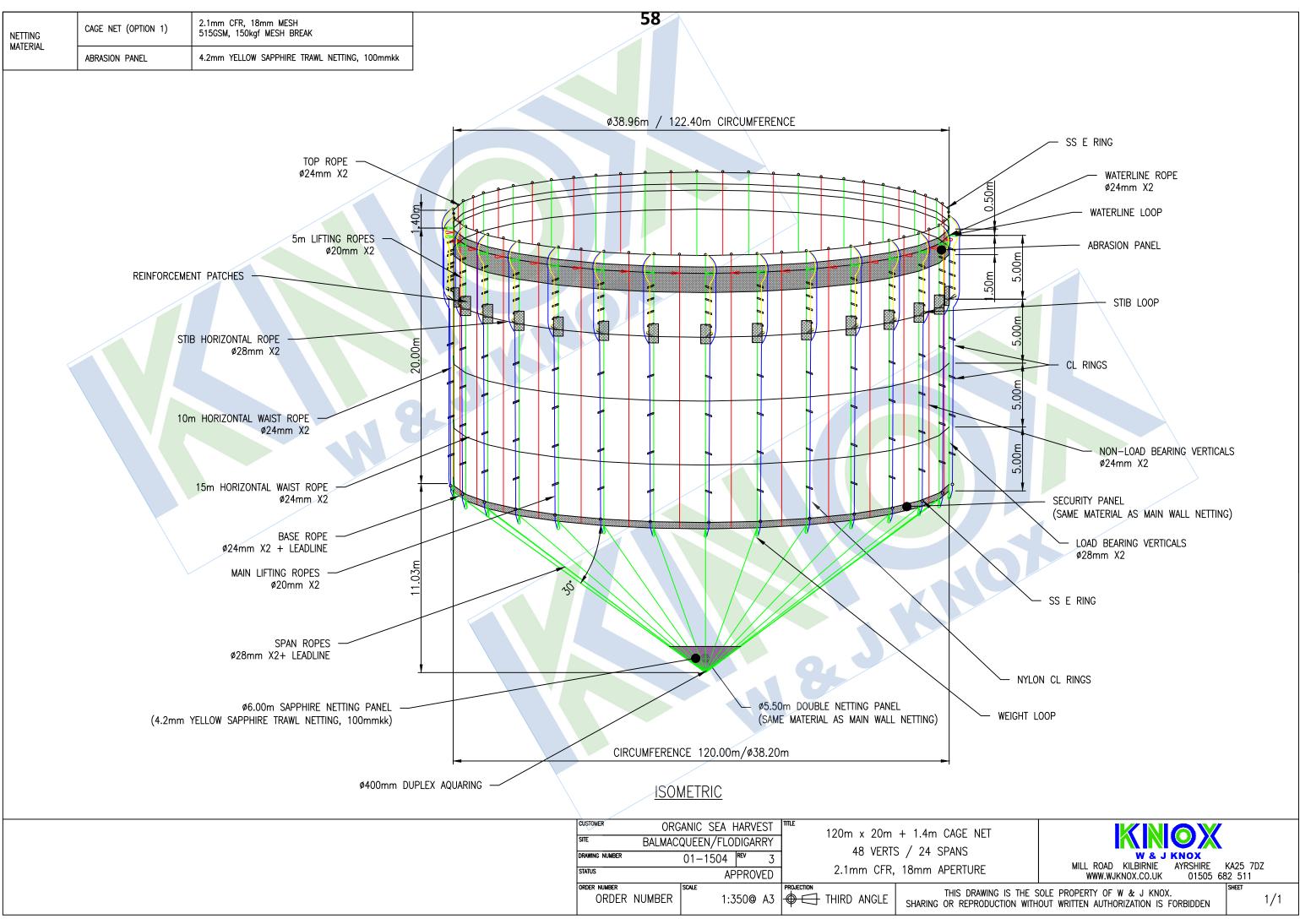
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ITEM	QTY	DESCRIPTION	
1	4	BLOWER	
2	1	ESCAPE LADDER	
3	1	DIESEL FUEL TANK	
4	1	FRESH WATER TANK	
5	1	GENERATOR 1	
6	1	FEED PANEL	
7	4	SLUICE	
8	4	AUGER	
9	1	D/B 1	
10	1	D/B 2	
11	1	SELECTOR SUPPLY PANEL	
12	1	EXHAUST 12V PANEL	
13	1		
14	1	GENERATOR 2	



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Agenda Item	6.7
Report No	PLN/062/24

#### HIGHLAND COUNCIL

Committee:	North Planning Applications Committee
Date:	07.08.2024
Report Title:	23/05931/FUL: Organic Sea Harvest
	Land 1600M East Of
	Balmaqueen
	Isle Of Skye

**Report By:** Area Planning Manager - North

#### **Purpose/Executive Summary**

**Description:** MARINE FIN FISH FARM - 10no, 120m circumference plastic pens in 2 x 5 configuration with associated feed barge and ancillary equipment

Ward: 10 - Eilean A' Cheò

Development category: Local

Reason referred to Committee: Number of representations received

All relevant matters have been taken into account when appraising this application. It is considered that the proposal accords with the principles and policies contained within the Development Plan and is acceptable in terms of all other applicable material considerations.

#### Recommendation

Members are asked to agree the recommendation to grant the application as set out in section 9 of the report.

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- 1.1 This application seeks planning permission for a new marine fish farm for Atlantic Salmon consisting of ten 120m circumference pens in a 2 x 5 mooring grid. The moorings are marked by 18 grey cushion buoys. The site will be serviced by a 250T feed barge positioned about halfway down the landward side. The barge is constructed from concrete with dimensions of 14m x 14m. The pens will be of plastic construction with fibreglass pole supported bird nets.
- 1.2 The day-to-day servicing of the site will be conducted by boat from Staffin Jetty. Larger vessels and workboats will be from Portree with general servicing from the sea while feed supplies and waste disposal will utilise facilities at nearby Kishorn Port. Supplies will be delivered from Kyle, Kishorn and Mallaig. There will be no shore base however there are offices and a remote feeding station located in Staffin.
- 1.3 Pre Application Consultation: No formal pre-application advice since the previous appeal was dismissed but some informal discussion with applicants regarding addressing the reasons for refusal in any future application.
- 1.4 Supporting Information:

The application has been submitted with a full EIA Report, Waste minimisation and management plan, SLVIA, draft EMP and a sea lice dispersal modelling report.

It also is presented with a report and evidence on the social and economic benefits for Skye and Scotland and a summary of wild fish monitoring reports.

- 1.5 The application also contains operational business plan information indicating that, should this and pending application 23/05927/FUL both be approved, these sites will be operated in conjunction with each other and the two previously approved sites further to the south. They will operate in an extended fallowing sequence such that at any one time only three of the sites will be operational and contain surface equipment. The extended fallow period of about a year is an important element of the organic production cycle, ensuring reduced disease and parasite risk and the need for chemical treatments.
- 1.6 The applicant has stated that it is their intention to operate the farm in a way that allows the product to achieve an 'organic' standard in line with the two existing southerly sites. Whilst the planning authority regards this approach positively because it reduces the environmental impacts of production, it is not possible for the operator to guarantee that any production cycle will be completed in organic compliance. That said, to date, the applicant has completed four organic production cycles in the southern sites. If non-organic methods are required for any reason, then animal welfare and fish health requirements must come before organic production goals. Consequently, in assessing the proposal against 'worst-case' outcomes (as it is required to do), the authority must disregard the organic nature of the applicant's proposed production methods and base any assessment on the

impacts from non-organic production methods.

1.7 Variations: None

#### 2. SITE DESCRIPTION

- 2.1 The proposal is positioned just off the eastern coast of the Trotternish peninsula at the north-eastern end of Skye. It is to the north of Eilean Flodigarry and just south of Kilmaluag Bay and much of the scattered settlement of Balmaqueen.
- 2.2 Inland, the landscape is dominated by the northern extremity of the Trotternish Ridge and its landslip formations which form the main features of the Trotternish National Scenic Area the northern boundary of which lies to the south of the proposed site. The site also lies just to the seaward side of the eastern edge of the Trotternish and Tianavaig SLA which covers a large proportion of the Trotternish peninsula, outside the NSA, both to the north and south of the site. To the north of the Trotternish Ridge the landscape flattens out suddenly to create a lower stepped moorland running north to the Rubha Hunish headland.

#### 3. PLANNING HISTORY

3.1	19.06.2017	17/02313/SCOP	<b>Opinion Provided</b>
		EIA Scoping: New Marine Fish Farm for Atlantic Salmon consisting of 14 x 120m circumference circular cages in an 80m mooring grid with associated feed barge	
	17.04.2018	17/04749/FUL - New Fish Farm for Atlantic Salmon consisting of 12x120m circumference circular cages in an 80m mooring grid with associated feed barge – <i>the northernmost of</i> <i>the applicant's consented sites to the south</i>	Granted
	24.04.2018	17/04735/FUL - Marine Fish Farm - Atlantic Salmon: New site comprising of 12 x 120m circumference circular cages an 80m mooring grid with feed barge – <i>the southernmost of the</i> <i>applicant's consented sites to the south</i>	Granted
	09/04/2019	New Marine Fish Farm for Atlantic Salmon consisting of 14 x 120m circumference circular cages in an 80m mooring grid with	Advice Provided
	27/01/2020	19/03093/FUL - New Marine Fish Farm for Atlantic Salmon consisting of 14 x 120m circumference circular cages in an 80m – the Flodigarry site to the south	Refused Appeal dismissed
	02.02.2021	20/00097/FUL - New marine fish farm for Atlantic salmon consisting of 12 x 120m circumference circular cages in a 80m	Refused Appeal

mooring grid with associated feed barge dismissed

#### 4. PUBLIC PARTICIPATION

4.1 Advertised: EIA Development and Unknown Neighbour

Date Advertised: 22<sup>nd</sup> March 2024

Representation deadline: 20.04.2024

Timeous representations: Object 40 Support 117

Late representations: None

4.2 Material considerations raised are summarised as follows:

#### <u>Against;</u>

- a) microplastic and other pollution and proximity to rivers
- b) sea lice impact on farmed fish and wild fish
- c) risk of hybridisation from escaped fish breeding with wild fish
- d) concerns regarding noise, light, smell and pollution

e) site is visible from the Skye Coastal Path and the local development plan suggests views across open water should be protected

f) extreme sea-states are common in this location leading to the possibility of equipment damage and mass-escapes

g) toxins from the farm could damage coastal stocks of Dulce and Carrageen

h) the site is on the path of a wild salmon run to and from the Brogaig, Kilmartin and Lealt rivers as evidenced by historic salmon stations on nearby coastal locations

i) negative impact on the NSA

#### In support:

a) Proposal will help support a wide variety of jobs across many sectors in Scotland

b) There is much misinformation about the fish farming industry. Planners must listen to the regulators.

- c) Proposal will support international food exports and supply of Scottish Salmon.
- d) Benefits to local community organisations by way of donations
- e) Support of local business
- f) Support of marine industry within the supply chain and vessel support services
- g) increase in school pupils

- h) Well paid, secure and year round jobs
- i) Setting a new standard for Aquaculture with the current and proposed practices
- 4.3 All letters of representation are available for inspection via the Council's eplanning portal which can be accessed through the internet www.wam.highland.gov.uk/wam.

#### 5. CONSULTATIONS

- 5.1 **Environmental Health**: No Objection subject to the following conditions;
  - All plant, machinery and equipment associated with this development shall be so installed, maintained and operated such that the following standard is met: - The operating noise Rating level must not exceed the Background noise level by more than 5dB(A) including any characteristics penalty at any noise-sensitive premises. Terms and measurements to be in accordance with BS 4142: 2014 Methods for Rating Industrial & Commercial Sound.

For the purposes of this condition, "noise-sensitive premises" includes, but is not necessarily limited to, any building, structure or other development the lawful use of which a) falls within Classes 7 (Hotels & Hostels), 8 (Residential Institutions) or 9 (Houses) of the Town and Country Planning (Use Classes) (Scotland) Order 1997 (as amended), or b) is as a flat or static residential caravan.

2. The external lighting system shall be designed and installed in accordance with the best practice contained in the Institute of Lighting Professionals document 'Guidance Notes for the Reduction of Obtrusive Light'. All lighting above the water surface and not required for safe navigation purposes should be directed downwards by shielding. It should be extinguished when not required for the purpose for which it has been installed. If lighting is required for security purposes, infra-red lights and cameras should be used.

#### 5.2 **Transport Planning**: No objection

Clarification requested on the traffic that will be generated on the road network during both the construction and operational phases of the development.

#### 5.3 **NatureScot**: No Objection

- Inner Hebrides and the Minches Special Area of Conservation (SAC) The proposed development lies within an area of international importance for harbour porpoise. In their view, harbour porpoise will not be adversely affected by the proposal. Appropriate Assessment required – see Appendices
- River Kerry Special Area of Conservation (SAC) Sea lice modelling demonstrates that there is connectivity with the Freshwater Pearl Mussel interest of this SAC, but their advice is that they will not be adversely affected by the proposal. Appropriate Assessment required see Appendices
- Shiant Islands Special Protection Area (SPA) The farm would be within foraging distances of many of the Shiant Islands SPA bird species. However, it is unlikely that the proposal will have a significant effect on any of the

breeding seabirds either directly or indirectly. No Appropriate Assessment required

- Special Protection Areas (SPAs) classified for Gannet There is connectivity between this development and a number of SPAs which are of European importance for breeding gannet. Subject to application of standard conditions relating to top net mesh size and reporting of entanglement/entrapment, these SPAs will not be adversely affected by the proposal. Appropriate Assessment not required if conditions imposed
- The fish farm is on the edge of Trotternish National Scenic Area (NSA) which is of national importance for its landscapes. Whilst the proposal would have some adverse effects on out to sea views from within the NSA, they advise this will not affect the integrity of the NSA.
- Priority Marine Features (PMFs) Tide swept coarse sands with burrowing bivalves is extensive on this site and is likely to be affected by these proposals. However, they advise that the proposals do not raise any issues of national interest.
- White tailed eagle covered by a confidential annex agree with conclusions that the proposal is unlikely to have an adverse effect on this species subject to vessel operation protocols that maintain appropriate buffer distances.
- 5.4 **RSPB** <u>not a consultee</u> but comments relate closely to NatureScot advice above;

Welcome the changes that Acoustic Deterrent Devices and underwater lighting are no longer proposed to be used, and that biodiversity enhancement is now proposed.

The following mitigation should be

- Top net mesh should be 200mm or less to reduce the likelihood of bird entanglement. Entanglement should be monitored and reported alongside adaptive management.
- Installation should avoid the breeding bird season, April July inclusive.
- To avoid disturbance to breeding birds during construction and operation, vessels should avoid travelling through the channel between Eilean Flodigarry and Sgeir na h'Eirrann and always travel seaward of the Eilean Flodigarry maintaining over 500m distance when practical from all landforms, particularly between the months of February and August.
- 5.5 **Skye & Lochalsh Rivers Trust** <u>not a consultee</u> but comments relate closely to NatureScot advice above and there is no district salmon fishery board for Skye at the present time.
  - Concerns that two primary rivers, Kilmaluag and Kilmartin fall within the referenced management area and therefore will be affected by the introduction of new salmon farm sites at Flodigarry.
  - Proposed site falls within a wild salmonid protection zone as outlined in SEPA's Sea Lice Regulatory Framework.
  - In the event of escapes concerns for genetic introgression between escaped

farmed salmon and wild salmon populations in nearby river catchments.

#### 5.6 **SEPA** – No Objection

- Had previously received an application for this site during the 2019 application with this new application having some modification to the location and pen configuration which they consider to be minimal.
- They are currently dealing with an application under CAR and are processing the modification as an admin variation. They do not see any significant issues with the application at this stage they cannot guarantee that a variation of the existing consent will be granted until the determination of the current application.

Following a request for further information in respect of the recently introduced Sea Lice Risk Framework the following was received;

• The two OSH sites have been assessed under the new sea lice framework as existing sites because their CAR authorisations were granted prior to the framework being put in place.

For existing sites, SEPA have assessed all active farms on the West Coast and Western Isles, using screening models. The farms have been categorised into relative risk categories, describing their relative potential influence on exposure of wild salmon to sea lice. Farms in category one have the lowest potential influence and farms in category four have the highest potential influence.

Balmaqueen and Eilean Flodigarry fell into the lowest risk category and therefore will not have sea lice conditions inserted into the permits to prevent sea lice numbers from increasing. This is because the screening assessment indicates that in the terms of relative contribution to the three Wild Salmon Protection Zones within the vicinity of the sites, the sea lice exposure risk in each would not materially change with these farms in operation.

As existing CAR permits, all four OSH sites operating in the Sound of Raasay will be required to report sea lice numbers between mid-March and 31st October starting in 2025. The permits will be varied by SEPA at the end of 2024 to include this condition.

#### 5.7 **Scottish Government Marine Directorate** (19 April 2024)

The previous application indicated the biomass currently permitted should not result in unacceptable impacts to the water column. Given that the applicant is proposing to reduce the permitted biomass, it is not anticipated that this will result in any increase to the predicted impacts.

- There are currently no sites registered with the SGMD within 1000m of the proposed new site. The applicant has applied for another new site which is located 1700m southeast of the this proposed new site.
- The proposed site appears to be relatively exposed to the North and East. The applicant has acknowledged this and intend to have staff on site during each working day and on days where the site is deemed inaccessible

onshore monitoring and feeding remotely.

- OSH already possess authorisation to farm at their existing sites however an amendment to this authorisation must be sought to include any newly approved or acquired sites prior to commencement of farming operations.
- The operations of the sites will be at an acceptable stocking density.
- The removal of mortalities from pens and the disposal are deemed to be acceptable as far as can be reasonably foreseen.
- Sea lice levels at the applicants existing sites give an indication of sea lice levels in that area. Numbers of adult female sea lice have been low and well below the MD increased monitoring level of 2 during the last two production cycles. Sea lice strategies on existing sites have been managed with strategies proposed for use on the new sites. The proposed location of the site is out with current farm management area boundaries and the applicant proposes to operate their north and south groups in separate FMA. Furthermore, it is proposed that the 4 OSH sites (2 existing in the south and 2 proposed in the North) would be operated on a rotational basis where each site would undertake a prolonged fallow period or around 1 year after every 2 production cycles. Each pair of sites would also undertake synchronous fallow period at the end of every production cycle.
- Proposed monitoring by weekly counts of at least 20 fish per pen and the applicant aims to keep sea lice levels on site below 0.5 adult female L.salmonis and intervene at a trigger point of 0.2 adult females.
- Lice skirts have not been used to date but could be used in the future. Cleaner fish are not intended to be used have also been phased out of the applicant's sea lice strategy.
- Minimisation of predator interactions at the site is satisfactory with the use of seal pro nets which are tensioned and weighted by sinker tubes. Due to experience of seals penetrating the nets over the handrail additional panels of seal pro netting with their own shorter support poles are proposed to be used. Top nets of a pole supported design will also be used to deter birds.

#### Further response (16 May 2024)

- Movement of fallowed pens outwith disease management areas will require a protocol to be agreed with the Marine Directorate
- Fresh water for treatments is available and osmotic-equipped wellboats can supplement
- Only Deltamethrin is compatible with organic production as a chemotherapeutant and could be administered to the whole biomass in 4 to 5 days.
- Equipment attestation information is considered satisfactory

#### 5.8 **Historic Environment Scotland** – No Objection

• do not consider that the proposal would have any significant impacts on heritage assets within their remit.

- 5.9 **Northern Lighthouse Board** Standard navigational lighting advice provided.
- 5.10 Scottish Water No Objection
- 5.11 **Ministry of Defence** can confirm that MOD Safeguarding has no objections regarding this activity.

#### 6. DEVELOPMENT PLAN POLICY

The following policies are relevant to the assessment of the application

#### 6.1 National Planning Framework 4 (NPF4) (2023)

Policy 1 - Tackling the Climate and Nature Crises

- Policy 2 Climate Mitigation and Adaptation
- Policy 3 Biodiversity
- Policy 4 Natural Places
- Policy 7 Historic Assets and Places
- Policy 25 Community Wealth Building
- Policy 29 Rural Development
- Policy 32 Aquaculture

#### 6.2 Highland Wide Local Development Plan 2012

- 28 Sustainable Design
- 36 Development in the Wider Countryside
- 49 Coastal Development
- 50 Aquaculture
- 57 Natural, Built & Cultural Heritage
- 58 Protected Species
- 59 Other important Species
- 60 Other Importance Habitats
- 61 Landscape
- 72 Pollution

### 6.3 West Highland and Islands Local Development Plan 2019

No specific policies apply

### 6.4 Highland Council Supplementary Planning Policy Guidance

Highland Historic Environmental Strategy (Jan 2013) Highland Statutorily Protect species (March 2013) Special Landscape Area Citations (June 2011)

### 7. OTHER MATERIAL CONSIDERATIONS

7.1 National Marine Plan (2015)

#### 8. PLANNING APPRAISAL

8.1 Section 25 of the Town and Country Planning (Scotland) Act 1997 requires planning applications to be determined in accordance with the development plan unless material considerations indicate otherwise.

#### **Determining Issues**

8.2 This means that the application requires to be assessed against all policies of the Development Plan relevant to the application, all national and local policy guidance and all other material considerations relevant to the application.

#### **Planning Considerations**

- 8.3 The key material planning considerations raised by this application are:
  - a) Changes in the form of the development, national policy and other material considerations since the previous appeal dismissal
  - b) Compliance with the development plan and other planning policy
  - c) Landscape, seascape and visual impacts
  - d) Economic and social impacts
  - e) Inner Hebrides and the Minches SAC
  - f) River Kerry SAC, sea-lice, wild fish and escape risk
  - g) Shiant Isles SPA
  - h) Gannet SPAs
  - i) Black Guillemot
  - j) White-tailed Eagle
  - k) Priority marine features
  - I) Seals
  - m) Navigation and other maritime users
  - n) Noise
  - o) Historic environment
  - p) Roads and Transport

# Changes in the form of the development, national policy and other material considerations since the previous appeal dismissal

8.4 Section 39(1) of the 1997 Planning Act contains discretionary powers for planning authorities to decline to determine repeat planning applications. Where the Scottish Ministers have, within the previous 5 years, refused permission on a similar application on call-in or appeal and, in the opinion of the planning authority, there has been no significant change in the relevant parts of the development plan or other material considerations since that decision, the planning authority can refuse to deal with the application.

- 8.5 In applying this legislative obligation to the current proposal, the planning authority concluded that since the dismissal of the previous appeal in October 2021, there had indeed been significant change in respect of the development plan, the proposal itself and also some of the other material considerations considered by the Reporter. Consequently, it was concluded that there was no justification for declining to determine the application.
- 8.6 The material change in the development plan is described in detail in the next section. In general terms the policies of NPF4 are considered to place much greater emphasis than their predecessors on the economic, social and community wealth building benefits of developments and the potential to offset these against any environmental impacts.
- 8.7 In addition to the changing policy framework following the introduction of NPF 4 the physical differences between this proposal and that subject of the previously dismissed appeal are summarised as;
  - 10 cages rather than 12
  - 1958T maximum stocked biomass rather than 2500T
  - Reorientation of the pens counterclockwise bringing them more aligned to the coast
- 8.8 Contextual changes;
  - SEPA being identified by Scottish government as the main regulator for wild fish interactions and the introduction of their sea-lice risk framework as a replacement for local authority administered EMPs
  - The termination of seal shooting licenses and the cessation of the use of acoustic deterrent devices (ADD)
  - Two production cycles at the consented farms to the south showing manageable environmental impacts whilst achieving organic certification standards
  - Existing pens have been subject to storm events with no fish escapes
  - The Organic Sea Harvest business has become established in the community in terms of office location, employment and investment in community projects
- 8.9 In recognition of the significance of these changes, this report will focus upon them particularly and examine whether they represent sufficient material planning justification to come to a different conclusion to that drawn by the Reporter some four years ago.

#### Compliance with the development plan and other planning policy

8.10 25(1)(a) and 37(2) of the Town and Country Planning (Scotland) Act 1997 require that this application be determined in accordance with the Development Plan unless material considerations indicate otherwise.

Section 24(1) requires that all planning applications must now be determined in accordance with the provisions of NPF4 and those of any the relevant, extant Local Development Plan unless material considerations provide justification otherwise. Section 24(3) states that in the event of any incompatibility between a provision of

the National Planning Framework and a provision of a local development plan, whichever of them is the later in date is to prevail.

In this case the Development Plan is also comprised of the West Highlands and Islands Local Development Plan (although this has no site–specific policies of relevance to this application) and the Highland-Wide Local Development Plan, the relevant policies of which are listed above at paragraph 6.1.

NPF4 forms part of the Development Plan (a significant difference between it and the Scottish Planning Policy it replaced in terms of its decision-making status) and Policies 1-3 apply to all development proposals throughout Scotland. When considering development proposals, significant weight will be given to the global climate and nature crises. Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible. Development proposals will contribute to the enhancement of biodiversity, including where relevant, restoring degraded habitats and building and strengthening nature networks and the connections between them. Proposals should also integrate nature-based solutions, where possible.

8.11 In respect to NPF4 Policy 3 Biodiversity, although aquaculture is explicitly excluded from the detailed requirements for biodiversity enhancement that are required for terrestrial developments, the basic obligations of paragraph (a) still apply;

"...Development proposals will contribute to the enhancement of biodiversity, including where relevant, restoring degraded habitats and building and strengthening nature networks and the connections between them. Proposals should also integrate nature-based solutions, where possible..."

In this regard, the applicant is proposing to engage in and fund a programme of wild fish habitat enhancements within the three local rivers. Such measures are likely to include the removal of barriers to fish movements, fencing of riverbanks to limit livestock intrusions, the planting of trees, the reinstatement of natural river meanders and potentially to undertake stock enhancement measures.

Such an initiative was not a part of the previously dismissed applications, nor was it a requirement of national/development plan policy at the time. This is seen as another significant positive change for the proposal in comparison with its predecessor.

8.12 The key development plan policy for this proposal is considered to be NPF4 Policy 32 (Aquaculture).

The policy intent is "...to encourage, promote and facilitate aquaculture development and minimise any adverse effects on the environment, including cumulative impacts. Planning should support an aquaculture industry that is sustainable, diverse, competitive, economically viable and which contributes to food security, whilst operating with social licence, within environmental limits and which ensures there is a thriving marine ecosystem for future generations...".

Desired policy outcomes are;

- new aquaculture development in locations that reflect industry needs and considers environmental impacts.
- Producers contribute to communities and local economies.
- Prosperous finfish, shellfish and seaweed sectors.

Policy 32 can be seen to be a continuity of HwLDP Policy 50 requirements but to also go beyond them in respect of the new concept of community wealth building.

In terms of continuity, the national presumption against open-net fish farming off the north and east coasts of mainland Scotland is a perpetuation of the precautionary principle at a national level. It indicates a recognition by Scottish Government that whilst the potential ecological impact of such farms is acknowledged, an explicitly positive policy towards them is still considered appropriate off the west coast and islands where it is away from the main centres of wild salmonid populations found on the north and east coasts.

Some negative impact on west coast wild salmonids is a logical inevitability accepted by this policy and, indeed, the definition of the precautionary principle contained within Scottish government's post-Brexit continuity publication "Environment - guiding principles: statutory guidance" states at Annex B and para 5.9 that in applying the precautionary principle,

"...Decision makers should generally not seek to achieve zero or near zero risk, something which rarely exists when balanced against the social and economic impact of measures...".

8.13 Where NPF4 Policy 32 differs from its HwLDP predecessor in a significant manner is its linkage to NPF4 Policy 25 Community Wealth Building. In its intent this policy aims "...To encourage, promote and facilitate a new strategic approach to economic development that also provides a practical model for building a wellbeing economy at local, regional and national levels...". Successful policy outcomes are identified as the facilitation of local economic development that focuses on community and place benefits as a central and primary consideration – to support local employment and supply chains and also to support community ownership and management of buildings and land.

The application makes an explicit argument to show how the proposal fulfils these requirements and aspirations.

8.14 NPF4 Policy 29 Rural Development as it applies to remote rural areas such as north Skye, is closely aligned with the intent and outcomes of Policy 25. In terms of general intent Policy 29 aims "...to encourage rural economic activity, innovation and diversification whilst ensuring that the distinctive character of the rural area and the service function of small towns, natural assets and cultural heritage are safeguarded and enhanced...". The policy outcomes are identified as "...rural places are vibrant and sustainable and rural communities and businesses are supported [resulting in] a balanced and sustainable rural population..."

More specifically for this location, paragraph (c) states that,

Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:

- i. will support local employment;
- ii. supports and sustains existing communities, for example through provision of digital infrastructure; and
- iii. is suitable in terms of location, access, siting, design and environmental

#### impact

It is considered that the combined effects of Policies 25 and 29 place much more weight upon the local employment issues than was the case with HwLDP Policy 36, which they effectively replace in the development plan and which was in place at the time of the previous Reporter's decision.

8.15 NPF4 Policy 4 Natural Places supplants HwLDP Policy 57 Natural, Built and Cultural Heritage. As with the policies above it also places a greater emphasis than its predecessor on the potential for social and economic benefits to outweigh environmental impacts. Paragraphs (c) and (d) are relevant to the identified NSA and SLA designations adjacent to this site.

Paragraph (c) states;

"...Development proposals that will affect a...National Scenic Area...will only be supported where:

- i. The objectives of designation and the overall integrity of the areas will not be compromised; or
- ii. Any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance..."

Paragraph (d) states;

Development proposals that affect a site designated as [special] landscape area in the LDP will only be supported where:

- i. Development will not have significant adverse effects on the integrity of the area or the qualities for which it has been identified; or
- ii. Any significant adverse effects on the integrity of the area are clearly outweighed by social, environmental or economic benefits of at least local importance.
- 8.16 NPF4 Policy 7 Historic assets and places requires proposals with potential significant impacts upon listed buildings and other historic assets to be accompanied by an assessment which is based on an understanding of the cultural significance of the historic asset and/or place.

Development proposals affecting scheduled monuments will only be supported where:

- i. direct impacts on the scheduled monument are avoided;
- ii. significant adverse impacts on the integrity of the setting of a scheduled monument are avoided; or
- iii. exceptional circumstances have been demonstrated to justify the impact on a scheduled monument and its setting and impacts on the monument or its setting have been minimised.
- 8.17 It is considered that the proposed development is aligned with the relevant policy objectives of NPF4 and the Local Development Plan for the reasons set out below.

#### Landscape, seascape and visual impacts

8.18 One difficult to quantify factor that must be kept in mind when assessing the visual impact of this proposal is the matter of the proposed extended fallow periods that would be implemented should both this and the proposed Balmaqueen farm to the north be consented and operate in conjunction with the currently operational farms to the south.

In this scenario, each farm would be subject to an extended fallow period of a year on a rotational basis during which the pens and surface equipment would be cleared from the site.

Clearly this would have significant implications for the visual impacts of each site and any cumulative impacts also. A condition is recommended to secure this rotational strategy in which (assuming both this and the Balmaqueen site are approved) all four of the applicant's sites are operated such that only three of the four farms are stocked and operational at any one time.

8.19 Another general visual issue is that of external lighting – both navigational and operational. Obviously, such lighting has the potential to increase the visibility of the farm, although night-time visual receptors are likely to be very few in number.

Environmental health have suggested that a condition to require any lighting to adhere in design to an industry standard guidance document in added to any consent. This is agreed.

8.20 Among the third-party comments received in respect of this application, concerns about the visual and landscape impact of the fish farm are one of the most frequent considerations raised.

In dismissing the previously submitted scheme the Reporter was able to conclude that,

"...I am content that the proposals would be sufficiently remote and unobtrusive in distant views as to avoid any significant adverse effect upon the special interest of the NSA..."

But continued, "...I am less persuaded that this would be the case for the SLA...".

And concluded, "...I therefore conclude that the proposed development, through the introduction of man-made structures into this area of coastline, and at the proposed distance from shore, would have a significant adverse effect on the landscape character, scenic and visual amenity, contrary to the requirements of [development plan policies] ..."

The Reporter makes it clear that it is the localised impacts that are being identified here and goes on to recognise that whether those adverse impacts are unacceptable or not is dependent on the other benefits the proposal may bring to a fragile economic area.

8.21 This is important because NatureScot, in their assessment of the NSA impact of the current application, repeat the same (no objection) conclusion drawn previously stating,

"...Whilst the proposal would have some adverse effects on out to sea views from

- 8.22 Furthermore, in reducing the visual bulk and surface area of the farm, the reduction from 12 cages down to 10 and the slight rotation of the farm more in-line with the coast can be seen to materially lessen the localised visual and landscape impact of the proposal when seen from the coastal path between Flodigarry and Balmaqueen to the north (VP02, VP03 and VP04). The conditioned rotational strategy will also contribute positively in this regard.
- 8.23 However, in respect of localised visual impact upon the experience of users of the coastal path, the SLVIA submitted with the application still concludes that there will be a significant effect when the receptor is immediately adjacent to the site at a distance of just under 1km.

The Reporter concluded,

"...Although the proposal would lie just outside the boundary of the SLA...the proposals would undermine/ damage the special features of the SLA. Whilst I accept that these effects are fairly localised, in terms of the greatest effects occurring within a 1 - 2 km radius of the site, they are none the less significant. The undeveloped nature of the stretch of coast, where the proposal would be located, is an important characteristic of the seascape character area and the SLA. The proposal would remove these characteristics...For those walking the Skye Trail, effects would be apparent over an appreciable portion of this stage of the walk. The proposed location would appear visually close inshore and would be a dominant feature within the foreground of views, competing with and detracting from the dramatic natural coastline..."

8.24 In respect of the mitigating economic and social advantages of the scheme at that time the Reporter stated,

"...I am not persuaded that the benefits of the scheme, some of which are uncertain or unquantified justify the associated significant adverse effects on seascape, landscape and visual receptors, which were outlined above..."

- 8.25 Notwithstanding this, officers remain of the opinion that the current proposal is acceptable and in support of this position believe that;
  - i. the new policies of NPF4 suggest that much greater weight can now be given to relevant economic and social benefits associated with the proposal
  - ii. The development of the applicant's business with the two consented sites to the south means those economic and social benefits are much more tangible and clearer to identify and assess now than they were three years ago see 8.30 below.
- 8.26 In respect of the how much weight to give these localised visual impacts the focus of attention is on the stretch of coastline covered by viewpoints VP02 VP04. It is accepted that the farm will be very prominent in the immediate view of the coastal waters of this stretch of coast and certainly represents an overt introduction of human development and activity into an overwise undeveloped coastline. From VP02, for example, the farm will undoubtedly dominate the foreground of the immediate seascape available from this point. In this regard the Reporter's previous conclusions in respect of the SLA are accepted.

However, officer experience of this stretch of coastline is that the eye is rather more drawn to the magnificent but more distant views offered by the mainland and islands landscapes of Raasay, Rona, Torridon and the Assynt. Certainly from VP03 and VP04, much of the visual impact of the farm can be literally 'overlooked' by users of the path and these wider, higher quality vistas enjoyed in a relatively undiminished state. Direction and field of vision are crucial to understanding the true experience of a walker on this coastal path.

8.27 It is noted that the southernmost of the two consented farms to the south is a good example of this. It sits just offshore from a well-known viewpoint and overnight camping spot. The location's growing popularity and busyness has continued after the installation and operation of the farm. It is considered that, despite its proximity and prominent localised visual impact, the farm does not detract from the qualities of the viewpoint because the focus of attention are the long views available over to the islands and the mainland. This argument was accepted by the planning committee at the time this southern farm was consented.

This example also raises a question over how much weight to give localised negative impacts on the qualifying features of the SLA. The Trotternish and Tianavaig SLA covers a vast area, and this section of coastline is not the only (or highest quality) section of undeveloped coastline within it. It is certainly not the case that this fish farm proposal undermines the integrity of the SLA as a whole.

8.28 Although the Reporter suggested from her site visit experience that the path was quite well used the current application provides some information to suggest that the path is only lightly used – particularly when considered in the context of Skye's popularity as a tourist destination. There is evidence of more frequent use in the vicinity of the radar station ruin – VP02 – but at this point the path is only some 100m from the A855 and so the sense of undeveloped remoteness of this part of the coast is very limited.

The Reporter placed some weight on the negative impact of the proposal on the experience of those following the Skye Trail. This long distance footpath stretches some 128km from Broadford, through the Cuillin mountains and along the Trotternish ridge to the northern tip of Skye. Notwithstanding, again, questions about the numbers of receptors this Trail would generate, consideration requires to be given to their actual experience. Walkers on this trail will have experienced a variety of landscapes, mostly through very remote parts of the island including the southern part of the SLA coast just north of Portree. It is unlikely that this small section of coast north of Flodigarry would have a particular amenity significance or value therefore to those undertaking the trail.

8.29 Although the Reporter's findings in respect of localised visual impacts and their relevance to the development plan in force at that time are accepted and considered to be similarly relevant to this revised scheme; the weight placed upon them in concluding that the proposal should be refused requires to be reviewed having regard to other material considerations material with this revised application.

#### Economic and social impacts

- 8.30 This question over the weight to give the localised visual impacts of this proposal is particularly significant in respect of the increased emphasis placed upon other factors including community wealth building and other economic and social considerations by the adoption of the new NPF4 development plan introduced since the previous decision on this farm was taken.
- 8.31 Paragraphs 8.10 8.16 above describe the relevant policies of the current development plan and draw out the new emphasis on the contribution proposals should have on local community wealth building. The concept is established in the development plan by Policy 25 and placed in the context of rural development and aquaculture by Policies 29 and 32.

However, it is Policy 4 which is of most direct relevance to this assessment because it gives guidance on how the economic and social benefits of a proposal should be factored in to counterbalance the identified negative environmental impacts of the development. Paragraph (c) relates to significant adverse effects on the designated qualities of NSAs whilst paragraph (d) deals with significant adverse effects on the integrity or identified qualities of SLAs.

- 8.32 In relation to NSAs the outweighing economic and social benefits should be of national importance. However, in this case it must be remembered that it is only localised impacts that have been identified. NatureScot have confirmed that the overall integrity of the NSA has not been compromised. Consequently, the relevance of paragraph (c) is considered to be less relevant to this proposal than paragraph (d).
- 8.33 Previously, the Reporter felt that it was difficult to quantify the economic and social benefits being discussed because there was little substance to work with. It is considered that significant empirical evidence is now available.

The application has been accompanied by a supporting document entitled "Delivering Social and Economic Benefits for Skye and Scotland". The information contained within this document can be divided into three categories;

- i. capital investment in equipment paid to other businesses
- ii. payments made in relation to salaries and rental
- iii. donations made to community projects on Skye
- 8.34 The supporting document reports that;
  - i. Since 2019 the applicant has spent over £30 million pounds on the Skye business with about £1 million of that going to some 50 separate Skye firms.
  - The business has created 16 direct jobs on Skye which has amounted to a total of £2.5 million being spent on salaries to employees living in NE Skye. It claims that the consenting of this and the Flodigarry site to the south would create an additional 14 jobs
  - iii. The company's donations to some 18 community organisations and initiatives over this time has amounted to more than £100,000 and has been recognised by a Community Initiative award at the 2023 Aquaculture Awards.

In qualitative terms it is stressed that the jobs created are skilled and permanent and involve on-going training which has resulted in the award of 16 SVQs and advanced maritime qualifications. Average salaries at the company exceed the Scottish average.

8.35 These figures were presented by the applicant as evidence to substantiate the associated economic benefits linked with the proposal, whilst caution should always be exercised in reviewing this, it is undoubtedly the case that the business has created jobs in a fragile economic area that would not have otherwise existed. Comparable jobs within the other main employment sector in the area – tourism and hospitality – do not tend to be at the same skill or salary level.

In terms of Policy 25, the applicant's business activity ticks many of the community wealth building topics identified in the policy text;

- Development proposals which contribute to local or regional community wealth building strategies and are consistent with local economic priorities will be supported. This could include for example;
  - Improving community resilience and reducing inequalities
  - o increasing spending within communities
  - o ensuring the use of local supply chains and services
  - o local job creation
  - supporting community led proposals (Staffin harbour project)

One aspect of this factoring in of economic and social benefit identified previously by the Reporter was that of any impacts upon tourism. Arguments have been made that the impacts (mostly visual but ecological also) can have a detrimental impact upon tourism and that this would have a negative economic impact to factor in.

However, the record suggests that the growth of fish farming activity in the nearshore waters of Skye has grown in parallel with the extraordinary expansion in the numbers of tourists visiting the island over the last ten years. Currently there seems little evidence to suggest that any negative impact from fish farms could be identified. The Reporter concluded that on balance the farm was likely to have a positive economic impact. It is based on the applicants current operation that there has been a positive economic impact to date.

8.36 For the decision-maker, the increased significance and weight of economic and social contributions from development proposals with identified environmental impacts, requires an even more complex weighing-up and balancing of the pros and cons of the proposal than previously. Officers believe that, for this proposal, the community economic and social wealth building on offer and now evidenced, outweighs any visual harm identified in respect of the qualifying features of the SLA.

In this case, it is a matter of balancing the localised visual impacts of the proposal against its local economic and social contribution. As will be shown in the following sections (and in accordance with the previous conclusions of the Reporter) the other environmental impacts of the proposal are as acceptable as before or actually less impactful. None was a reason for refusal previously.

#### Inner Hebrides and the Minches SAC

8.37 The proposal lies within the Inner Hebrides and the Minches Special Area of Conservation (SAC). The qualifying interest of this designation is harbour porpoise.

The previous proposal included the possible use of acoustic deterrent devices to deter seals, which were of concern in respect of cetaceans such as the harbour porpoise. However, the use of ADDs has now ceased within the aquaculture sector (largely as a result of such concerns and the licensing requirements required).

Notwithstanding this, NatureScot still state in respect of the current application that an appropriate assessment must be carried out. However, their advice is that the farm is in an open water area where operational noise is unlikely to disturb harbour porpoise and that workboats operating on defined routes will not need to use echosounding gear.

An appropriate assessment is appended to this report and concludes, with the benefit of NatureScot's advice, that no adverse effect on site integrity (AESI) will result from this development.

#### River Kerry SAC, sea-lice, wild fish and escape risk

- 8.38 The River Kerry SAC is designated for freshwater pearl mussel which require healthy juvenile salmonid populations to complete their life cycle. Impacts upon the health of wild salmonid populations due to the emission of raised levels of sea-lice from fish farms could impact negatively upon the SAC. As with the previous application NatureScot advise that an appropriate assessment is required.
- 8.39 However, like the previous application and the Reporter's own assessment, NatureScot advise that the farm is unlikely to result in an AESI because with the 34km separation distance from the farm means that the density of any sea-lice plume emanating from the farm will be very dispersed. The appended appropriate assessment comes to the same conclusion and also factors in the 20% reduction in biomass associated with this proposal compared to its predecessor – fewer farmed fish are likely to result in lower sea lice emissions.
- 8.40 The other significant change in respect of this material consideration which has occurred since the Reporter's determination, is that Scottish government has designated SEPA as the regulator for interactions between fish farms and wild fish. This has largely removed the responsibility for such interactions from local planning authorities. As a result SEPA has developed a sea-lice risk assessment framework which it is just beginning to implement.

SEPA's supplementary response on this matter is quoted above at 5.6. Significantly, it indicates that the CAR licenses relating to both the existing and proposed sites will be varied later this year to require the reporting of sea lice numbers between mid-March and the end of October each year starting in 2025. It is also noted that SEPA consider these four farms (two consented, two proposed) to fall within their lowest risk category.

8.41 Currently, sea-lice impact monitoring for the existing sites is focused upon an environmental management plan (EMP) which requires monitoring of wild fish numbers in the vicinity of the farm and a mechanism for interested parties to discuss

any evidence of correlation between sea-lice numbers and monitored wild fish health.

The new SEPA framework has made such activity obsolete. The applicant has included a draft EMP with this application which would allow the two proposed sites to join the regime currently in place for their neighbours. However, in the light of the SEPA information, this is no longer considered necessary.

8.42 Within the new NPF4 development plan the focus of attention is now rather more on biodiversity enhancement and the applicant has suggested that a programme of riparian management and improvement in respect of the three local rivers could raise the population of wild salmonids in those rivers. This would not only represent a biodiversity enhancement as required by NPF4 Policy 3 but also a level of mitigation in respect of any negative impact of the farm on the local population of wild salmonids.

Detail of exactly what works and measures might be involved have not been submitted, but it is considered appropriate to use a condition to call in those details in the form of a programme of works coupled to a requirement to monitor outcomes and adaptively manage the programme through the lifetime of the permission.

8.43 The risk of farmed fish escapes with the associated potential for introgression between such fish and wild Atlantic salmon has been raised – as it was with the previous application.

Marine Directorate are satisfied with the equipment attestation information provided by the applicant and consider the risk of escapes to be acceptably low.

8.44 Third party comment has suggested that rare but regular northerly gales can create exceptionally high sea states and energies in this specific location which could destroy moorings and nets leading to escapes.

It is noted however that the existing farms to the south have already survived an extreme storm event which, whilst causing some equipment damage, did not lead to the integrity of the nets/cages being compromised.

Such empirical data seems to support the conclusions drawn by Marine Directorate.

#### Shiant Isles SPA

8.45 NatureScot's advice in respect if this SPA designated for a range of breeding seabirds is that the farm is unlikely to have a significant effect on the qualifying interests and no appropriate assessment is required.

#### Gannet SPAs

8.46 In contrast, NatureScot do have a concern in respect of this wide-ranging species from Flannan Islands SPA, North Rona and Sula Sgeir SPA and St Kilda SPA.

Since the introduction of the most recent design of top-nets mounted on high poles, NatureScot have had a concern that Gannets could become entrapped/entangled due to their plunge diving technique.

However, standing advice and conditions are now recommended which reduce this risk to a minimum and allow NatureScot to conclude that no appropriate

assessment is required. The conditions require a mesh size of no more than 200mm and for an entanglement reporting mechanism to be put in place at the farm.

#### Black Guillemot

- 8.47 As with the previous application, RSPB have raised a concern in respect of Black Guillemot which breed in the vicinity of the farm and are a priority marine feature.
- 8.48 However, NatureScot have concluded that since individual birds feed in particular areas of the sea only a small number of birds would be displaced by the fish farm. Also their favoured habitat kelp beds are inshore of the farm. Overall, even if a few pairs were displaced it would not affect the favourable conservation status of the PMF.

#### White-tailed Eagle

- 8.49 A confidential annex has been submitted in respect of this protected species which proposes a number of mitigation measures to limit impact upon such birds.
- 8.50 NatureScot are satisfied that the report does not identify any roost or nest sites within 1km of the proposed farm and that this coupled with the mitigation proposed relating to boat routing and constant speed, will mean that there will be no adverse impact upon these birds.

#### **Priority marine features**

- 8.51 The sea bed over which the farm would sit is identified as 'tide swept coarse sands with burrowing bivalves' and is a priority marine feature
- 8.52 NatureScot consider that although deposition from the farm is likely to have a significant effect on this habitat, the impact will be limited to a small area beneath the farm and that the extent of this area is actively monitored and controlled through SEPA's CAR license.

Moreover, although this habitat has limited distribution around Scotland, this area is an extensive one and so any negative impact will be proportionally limited. The national status of the PMF will not be materially impacted.

#### Seals

- 8.53 There are populations of seals in the vicinity of the farm.
- 8.54 However, the situation regarding seals has materially changed since that time with the government no longer granting seal shooting licenses to fish farms. With ADD use also coming to an end, this has resulted in the widespread use of tensioned 'seal-pro' netting to keep seals away from the farmed fish. Such passive measures appear successful and so coexistence between farms and seals is no longer the issue it once was.

### Navigation and other maritime users

- 8.55 These issues were raised during the previous application and examined by the Reporter as part of the appeal. Evidence of vessel movements close to the farm was submitted and assessed
- 8.56 The Reporter was able to conclude;

"...The ES concludes that effects on navigation are not significant and I concur with that view..."

8.57 It is not considered that there is any evidence or reason to come to a different conclusion with this application.

#### Noise

- 8.58 In recent years the authority has become aware of an increase in noise complaints emanating from fish farming operations. It is believed that the greater use of larger well-boats for freshwater and other non-chemical treatments of the farmed fish is a factor in this.
- 8.59 The EIA information suggests that because of the separation distance between the farm and any noise sensitive receptors, no unacceptable loss of amenity should occur.
- 8.60 To address this issue environmental health have recommended a condition requiring any noise emissions from the farm to be no more 5dB(A) above the background noise at any noise sensitive property. Persistent noise above this level could then be investigated as a noise nuisance and appropriate mitigation required.
- 8.61 Such an approach is compatible with other recent fish farm planning permissions and is considered appropriate here.

#### **Historic environment**

- 8.62 Historic Environment Scotland have assessed the impact of the proposal upon a number of scheduled monuments in the area.
- 8.63 Although they have some criticisms of some of the methodology used in the EIA, they have been able to conclude,

"...We do not consider that the proposal would have any significant impacts on heritage assets within our remit. We therefore do not wish object to the proposal..."

#### **Roads and Transport**

8.64 Transport planning flagged up the possible need for a construction transport management plan (CTMP) if significant levels of road use were to be part of the project.

However, experience from other farms, including the applicant's to the south, suggests that almost all equipment and supplies at the construction and operational stages of such projects is delivered by sea.

It is not considered that it is necessary to condition the submission of a CTMP.

#### Non-material considerations

8.65 None

#### Matters to be secured by Section 75 Agreement

8.66 None

#### 9. CONCLUSION

- 9.1 The key consideration for this application is whether the reasons for the dismissal of the appeal for the previous application have been overcome. The conclusion of this recommendation is that they have.
- 9.2 The previous application had the potential to have a localised visual impact on the qualifying features of the SLA when seen from the coastal path. However, reducing the number of pens and rotating the farm a little has helped mitigate, to a certain degree, the visual impact of the proposed development. This can be seen from the SLVIA and the interactive model (on the applicant's website) of the Balmaqueen site demonstrating the expected views from key locations surrounding the farm. Any negative impacts that still exist are finite and localised in their extent and will only impact on a small number of receptors. Some recognition and weight can be given to the potential for the site to be part of an extended fallow regime in which the site would be devoid of surface equipment for one year in every four and this is secured by condition.

Consequently, the negative visual impacts of the proposal are considered marginal enough to be capable of being offset by the economic and social benefits of the farm in accordance with NPF4 Policies 4, 25, 29 and 32 of the development plan.

9.3 As identified in the letters of support from residents and businesses, the applicant has now established its operations within the local community, and in turn, strengthened services and facilities in an area of rural decline through funding community projects, contracting local business and offering well paid jobs to local residents as outlined in the socio-economic evidence report provided with the application.

There remains however significant concern to the proposal on visual and environmental grounds. As identified in the above report, only the visual concerns are considered to be supportable in the light of consultee advice.

Although considered sufficient to justify the dismissal of the previous appeal, these visual impacts must now be balanced against the community wealth building benefits of the established business and its growth plans - as required by NPF4 Policy 4. This is in addition to the physical measures of mitigation including the reduction in the number of cages from 12 to 10, the reorientation of the pens and the extended fallow period proposed.

In doing this the authority has been able to conclude that the visual negatives of the proposal are outweighed by the economic and social positives, and this justifies approval of the project.

- 9.4 The applicant has included a biodiversity enhancement plan which is welcomed by wider consultees, specifically the RSBP and Skye and Lochalsh River Trust. The envisaged riparian habitat improvements have the potential to increase the carrying capacity of three local rivers as breeding habitat for wild salmonids. This would not only fulfil biodiversity enhancement requirements of NPF4 Policy 3 but would also mitigate any negative impacts upon wild salmonid populations that might still occur in the context of the new SEPA sea-lice risk framework.
- 9.5 All relevant matters have been taken into account when appraising this application. It is considered that the proposal accords with the principles and policies contained within the Development Plan and is acceptable in terms of all other applicable material considerations.

#### 10. IMPLICATIONS

- 10.1 Resource: Not applicable
- 10.2 Legal: Not applicable
- 10.3 Community (Equality, Poverty and Rural): Not applicable
- 10.4 Climate Change/Carbon Clever: Not applicable
- 10.5 Risk: Not applicable
- 10.6 Gaelic: Not applicable

#### 11. **RECOMMENDATION**

#### Action required before decision issued

No

Subject to the above actions, it is recommended to grant the application subject to the following conditions and reasons:

- 1. No development shall take place until a salmonid riparian habitat improvement and biodiversity enhancement plan covering the rivers Kilmartin, Brogaig and Kilmaluag has been submitted to and approved in writing by the planning authority. The submitted plan shall include;
  - details of river habitat improvements focussed upon increasing the carrying capacity of the river as breeding habitat for salmonids
  - a monitoring methodology for assessing the degree of success of the habitat enhancement plan
  - details of an adaptive management approach to feeding the results of monitoring back into the plan
  - a mechanism for funding the works

• a commitment to maintain the plan during the lifetime of the farm.

**Reason**: In the interests of achieving a biodiversity enhancement in accordance with the requirements of NPF4 Policy 3(a).

2. All surface equipment, with the exception of navigational markers, shall be finished in a dark, matt neutral colour unless alternative finishes are agreed in advance in writing with the Planning Authority. Pipes between the automated feed barge and the cages shall be neatly bundled to minimise clutter.

**Reason**: To ensure the landscape and visual impact of the development upon the Trotternish NSA and the Trotternish and Tianavaig SLA is minimised

3. The external lighting system shall be designed and installed in accordance with the best practice contained in the Institute of Lighting Professionals document "Guidance Notes for the Reduction of Obtrusive Light"

All lighting above the water surface and not required for safe navigation purposes should be directed downwards by shielding. It should be extinguished when not required for the purpose for which it has been installed. If lighting is required for security purposes, infra-red lights and cameras should be used.

**Reason**: To ensure the landscape and visual impact of the development upon the Trotternish NSA and the Trotternish and Tianavaig SLA is minimised

4. In the event of equipment falling into disrepair or becoming damaged, adrift, stranded, abandoned or sunk in such a manner as to cause an obstruction or danger to navigation, the site operator shall carry out or make suitable arrangements for the carrying out of all measures necessary for lighting, buoying, raising, repairing, moving or destroying, as appropriate, the whole or any part of the equipment so as to remove the obstruction or danger to navigation.

Reason: In the interests of amenity and navigational safety.

5. At least three months prior to cessation of use of the site for fish farming, a scheme for the decommissioning and removal of all equipment shall be submitted to and agreed in writing with the Planning Authority. Upon cessation the approved scheme shall be implemented.

**Reason**: To ensure that decommissioning of the site takes place in an orderly manner and to ensure proper storage and disposal of redundant equipment in the interest of amenity and navigational safety.

6. For the avoidance of doubt, unless amended by the terms of this permission, the development shall be constructed and operated in accordance with the provisions of the application, the submitted plans and EIAR

**Reason**: In order to clarify the terms of permission

- 7. All plant, machinery and equipment associated with this development shall be so installed, maintained and operated such that the following standard is met;
  - The operating noise Rating level must not exceed the Background noise level by more than 5dB(A) including any characteristics penalty at any noise-sensitive premises. Terms and measurements to be in accordance with BS 4142: 2014 Methods for Rating Industrial & Commercial Sound.

For the purposes of this condition, "noise-sensitive premises" includes, but is not necessarily limited to, any building, structure or other development the lawful use of which a) falls within Classes 7 (Hotels & Hostels), 8 (Residential Institutions) or 9 (Houses) of the Town and Country Planning (Use Classes) (Scotland) Order 1997 (as amended), or b) is as a flat or static residential caravan

**Reason**: In the interests of amenity of neighbouring property

8. No top nets shall be installed with a mesh size exceeding 200mm.

**Reason**: to reduce the likelihood of Gannet entanglement.

9. The applicant shall maintain daily records of wildlife entanglement/entrapment using a standardised proforma and submit regular (typically six-monthly) returns to the LPA, copied to NatureScot;

The applicant will immediately notify the LPA and NatureScot in the event that any significant entrapment or entanglement of gannets, and any other SPA interests identified as relevant to a particular fish farm (e.g. involving three or more birds of any named species on any one day and/or a total of ten or more birds in the space of any seven day period and/or repeat incidents involving one or more birds on four or more consecutive days); occur.

In the event of such a significant event, adaptive management approaches shall be agreed between the planning authority and the applicant in consultation with NatureScot to avoid reoccurrence.

**Reason**: to reduce the likelihood of Gannet (and other species) entanglement.

10. Construction activity associated with the installation of the site shall not take place outwith the period August and March.

Vessel movements shall not be carried out other than in accordance with the mitigation contained within the confidential annex submitted with the planning application

Reason: To minimise disturbance of white-tailed eagles.

11. In the circumstances of both this and the neighbouring site at Flodigarry (23/05927/FUL) being granted planning permission, this site shall not be equipped and operated other than in strict accordance with the 'rotational strategy' described in the EIAR unless otherwise agreed in writing with the Planning Authority. This means that, other than during transitional periods of moving pens to and from this site, no surface equipment, other than mooring buoys, shall be installed at this site when pens are also present at more than two of the other three sites (Lealt

[17/04735/FUL], Culnacnock [17/04749/FUL] and Flodigarry).

Reason: To minimise the visual impact of the site and in accordance with the submitted details.

#### REASONED CONCLUSION

The Council is in agreement with the findings of the Environmental Impact Assessment Report that the marine fish farm - Atlantic Salmon and of comprising 10 x 120m circumference pens with 14m x 14m feed barge and ancillary equipment is unlikely to give rise to any new or other significant adverse impact on the environment. The Council is satisfied that all environmental effects of this development can be addressed by way of mitigation. The Council has incorporated the requirement for a schedule of mitigation within the conditions of this permission. Monitoring of operational compliance has been secured through Conditions 1-12 that secure environmental mitigation and monitoring of this permission.

#### TIME LIMIT FOR THE IMPLEMENTATION OF THIS PLANNING PERMISSION

In accordance with Section 58 of the Town and Country Planning (Scotland) Act 1997 (as amended), the development to which this planning permission relates must commence within three years of the date of this decision notice. If development has not commenced within this period, then this planning permission shall lapse.

#### INFORMATIVES

#### **Initiation and Completion Notices**

The Town and Country Planning (Scotland) Act 1997 (as amended) requires all developers to submit notices to the Planning Authority prior to, and upon completion of, development. These are in addition to any other similar requirements (such as Building Warrant completion notices) and failure to comply represents a breach of planning control and may result in formal enforcement action.

- 1. The developer must submit a Notice of Initiation of Development in accordance with Section 27A of the Act to the Planning Authority prior to work commencing on site.
- 2. On completion of the development, the developer must submit a Notice of Completion in accordance with Section 27B of the Act to the Planning Authority.

Copies of the notices referred to are attached to this decision notice for your convenience.

#### Accordance with Approved Plans and Conditions

You are advised that development must progress in accordance with the plans approved under, and any conditions attached to, this permission. You must not deviate from this permission without consent from the Planning Authority (irrespective of any changes that may separately be requested at the Building Warrant stage or by any other Statutory Authority). Any pre-conditions (those requiring certain works, submissions etc. prior to commencement of development) must be fulfilled prior to work starting on site. Failure to adhere to this permission and meet the requirements of all conditions may invalidate your permission or result in formal enforcement action

**Construction Hours and Noise-Generating Activities:** You are advised that construction work associated with the approved development (incl. the loading/unloading of delivery vehicles, plant or other machinery), for which noise is audible at the boundary of the application site, should not normally take place outwith the hours of 08:00 and 19:00 Monday to Friday, 08:00 and 13:00 on Saturdays or at any time on a Sunday or Bank Holiday in Scotland, as prescribed in Schedule 1 of the Banking and Financial Dealings Act 1971 (as amended).

Work falling outwith these hours which gives rise to amenity concerns, or noise at any time which exceeds acceptable levels, may result in the service of a notice under Section 60 of the Control of Pollution Act 1974 (as amended). Breaching a Section 60 notice constitutes an offence and is likely to result in court action.

If you wish formal consent to work at specific times or on specific days, you may apply to the Council's Environmental Health Officer under Section 61 of the 1974 Act. Any such application should be submitted after you have obtained your Building Warrant, if required, and will be considered on its merits. Any decision taken will reflect the nature of the development, the site's location and the proximity of noise sensitive premises. Please contact env.health@highland.gov.uk for more information.

#### **Protected Species – Halting of Work**

You are advised that work on site must stop immediately, and NatureScot must be contacted, if evidence of any protected species or nesting/breeding sites, not previously detected during the course of the application and provided for in this permission, are found on site. For the avoidance of doubt, it is an offence to deliberately or recklessly kill, injure or disturb protected species or to damage or destroy the breeding site of a protected species. These sites are protected even if the animal is not there at the time of discovery. Further information regarding protected species and developer responsibilities is available from NatureScot: <a href="https://www.nature.scot/professional-advice/protected-areas-and-species/protected-species">https://www.nature.scot/professional-advice/protected-areas-and-species/protected-species</a>

Signature:	Dafydd Jones
Designation:	Area Planning Manager - North
Author:	Mark Harvey
Background Papers:	Documents referred to in report and in case file.
Relevant Plans:	

Document Type	Docume <b>DioNo</b> ment I	Notersion Documente	<b>YSiate Ne</b> cĐivedm <b>Qaille</b> f
Location Plan	Fig 1		11 Dec 2023
Location Plan	Fig 2		11 Dec 2023
Location Plan	Fig 2		11 Dec 2023
Site Layout Plan	Fig 4		11 Dec 2023
Site Layout Plan	Fig 5		11 Dec 2023
Supporting Information	Fig 8		11 Dec 2023
Supporting Information	Fig 9		11 Dec 2023
Section Plan	GFE_SM_SSC_350_ GA_00001 1 of 3	Rev A	11 Dec 2023
Section Plan	GFE_SM_SSC_350_ GA_00001 2 of 3	Rev A	11 Dec 2023
Section Plan	GFE_SM_SSC_350_ GA_00001 3 of 3	Rev A	11 Dec 2023

#### Appendix A Letters of Representation

# LIST OF REPRESENTATIONS FOR MARINE FIN FISH FARM - 10no, 120m circumference plastic pens in 2 x 5 configuration with associated feed barge and ancillary equipment AT

#### Land 1600M East Of, Balmaqueen

#### 23/05931/FUL

#### **OBJECTORS**

	2 Shulista, North Duntulm, Isle Of Skye,	
Rae Swan	IV51 9UG, ,	22/04/24
	Highlands And Islands A' Ghàidhealtachd	
Ariane Burgess MSP	Agus Na H-Eileanan, Scottish Green Party Pàrtaidh Uaine Na H-Alba,	02/05/24
	Flat 203 Cavalier Building, Warwick	
Mr Andrew Dobb	Brewery, Newark, NG24 1TL	22/05/24
Ian Dobb		21/05/24
Skye And Lochalsh	Tigh A'Chiobair, Ord, Teangue, Isle Of	
Environment Forum	Skye, IV44 8RN,	16/04/24
WildFish Scotland	Per: Rachel Mulrenan, 19 Windsor Place, Edinburgh, EH15 2AJ,	10/05/24
		10/00/24
Mr Nathan Jones	2 Brogaig, Staffin, Portree, IV51 9JY	19/04/24
	Tigh Chaoimhin, 9 Kendram, Kilmaluag,	
Ian And Phil Burn	Portree, IV51 9UL,	17/04/24
Ms Orsolya Gila	2 Ivy Cottage, Spey Bay, Moray, IV32 7PJ	19/04/24
	4 Bealach Nan Ciobairean, Portree, Isle	40/04/04
Mr Alan Prior	Of Skye, IV51 9TS	19/04/24

Ms Zoe Scott Green	Laimhrig, Luib, Broadford, Isle Of Skye, IV49 9AN	19/04/24
Mr Christopher Pullin	Milne House, Main Street, Aylesbury, HP18 0HB	04/06/24
Helen Dobb		19/04/24
Peter Reitsma	7C Aird, North Duntulm, Portree, Isle Of Skye, IV51 9UG	11/04/24
Maria Dang	Kilmaluag Bay Cottage, Aird, North Duntulm, Portree, Isle Of Skye, IV51 9UG	11/04/24
K And Dr Carol Hawley	10 Tote, North Scorrybreck, IV51 9HX	19/04/24
Dr James Merryweather	The Whins, Auchtertyre, Balmacara, Kyle, IV40 8EG,	26/03/24
Archie Nicolson	Rhuarden, Flodigarry, By Portree, Isle Of Skye, 23/05931/FUL	16/04/24
Kilmuir Community Council	Per: Elizabeth Blair, 1 Herbusta, Kilmuir, Portree, IV51 9YX	18/04/24
Miss Emily Nicholl	12/5 Meadowfield Drive, Edinburgh, Eh8 7nz	19/04/24
Mr K R	Luskentyre, Badicaul, Kyle, IV40 8BB	19/04/24
Mrs Lesley Hawkins	Ar Aisling, Fassfern, Kinlocheil, Fort William, PH33 7NP	20/04/24
Mr Dennis Archer	Sealladh Breagha, Gallanach Road, Oban, PA34 4PD	20/06/24
Dr John Campbell	Blairbeg House, Lamlash, Isle of Arran, KA27 8JT	20/04/24

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Hugh Trenchard	Sunnybrae, 5 Kendram, Kilmaluag, Portree, IV51 9UL,	12/04/24
	Kilmaluan Old Sahaal Kilmaluan Dartraa	
Hazel Boyd	Kilmaluag Old School, Kilmaluag, Portree, IV51 9UL,	12/04/24
Abi Fry		12/04/24
Neil Wilkinson		12/04/24
Mr Derek McLay		02/04/24
Duncan Bates	Half Of 5, Breackrey, Culnacnock, Portree, IV51 9JJ,	18/04/24
Dr Wayne Bartlett & Jane Angela Bartlett	6 Balmacqueen, Portree, Isle Of Skye, IV51 9UN	17/04/24
Mr David Murdoch	3 Balmaqueen, Portree, IV51 9UN	25/04/24
Skye And Lochalsh Rivers Trust	Per: Dr Isabel Moore , Senior Biologist, Sabhal Mor Ostaig, Sleat, Isle Of Skye, IV44 8RQ	07/06/24
Mrs Elizabeth Jones	Old House, 2 Brogaig, Staffin Portree, Isle Of Skye, IV51 9JY	19/04/24
Miss Suzanne And Katie Tunn	7A North Duntulm, Portree, Isle Of Skye, IV51 9UG,	19/04/24
Andrew Dobb	Flat 203,Cavalier Building,Warwick Brewery,Newark	22/05/24
Mrs Brittany Pearce	Greinir, Kensaleyre, Portree, IV51 9XE	19/04/24
Miss Ruby Cleal	61 Douglas Muir Drive, Milngavie, Glasgow, G62 7RJ	19/04/24

Ewan G Kennedy	Kinloch, Degnish Road, Kilmelford, PA34 4XD	27/03/24
Mr Norman Nicolson	8 Flodigarry, Portree, IV51 9HZ	25/04/24

#### SUPPORTERS

		1
Mr Hugh G Murray Migdale Transport Ltd	Bridgend, Lairg Road, Bonar Bridge, Ardgay, IV24 3EA	28/03/24
Mr Dimitrios Chariskos	14 Trotternish Avenue, Staffin, Portree, Isle Of Skye, IV51 9JU	28/03/24
Mrs Katie MacKay	Tigh A' Ghobha, 25 Fiscavaig, Carbost, Isle Of Skye, IV47 8SN	05/04/24
Mr Robert & Margaret McAllan & Learmonth	1 Balmaqueen, Portree, IV51 9UN	07/06/24
Mr Ed Ley-Wilson	22 Drummond Road, Inverness, IV2 4NB	15/04/24
Mr Neil & Chisolm & Stacey Campbell	8 Taighean A Chaiseil, Staffin, Portree, Isle Of Skye, IV51 9AJ	03/04/24
Miss Mairead Urquhart	12 John Nicolson Court, Portree, IV51 9AH	03/04/24
Miss Eilidh & Mr Robert John MacInnes	Berkeley, 2 Annishader, Snizort, Portree, IV51 9XQ	25/03/24
Mr R. Gray	Balaldie, Pitkerrie, Fearn, IV20 1TN	17/04/24
James MacKnight	Per: The Educated Fish Co., Newtown, PA 18940, USA	17/04/24
Mr Niall Machugh	12 Boyd Terrace, Uig, Portree, IV51 9YQ	20/04/24

Mrs Helen MacInnes	Proterra, Achintraid, Kishorn, Strathcarron, IV54 8XB	24/03/24
R Munro	Glen-Sheil, By Kyle, IV40 8HN	19/04/24
Miss Lorna MacRae	Steadings, 32 Borve, Portree, Isle Of Skye, IV51 9PE	03/04/24
	Unit 15 Sandleheath Industrial Estate,	
Mr Donald Campbell	Fordingbridge, Hampshire, Fordingbridge, SP6 1PA	15/04/24
Mr Alex MacInnes	Proterra, Achintraid, Kishorn, Strathcarron, IV54 8XB	23/04/24
Inverness Marina Ltd	Per: Andrew Callanan, Marina Office, Longman Drive, Inverness, IV1 1SU	17/04/24
Caley Marina	Per: Jamie Hogan, Canal Road, Inverness, IV3 8NF	17/04/24
Mr Kenneth Cushnie	11 York Drive, Portree, Isle Of Skye, IV51 9EB	19/04/24
Mr John Macdonald	52 Sinclair avenue, Stornoway, HS1 2AP	20/04/24
Mr Daniel MacDonald	Beinn An Righ, 34 Bernisdale, Skeabost Bridge, Portree, IV51 9NS	18/04/24
Ian Blackford MP	29 High Street, Dingwall, IV15 9RU,	16/04/24
Mr Andy Jaques	Half of 6, Valtos, Culnacnoc, Portree, IV51 9JD	29/03/24
Mrs Gillian Sinclair	Cara, 8 Wester Tarbat Estate, Kildary, Invergordon, IV18 0SF	18/04/24
Miss Rebecca Ritson & Mr Robaidh Halliday	Fingal, Hill Place, Portree, Isle Of Skye, IV51 9GS	29/03/24

Mr Ewen Grant	2 Fisherfield, Viewfield Road, Portree, IV51 9EU	06/05/24
Dr Chris Matthews	Fish Vet Group, 22 Carsegate Road, Inverness, IV3 8EX	10/04/24
Miss Sandra Wight	Braemont, Strathrusdale, Alness, IV17 0YQ	19/04/24
Mr Lewis Docherty	4 Leathad Na Sobhraig, Portree, Isle Of Skye, IV51 9TT	19/04/24
Mr Stewart Graham	Hebrides, Westhill, Inverness, IV2 5GX	09/04/24
Mr Jarl Van Den Berg	Ormsary Fish Farm, Ormsary Road, Lochgilphead, PA31 8PE	28/03/24
Mr Harry Tziouvas	1 Pioneer Building, Edinburgh Technopole, Milton Bridge, Near Penicuik, Edinburgh, Edinburgh, EH260BB	08/04/24
Natalie Perks		08/04/24
Mr Callum JE Sutherland	1A Batchen Lane, Elgin, Moray, IV30 1LY	11/04/24
Miss Seonaid MacKinnon	23 Broomhill Place, Muir Of Ord, IV6 7WJ,	11/04/24
Mrs Catherine MacKinnon	Maybury, 17 Braes Of Conon, Conon Bridge, Dingwall, IV7 8AX,	11/04/24
Mr & Mrs D MacLean	21 The Meadows, Muir Of Ord, IV6 7QL,	11/04/24
Mr John MacKenzie	Lynton, Staffin, Portree, Isle Of Skye, IV51 9JS,	11/04/24
Alexander S. Clark	Strathmore, Stenscholl, Staffin, Portree, Isle Of Skye, IV51 9JS,	11/04/24

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ank, 3 F	Portnalong	, Cart

Malcolm MacKinnon	Myrtlebank, 3 Portnalong, Carbost, Isle Of Skye, IV47 8SL,	11/04/24
Morag Mitchell	Strupag, Viewfield Road, Portree, Isle Of Skye, IV51 9ES,	11/04/24
Andrew Mitchell	Glenfrughart, Viewfield Road, Portree, Isle Of Skye, IV51 9ES,	11/04/24
Mrs R Gillies	The Cottage, 1/2 Of 11 Clachan, Staffin, Isle Of Skye, IV51 9HY	11/04/24
Mr C M Gillies	Almar, 11 Clachan, Staffin, Portree, Isle Of Skye, IV51 9HY,	11/04/24
Mr Donald Fowler	34 Shore Street, Inverness, IV1 1NF	28/03/24
Mr Jamie Young	Thistle-Dew, Balmacaan Road, Drumnadrochit, Inverness, IV63 6UP	11/04/24
Mr Hugh Drever	Heatherview, St Catherines Cross, Fearn, Tain, IV20 1RS	18/04/24
SASK International Export & Import Pty Ltd	P.O. Box 677 , East Bentleigh , Vic 3165 , Australia	19/04/24
Journey Seafood	Per: Jonathan Guzman, 1401 , 21st Street , California 95811 , Sacramento , United States	15/04/24
Mr Jock Gordon	18 Garafad, Staffin, Portree, Isle Of Skye, IV51 9JX	16/04/24
Braun Seafood Company	Per: J. Cody Homan	24/04/24
Mrs G Henderson Gray	Rhu, Fearn, Ross Shire, IV20 1TN	14/04/24
Mr P. Henderson	4 St Cuthbert's Avenue, Blachhill, Consett, DH8 0LR	16/04/24

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G Lynch	Carrochan Gardens, Balloch, G83 8FF	03/05/24
Mr Scott Slawinski	34 Newton Park, Kirkhill, Inverness, IV5 7QB	02/04/24
Mrs Fiona Baker	Downey Birch House, Arisaig, PH39 4NJ	13/04/24
Gael Force Group	Gael Force Marine Megastore, 136 Anderson Street, Inverness, IV3 8DH,	12/04/24
Arran Workboats		10/04/24
Mr Ryan Stewart	3 Ceann Na Coille, Skeabost Bridge, Portree, Isle Of Skye, IV51 9NN	03/04/24
		00/01/21
	The Bothy, Camustianavaig, Portree, Isle	
Mr George Halliday	Of Skye, IV51 9LQ	03/04/24

Mr Ryan Stewart	3 Ceann Na Coille, Skeabost Bridge, Portree, Isle Of Skye, IV51 9NN	03/04/24
Mr George Halliday	The Bothy, Camustianavaig, Portree, Isle Of Skye, IV51 9LQ	03/04/24
Richard Cook	Per: Severn & Wye Smokery Ltd, Chaxhill, Westbury-on-Severn, Gloucestershire, GL14 1QW	16/04/24
Domenic Porporo	Per: DOM International Limited, 10 Golden Gaze Court, Toronoto, ON, Canada, M1P 3A5	16/04/24
EWOS Limited	Per: Miss Lauren Starrs, Westfield, By Bathgate, EH48 3BP	17/04/24
Mr Alasdair Connor	3 Conista, Duntulm, Isle Of Skye, Iv51 9uj	26/04/24
Miss Lauren Galloway	24 Sluggans Drive, Portree, Isle Of Skye, IV51 9EQ	03/04/24
Mr Conan Bruce	8 Murray Court, Portree, Isle Of Skye, IV51 9RG	03/04/24
Mr Alexander Macleod	Blackburn, 1 Clachan, Staffin Portree, Isle Of Skye, IV51 9JX	03/04/24

W & J Knox Ltd	Mill Road, Kilbirnie, Ayrshire, KA25 7DZ	27/03/24
Dr Stuart Anderson	Mountain View, 2 Badcall, Scourie, Lairg, IV27 4TH	09/04/24
Mairi MacDonald	Gairloch View, 3 Digg, Staffin, Isle Of Skye, IV51 9LA,	19/04/24
Cameron Harding	1 Hawthorn Drive, Inverness, IV3 5RG,	19/04/24
Christian Robertson	33 Burns Avenue, Muir Of Ord, IV6 7TQ,	19/04/24
Jack MacDonald	Naillig, Wellbank, Beauly, IV4 7EX,	19/04/24
Callum Forbes	15 Rowan Court, Inverness, IV2 7PH,	19/04/24
Glen McGilp	61 The Cairns, Muir Of Ord, IV6 7AT,	19/04/24
Marc MacLachlan	15 Barclay Gardens, North Kessock, Ross-shire, IV1 3AB,	19/04/24
Denise & Christopher, Forbes & Reid	62 Highfield Circle, Muir Of Ord, IV6 7TF,	19/04/24
Amy Reid	7 Maclean Court, Culloden, Inverness, IV2 7LQ,	19/04/24
Miss Kathleen MacKinnon	7 Garth Road, Inverness, IV2 4DA,	19/04/24
Mr & Mrs R MacLean	7 Hawthorn Park, Muir Of Ord, IV6 7TX,	19/04/24
Caroline Clouston	11 Charles Cameron Place, Kyleakin, Isle Of Skye, IV41 8AB,	19/04/24
Duncan M Burd	17 York Drive, Portree, Isle Of Skye, IV51 9EB,	19/04/24
Mrs A K MacKerlich	Isaluinn, Badicaul, Kyle, IV40 8BB,	19/04/24

Duncan Niall Munro	Glomach House, Aultachruine, Glenshiel, Kyle, IV40 8HN,	19/04/24
Mairi Gillies	Burnside, 5 Digg, Staffin, Isle Of Skye, IV51 9LA,	19/04/24
Lorraine Hornal	The Caravan, The Old Schoolhouse, Inverinate, Kyle Of Lochalsh, IV40 8HB	19/04/24
Mrs Colleen McCool	127 Firhill, Alness, IV17 0RU	18/04/24
Salmon Scotland	3rd Floor Venue Studios, 21 Calton Road, Edinburgh, EH8 8DL	18/04/24
Mr Niall McCallum	Inverkerry Hatchery, Gairloch, IV21 2AL	18/04/24
Mrs Anne Fraser	Old Schoolhouse, Inverinate, Kyle, IV40 8HB,	09/04/24
Ryan Mackay	5 Lilyloch, Muir Of Ord, IV6 7RW,	19/04/24
Karen MacDonald	7 Taighean A Chaiseil, Staffin, Isle Of Skye, IV51 9AJ,	19/04/24
Jason & Nicola Hammond	Sunnyside, Kyleakin, Isle Of Skye, IV41 8PH,	19/04/24
Mr Garry Porch	Cala Na Sithe, Avernish, Kyle, Ross Shire, IV40 8EQ,	19/04/24
Ms Margaret Davidson	The Gables, Viewfield Road, Portree, Isle Of Skye, IV51 9EU,	19/04/24
Duncan J Ferguson	Aros, Achmore, By Stromeferry, IV53 8UW	19/04/24
Donald Rankin	Kilmaluag House, Kilmaluag, Isle Of Skye, IV51 9UQ,	19/04/24

Kyrene Petrie	5 Hawthorn Park, Muir Of Ord, IV6 7TX,	19/04/24
		19/04/24
Shirley Forbes	3 Highfield Circle, Muir Of Ord, IV6 7TE,	19/04/24
Colin Wilson	6 Trotternish Avenue, Staffin, Isle Of Skye, IV51 9JU,	19/04/24
Brian Irving	8 Ceran, Roghail, Staffin,	19/04/24
Mary & C & Mana MacCaskill	Peinmore, Portree, Skye, IV51 9LG	23/04/24
I. MacCuskill	Portree, Skye, IV51 9BT	23/04/24
John Gordon	3 Mill Park, Portree, Isle Of Skye, IV51 9EY,	23/04/24
Anne Marley	Old Pier Cottage, Cuil, Uig, IV51 9YB	23/04/24
Kevin Malloy	1 Trotternish Avenue, Staffin, Portree, Isle Of Skye, IV51 9JU,	19/04/24
Mr Andrew Cannon	The Fisherman's Shed, Glendale, Isle of Skye, IV55 8WR	18/04/24
Mr Paul Lynch	Admiralty Pier, Shore Road, Invergordon, IV18 0RE	19/04/24
Mr Paddy MacInnes	7 Garafad, Staffin, Portree, Isle Of Skye, IV51 9JT	19/04/24
Maggie Dilidzhova	2 Hillside Road, Dumbarton, G82 5LW	25/04/24
Gordon McInnes	Arran Workboats Ltd, Whiting Bay, Arran, KA27 8PR	10/04/24
Ms Kelly Bow	4 Waterloo, Breakish, IV42 8QE	23/04/24

Mr Dj Macleod	7 Murray Court, Portree, Isle Of Skye, IV51 9RG	04/04/24
Euan McArthur	14 Kitson Crecsent, Portree, Isle Of Skye, IV51 9DP,	19/04/24
Mr Graham Smith	80 Bowfield Road, West Kilbride, KA23 9JZ	15/04/24
Tom Morrow Tarpaulins		27/03/24
Husabost Water Company Ltd	17 Borreraig, Dunvegan, Isle Of Skye, IV55 8ZY	17/04/24

#### REPRESENTATIONS

	Per: Bea Ayling, RSPB North Scotland Regional Office, Etive House, Beechwood	
RSPB Scotland	Park, Inverness, IV2 3BW,	30/04/24

#### Appendix B Appropriate Assessment

#### **CONSIDERATION OF PROPOSALS AFFECTING EUROPEAN SITES**

#### Inner Hebrides and the Minches Special Area of Conservation

The status of the Inner Hebrides and the Minches Special Area of Conservation means that the requirements of the Conservation (Natural Habitats, & c.) Regulations 1994 as amended (the 'Habitats Regulations') or, for reserved matters the Conservation of Habitats and Species Regulations 2017 as amended apply.

This means that where the conclusion reached by the Council on a development proposal unconnected with the nature conservation management of a Natura 2000 site is that it is likely to have a significant effect on those sites, it must undertake an Appropriate Assessment of the implications for the conservation interests for which the areas have been designated. The need for Appropriate Assessment extends to plans or projects out with the boundary of the site in order to determine their implications for the interest protected within the site.

This means that the Council, as competent authority, has a duty to:

• determine whether the proposal is directly connected with or necessary to site management for conservation; and, if not,

• determine whether the proposal is likely to have a significant effect on the site either individually or in combination with other plans or projects; and, if so, then

• make an Appropriate Assessment of the implications (of the proposal) for the site in view of that site's conservation objectives.

The competent authority can only agree to the proposal after having ascertained that it will not have an adverse effect on the integrity of the sites. If this is not the case and there are not alternative solutions, the proposal can only be allowed to proceed if there are imperative reasons of overriding public interest, which in this case can include those of a social or economic nature.

#### Screening of Likely Significant Effects

It is evident that the proposal is not connected with or necessary to site management for conservation, hence further consideration is required.

#### Inner Hebrides and the Minches Special Area of Conservation

NatureScot have advised that the proposal is **likely** to have a significant effect on the qualifying interests of the Inner Hebrides and the Minches Special Area of Conservation and an **appropriate assessment IS required**.

#### APPROPRIATE ASSESSMENT

While the responsibility to carry out the Appropriate Assessment rests with the Council, advice contained within Circular 6/1995 is that the assessment can be based on the information submitted from other agencies. In this case, the Appropriate Assessment is informed by information supplied by NatureScot, the applicant and various published information.

NatureScot advise that based on the information provided, their conclusion is that the proposal will not adversely affect the integrity of the site. Their appraisal considered the impact of the proposals on the following factors:

• The proposals are broadly in line with the guidance laid out in the SAC Conservation and

Management Advice document – https://sitelink.nature.scot/site/10508 - which seeks to limit the impacts of the proposals.

- The site is on the edge of the Minch in a relatively unconstrained area in terms of cetacean movements (as opposed to sounds or narrows), reducing the likelihood interactions.
- Acoustic deterrent devices (ADDs) and sub-surface anti-predator nets will not be used at this site.
- Mitigation is proposed to reduce amounts of underwater noise, including workboats operating to defined routes which will reduce the need for echosounders to be used.

The planning authority agrees with this assessment and concludes that no adverse effect on the integrity of the SAC is likely to result from this development.

#### Appendix C Appropriate Assessment

#### **CONSIDERATION OF PROPOSALS AFFECTING EUROPEAN SITES**

#### River Kerry Special Area of Conservation

The status of the River Kerry Special Area of Conservation means that the requirements of the Conservation (Natural Habitats, & c.) Regulations 1994 as amended (the 'Habitats Regulations') or, for reserved matters the Conservation of Habitats and Species Regulations 2017 as amended apply.

This means that where the conclusion reached by the Council on a development proposal unconnected with the nature conservation management of a Natura 2000 site is that it is likely to have a significant effect on those sites, it must undertake an Appropriate Assessment of the implications for the conservation interests for which the areas have been designated. The need for Appropriate Assessment extends to plans or projects out with the boundary of the site in order to determine their implications for the interest protected within the site.

This means that the Council, as competent authority, has a duty to:

• determine whether the proposal is directly connected with or necessary to site management for conservation; and, if not,

• determine whether the proposal is likely to have a significant effect on the site either individually or in combination with other plans or projects; and, if so, then

• make an Appropriate Assessment of the implications (of the proposal) for the site in view of that site's conservation objectives.

The competent authority can only agree to the proposal after having ascertained that it will not have an adverse effect on the integrity of the sites. If this is not the case and there are not alternative solutions, the proposal can only be allowed to proceed if there are imperative reasons of overriding public interest, which in this case can include those of a social or economic nature.

#### Screening of Likely Significant Effects

It is evident that the proposal is not connected with or necessary to site management for conservation, hence further consideration is required.

#### River Kerry Special Area of Conservation

NatureScot have advised that the proposal is **likely** to have a significant effect on the qualifying interests of the River Kerry Special Area of Conservation and an **appropriate assessment IS required**.

#### APPROPRIATE ASSESSMENT

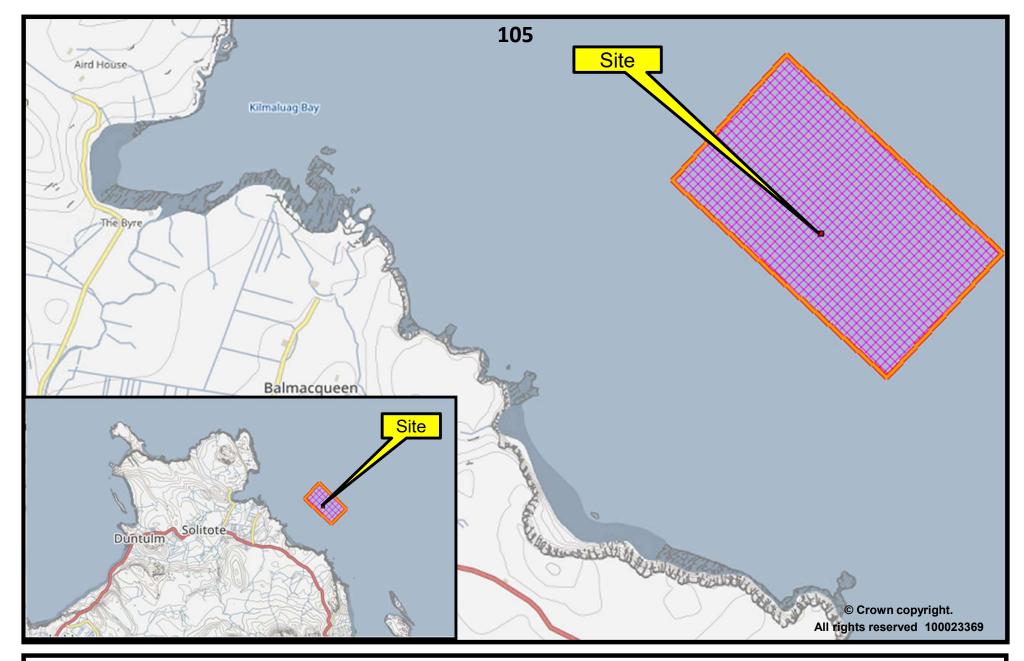
While the responsibility to carry out the Appropriate Assessment rests with the Council, advice contained within Circular 6/1995 is that the assessment can be based on the information submitted from other agencies. In this case, the Appropriate Assessment is informed by information supplied by NatureScot, the applicant and various published information.

NatureScot advise that based on the information provided, their conclusion is that the proposal will not adversely affect the integrity of the site. Their appraisal considered the impact of the proposals on the following factors:

• Salmon is the primary host for larval FWPM (glochidia) in the River Kerry.

- The supplied SAMS Sea Lice Dispersal Modelling shows that salmon post smolts swimming out to sea from the River Kerry may pass through a plume of sea lice emanating from the farm.
- The presence, location and concentration of lice would depend on a number of factors including number of reproductive lice on the farmed fish, currents and weather.
- However, the relatively low predicted density of lice and relatively short time taken for fish to swim through any lice plume means that it is not considered high risk to River Kerry salmon.
- This conclusion aligns with SEPA's screening assessment modelling, which predicts that significant sea lice loads are not reaching the Wild Salmon Protection Zone (WSPZ) at the River Kerry.

The planning authority agrees with this assessment and concludes that no adverse effect on the integrity of the SAC is likely to result from this development.



# 23/5931/FUL



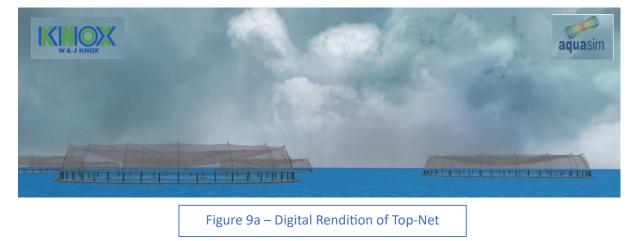
Marine Fish Farm – 10no 120m circumference plastic pens in 2 x 5 configuration with associated feed barge and ancillary equipment At Land 1600M East of Balmaqueen



## 106

### Figure 9 - Top-Nets

Top-nets will be fitted to all pens to restrict predation by seabirds.



#### Net Height

4.5m from pen walkway to top of side wall.

#### **Net Support**

14 x Fibreglass poles per pen(e-glass fibres in polyester resin) 5m length, 42mm Diameter

#### **Net Specifications**

Roof 300mm mesh (see below) x 1.2mm dia. chineema twine, light grey Upper side walls (handrail to roof) 100mm mesh x 1.2mm dia. chineema twine, light grey Lower side walls 25mm mesh x 1.2mm dia. chinema twine, light grey.

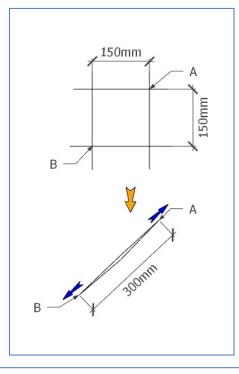




Figure 9b – Top Net Roof Mesh Dimensions

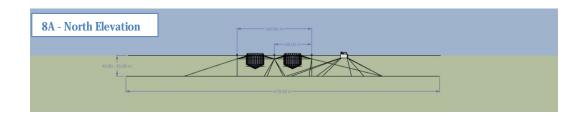
Figure 9c – Top Net roof mesh

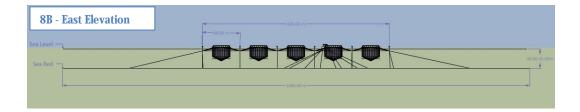
# 107

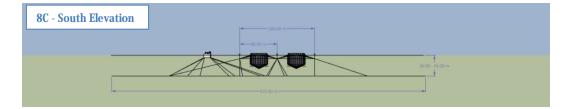
# **Figure 8 - Elevation Diagrams**

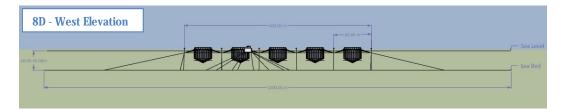
#### Notes:

- 1- Theses figures show pens, nets, feedbarge and their spatial relationships.
- 2- The thickness of all ropes, moorings and pen structures, is exaggerated
- 3- Angle of mooring legs is representative and will change with tide and wind across the sites

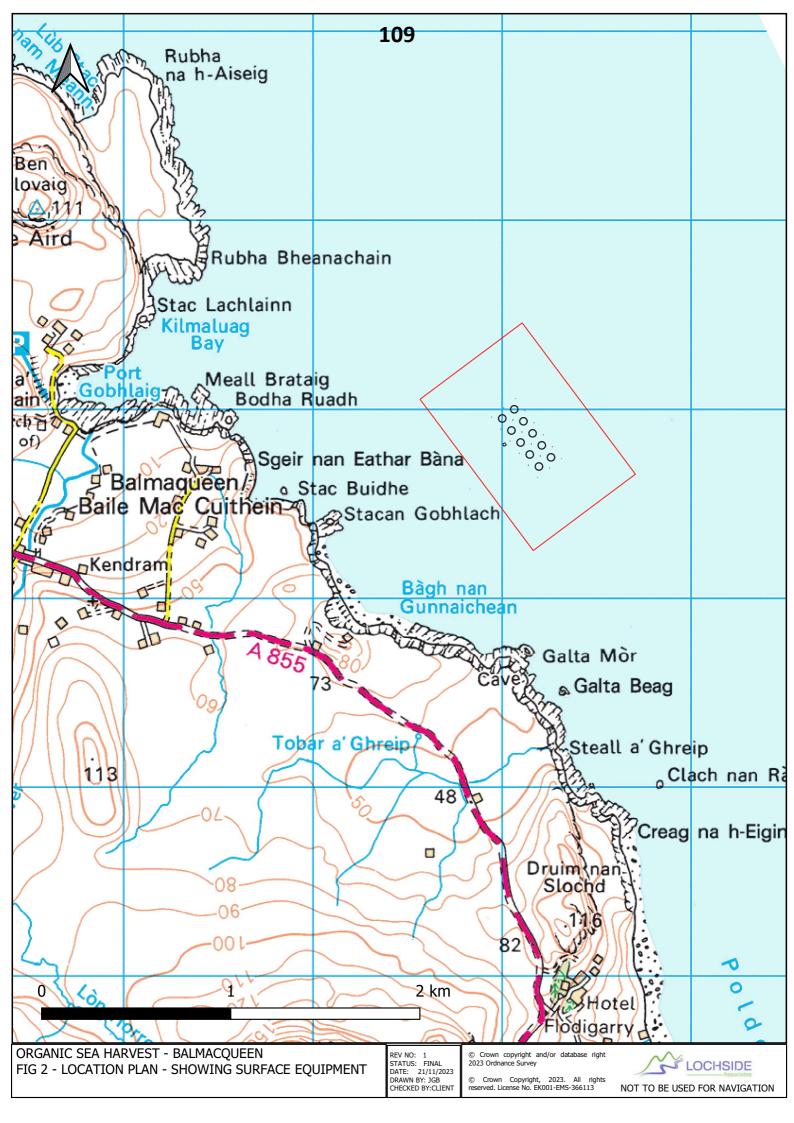


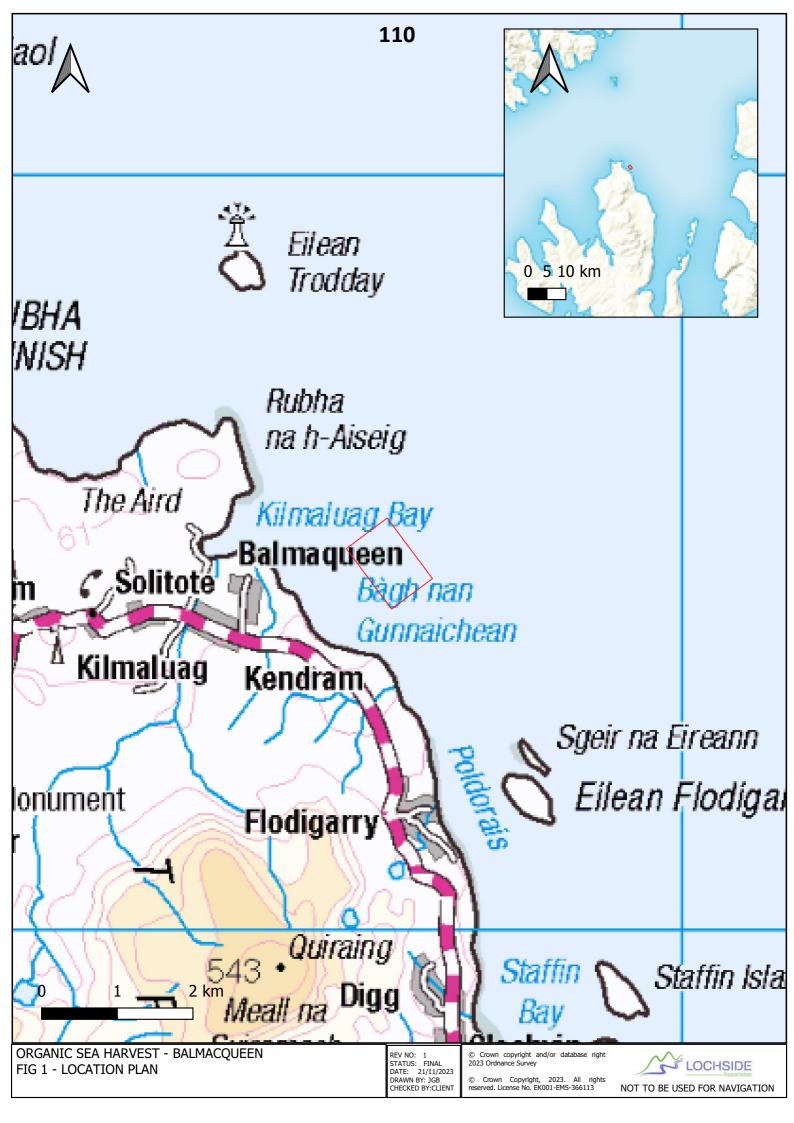


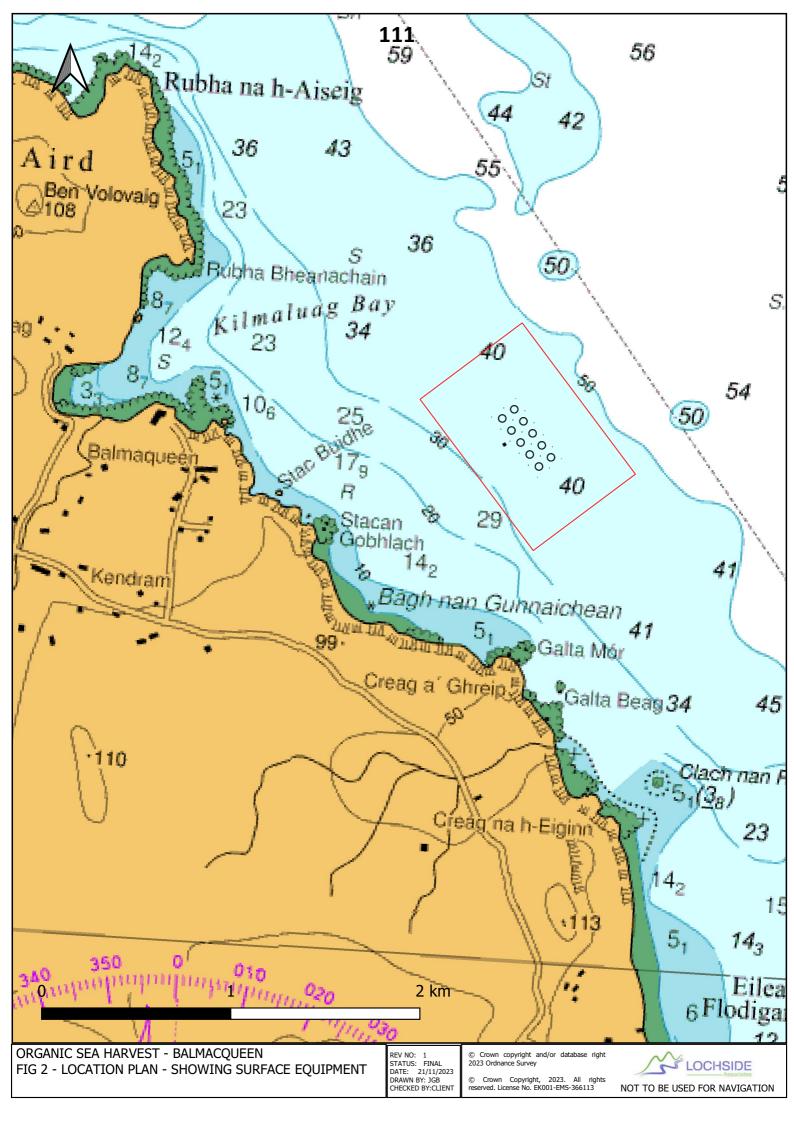


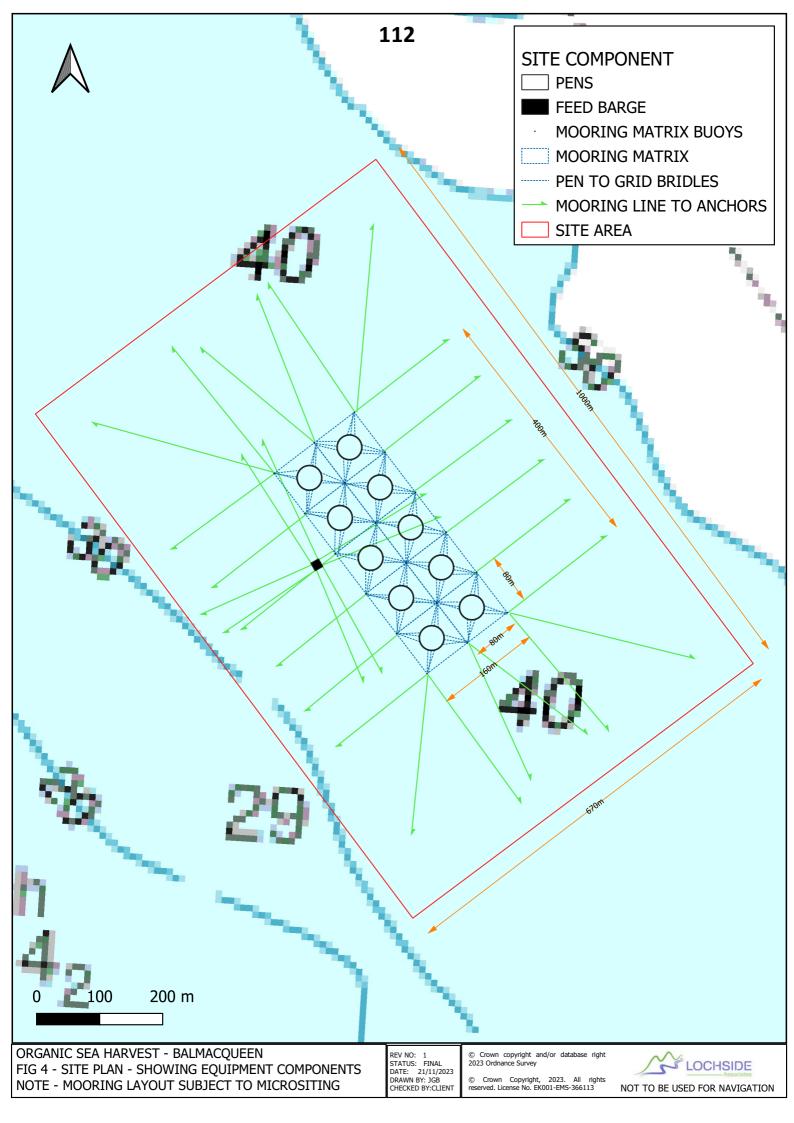




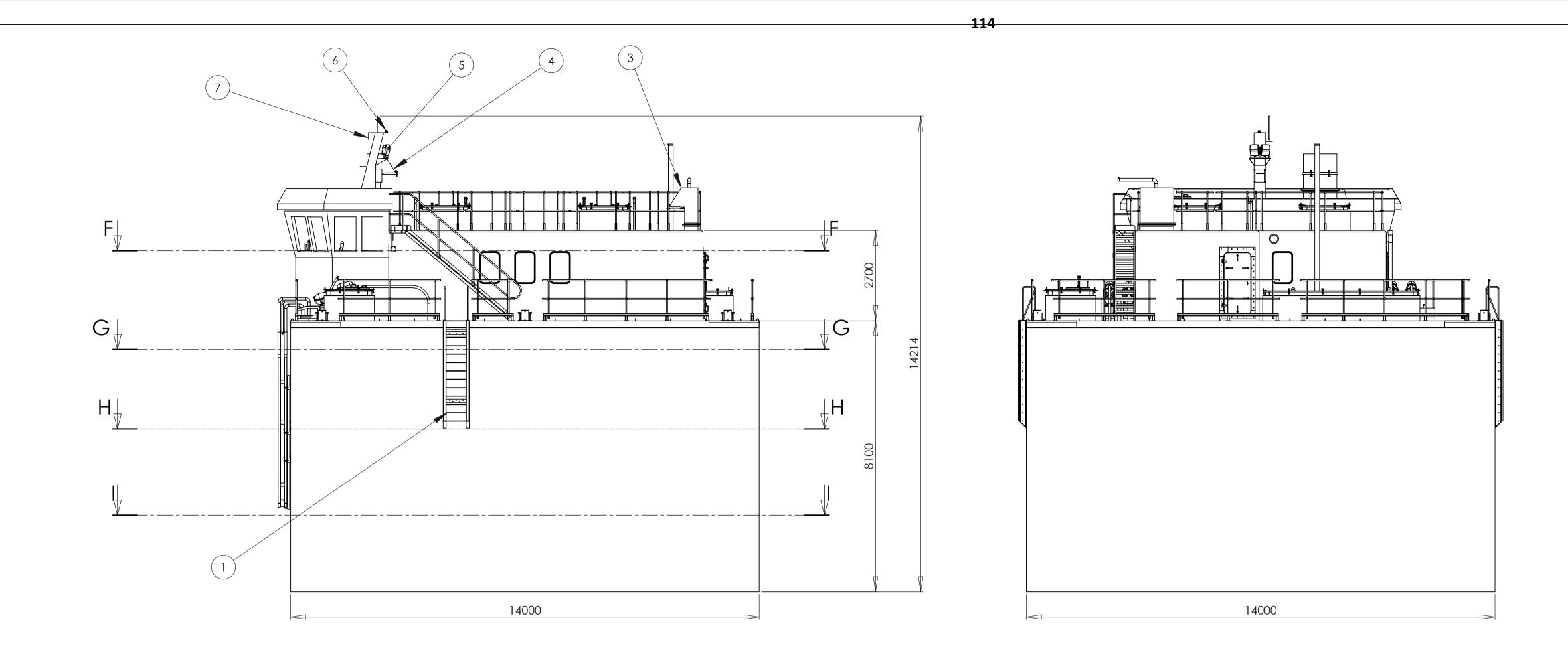


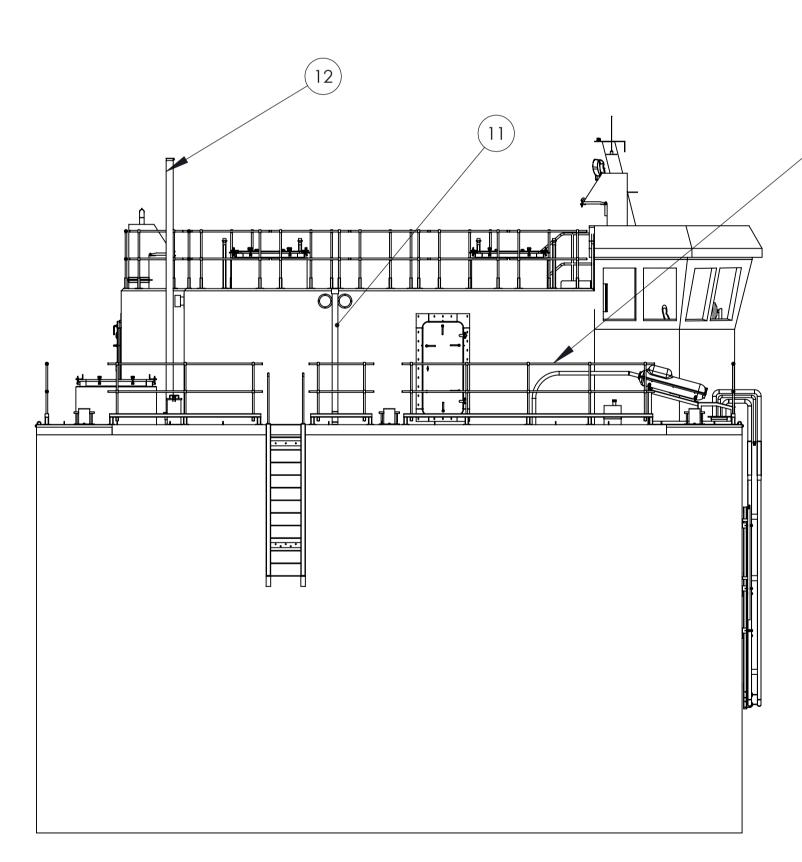




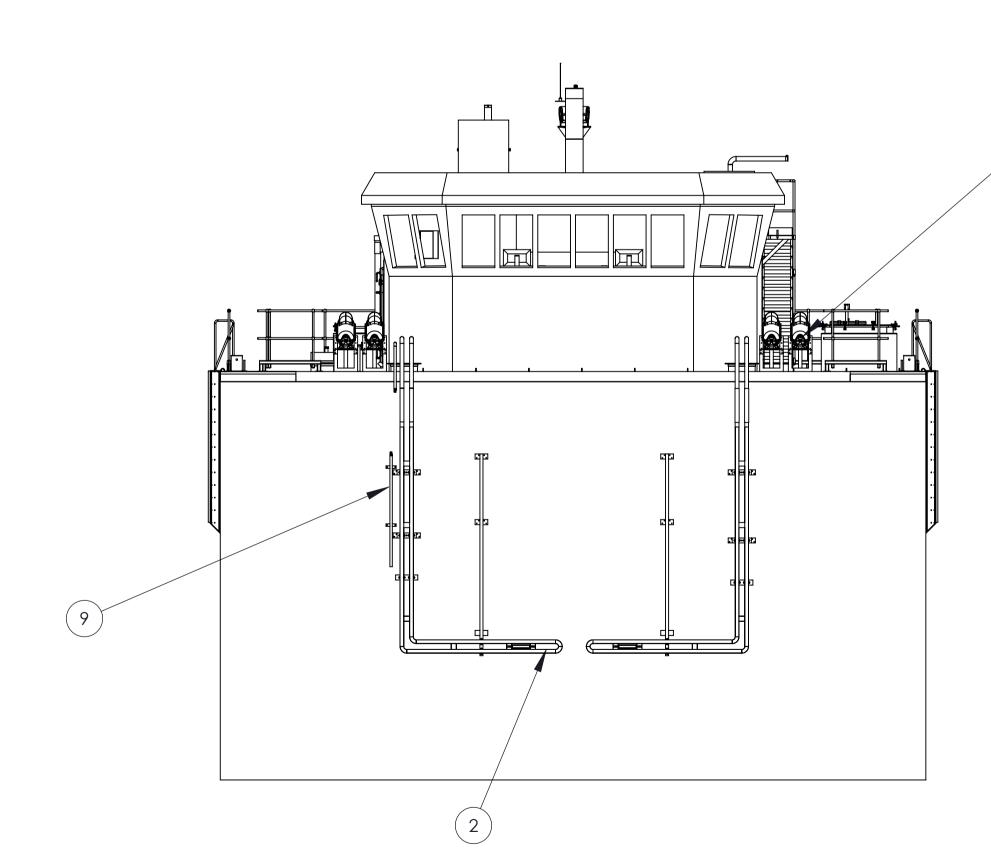


	POINT	AT DD	LON DD	LAT DM	LON DM	EASTING	NORTHING	NGR
$\wedge$		57.69238	-6.26384	57°41.543'N	6°15.83'W	146002.3	874950.1	NG 46002 74950
		57.69285	-6.26283	57°41.571'N	6°15.77'W	146065.8	874998.7	NG 46065 74998
	3	57.69183	-6.26296	57°41.51'N	6°15.778'W	146050.8	874886.6	NG 46050 74886
	4	57.6923	-6.26195	57°41.538'N	6°15.717'W	146114.4	874935.1	NG 46114 74935
	5	57.69129	-6.26208	57°41.477'N	6°15.725'W	146099.3	874823	NG 46099 74822
	6	57.69176	-6.26107	57°41.506'N	6°15.664'W	146162.9	874871.5	NG 46162 74871
	7	57.69075	-6.2612	57°41.445'N	6°15.672'W	146147.9	874759.4	NG 46147 74759
	8	57.69122	-6.26019	57°41.473'N	6°15.611'W	146211.4	874807.9	NG 46211 74807
	9	57.69021	-6.26032	57°41.412'N	6°15.619'W	146196.4	874695.8	NG 46196 74695
	10	57.69068	-6.25931	57°41.441'N	6°15.559'W	146260	874744.3	NG 46259 74744
	B-M	57.69115	-6.2635	57°41.469'N	6°15.81'W	146014	874812	NG 46014 74812
	M-N	57.69335	-6.26276	57°41.601'N	6°15.766'W	146073.3	875054.4	NG 46073 75054
	M-E	57.69065	-6.25837	57°41.439'N	6°15.502'W	146315.9	874737.6	NG 46315 74737
	M-S	57.68971	-6.26039	57°41.382'N	6°15.623'W	146188.9	874640.3	NG 46188 74640
	M-W	57.69241	-6.26477	57°41.545'N	6°15.886'W	145947	874957.8	NG 45947 74957
	M-M	57.69151	-6.26159	57°41.491'N	6°15.695'W	146130.1	874845.7	NG 46130 74845
	S-N	57.69697	-6.26261	57°41.818'N	6°15.756'W	146107.8	875456	NG 46107 75455
S-N	S-E	57.69013	-6.25174	57°41.408'N	6°15.105'W	146706.8	874655.2	NG 46706 74655
$\sim$	S-S	57.6862	-6.26036	57°41.172'N	6°15.621'W	146166.3	874250.9	NG 46166 74250
	S-W	57.69304	-6.27122	57°41.582'N	6°16.273'W	145567.3	875051.6	NG 45567 75051
	S-M	57.69159	-6.26148	57°41.495'N	6°15.689'W	146137	874853.4	NG 46137 74853
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							CONCENT OF GAELFORCE ENGINEERING LTD.			A	1 OF 3	

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3	1	TALL VENT
4	1	GENERATOR VENT
5	1	70W DECK LIGHT
6	1	ALL ROUND WHITE LIGHT
7	1	FEED SYSTEM ANTENNA
8	1	RADIO ANTENNA
9	1	GREY WATER OUTLET
10	8	HANDRAILS
11	1	CINDERELLA FLUE
12	1	GENERATOR EXHAUST
13	4	SELECTORS
14	1	CRANE



**Gael Force Engineering** Gael Force Group 136 Anderson Street, Inverness, IV3 8DH Tel: +44 (0)1463 716660 Fax: +44 (0)1463 715948 email: gfengineering@gaelforce.net website: www.gaelforcegroup.com

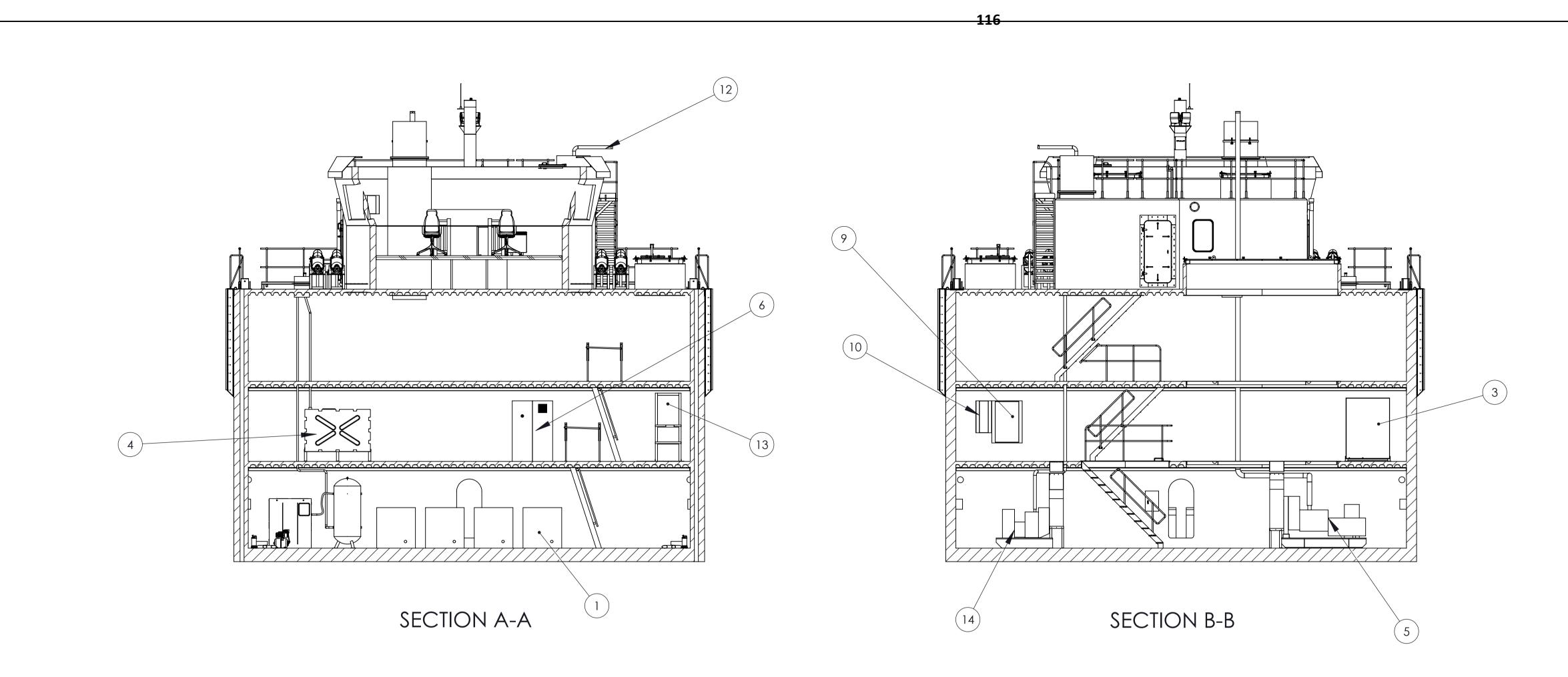
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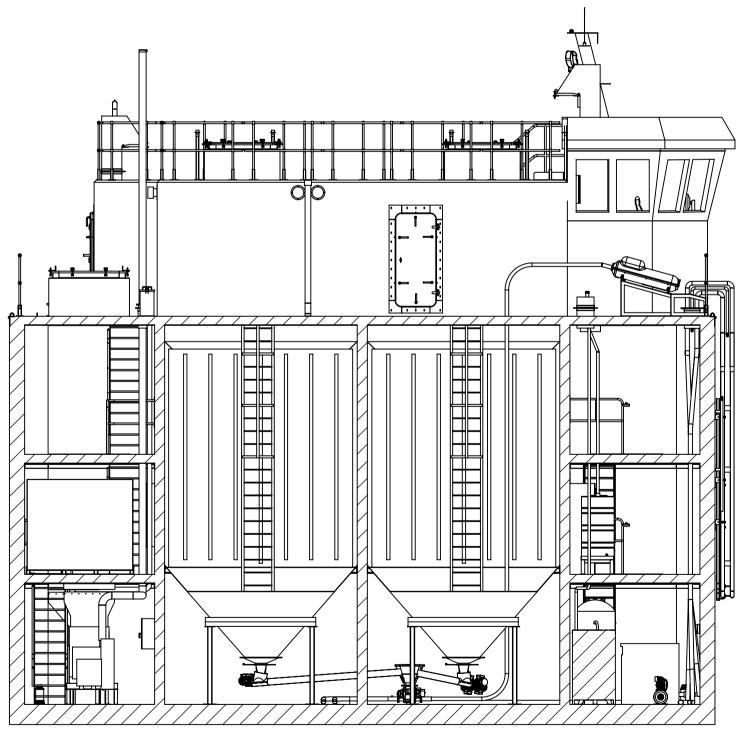


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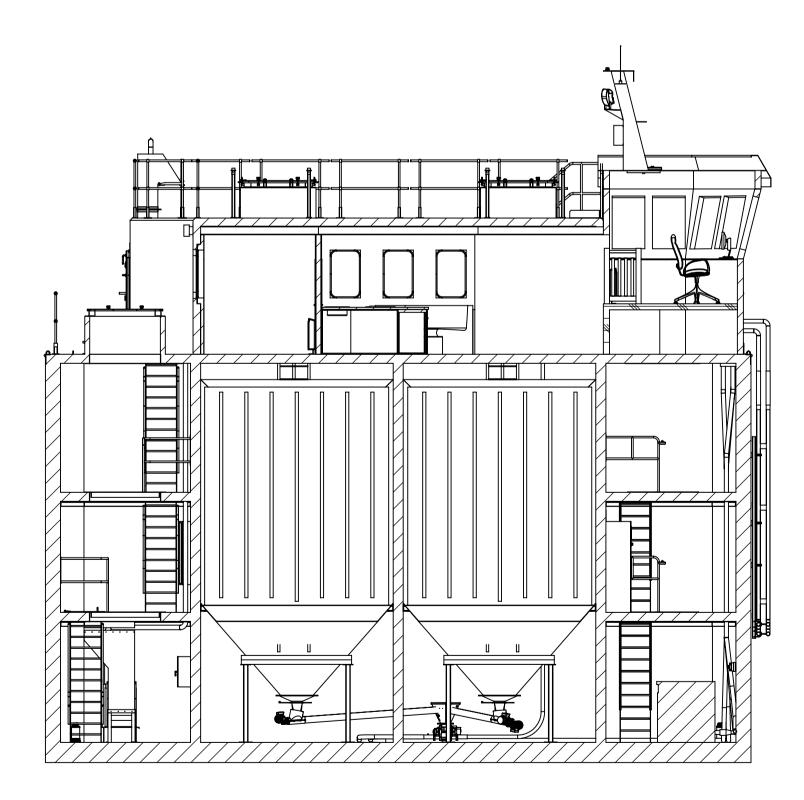
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5	1	GENERATOR HATCH COVER
6	1	12V PANEL
7	1	DIESEL INLET
8	1	FRESH WATER INLET
9	4	AIR PRESSURE SENSOR
10	4	SILO HATCH
11	4	SILO LID SUPPORT
12	1	FRESH WATER PUMP
13	4	MOORING TUBE
14	4	SELECTOR SUPPLY
15	1	HOT WATER CYLINDER
16	4	SELECTOR
17	4	BILGE PUMP
18	1	BATHROOM
19	1	DRYING ROOM
20	4	SILO
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22	1	WATERTANK
23	4	BLOWER
24	1	FUEL TANK
25	1	D/B 3
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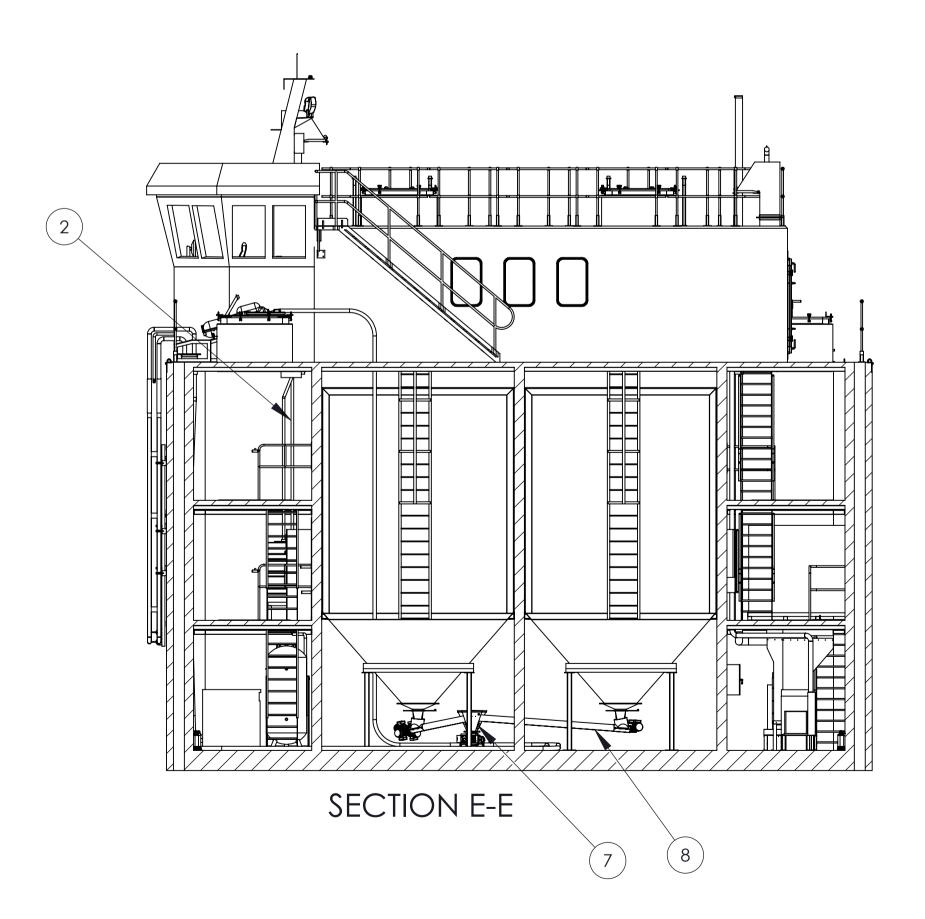






SECTION C-C





# SECTION D-D

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						CONCENT OF GAELFORCE ENGINEERING LTD.		ERS: ISO 13715 (DIN 6784)	A	3 OF 3				

		1
ITEM	QTY	DESCRIPTION
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2	1	ESCAPE LADDER
3	1	DIESEL FUEL TANK
4	1	FRESH WATER TANK
5	1	GENERATOR 1
6	1	FEED PANEL
7	4	SLUICE
8	4	AUGER
9	1	D/B 1
10	1	D/B 2
11	1	SELECTOR SUPPLY PANEL
12	1	EXHAUST
13	1	12V PANEL
14	1	GENERATOR 2



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#### THE HIGHLAND COUNCIL

#### NORTH PLANNING APPLICATIONS COMMITTEE

#### 7 August 2024, 10.00AM

#### **MINUTE / ACTION NOTE**

Listed below are the decisions taken by Committee at their meeting and the actions that now require to be taken. The webcast of the meeting will be available within 48 hours of broadcast and will remain online for 12 months: <u>https://highland.public-i.tv/core/portal/home</u>

A separate memorandum will be issued if detailed or further instructions are required, or where the contents of the memorandum are confidential. Please arrange to take the required action based on this action note.

#### **Committee Members Present:**

Ms S Atkin Mr M Baird Mr R Bremner - remotely Ms B Campbell Ms T Collier Mr R Gale Ms L Kraft Mrs A MacLean (except items 6.4, 6.9 & 6.5) Ms J McEwan – remotely (except item 6.3) **Mr D Millar** Ms M Paterson (except items 6.4 onwards) Mr M Reiss (except item 6.6 & 6.7) **Mr K Rosie** - remotely Ms M Smith Mr R Stewart (except items 6.2, 6.9, 6.10 and item 7)

#### **Non-Committee Members Present:**

Mr J Finlayson

Substitutes: Ms M Ross

#### Apologies:

Ms L Dundas

#### **Officers participating:**

Mr D Jones, Area Planning Manager – North (DJ) Mr P Wheelan, Planning Team Leader (PW) Mr M Harvey, Planning Team Leader (MH) Ms C Farmer-McEwan, Principal Planner (CF) Mr M Fitzpatrick, Principal Planner (MF) Mr L Burnside, Planner (LB) Ms K Slotwinska, Planner (KS)

Ms J Bridge, Senior Engineer, Infrastructure (JB) Ms R Banfro, Acting Principal Solicitor (Planning) and Clerk Ms R Ross, Committee Officer

ITEM NO	DECISION	ACTION
1	Apologies for Absence Leisgeulan Apologies were intimated on behalf of Ms L Dundas.	n/a
2	Declarations of Interest Foillseachaidhean Com-pàirt Ms J McEwan – Item 6.3 Mr M Reiss – Item 6.6, Item 6.7 Mr R Stewart – Item 6.2, Item 6.9, Item 6.10, Item 7	n/a
3	Confirmation of Minutes Dearbhadh a' Gheàrr-chunntais There had been submitted for confirmation as a correct record the action note and minute of the meeting of the Committee held on 4 June 2024 which was APPROVED.	n/a
4	<ul> <li>Major Development Update larrtasan Mòra</li> <li>There had been circulated Report No PLN/051//24 by the Area Planning Manager - providing an update on progress of all cases within the "Major" development category currently with the Infrastructure and Environment Service for determination.</li> <li>During discussion the following main points were raised:- <ul> <li>concern was expressed over the large number of housing projects awaiting legal agreements given the current need for housing in the area;</li> <li>an update was requested on the Public Enquiry for the Skye Reinforcement Project to which the committee had previously raised an objection; and</li> <li>it was queried whether the British Government's new stance on planning applications would have effects in Highland.</li> </ul> </li> <li>The Committee:- <ul> <li>NOTED the current position with the applications; and</li> <li>AGREED that the chair would write to Scottish Ministers requesting an update on the Public Enquiry.</li> </ul> </li> </ul>	DJ

5	Major Developments – Pre-application consultations Leasachaidhean Mòra – Co-chomhairle Ro-iarrtais	
5.1	<ul> <li>Description: Proposed mixed-use development including houses, flats and short stay accommodation, shops, financial and professional services, distillery with visitor experience, public house and ancillary development (24/02233/PAN) (PLN/0052/24)</li> <li>Ward: 10 - Eilean A' Cheò</li> <li>Applicant: Kero Properties Ltd</li> <li>Site Address: Land 85M SE Of West Highland Free Press, 1 Pairc Nan Craobh Industrial Estate, Broadford</li> <li>During discussion the following main points were raised:-</li> <li>concerns were expressed over the condition of the access road and it was queried whether there would be any plans to update it to a double carriage way; and</li> </ul>	KS
	<ul> <li>it was queried why only 3 out of 4 local members had been notified of this development.</li> </ul>	
	The Committee <b>NOTED</b> the report.	
5.2	<ul> <li>Description: Construction and operation of a Battery Energy Storage System (BESS) with a capacity of up to 200MW with associated infrastructure (including interface substation and cable route to consented Gills Bay substation), access and ancillary works (including landscaping and biodiversity enhancement). (24/02584/PAN) (PLN/053/24)</li> <li>Ward: 03 – Field Rigifa Limited</li> <li>Applicant: The Highland Council</li> <li>Site Address: Phillips Mains Farm, Rigifa, Mey, Thurso.</li> </ul>	Ikram Ullah
	The following correction to the report was highlighted:-	
	In paragraph 1.4 the first exhibition date should have read 24 July rather than 25 June and the second exhibition date should have read 15 August rather than 22 August.	
	During discussion the following main points were raised:-	
	<ul> <li>in response to a request from members, it was confirmed that training about Battery Energy Storage Systems would be arranged;</li> <li>the need to protect biodiversity particularly relating to insects and bees was emphasised;</li> <li>an Environmental Impact Assessment was requested; and</li> <li>it was suggested that a visit to an existing Battery Storage System would be useful.</li> </ul>	
	The Committee <b>NOTED</b> the report.	
5.3	<b>Description:</b> Construction and Operation of a Battery Energy Storage	Ikram

	associated infrastructure and ancillary works, earthworks, access, drainage, able route, landscaping, and biodiversity enhancements. (24/02669/PAN) (PLN/0054/24)	
	Ward: 05 – Wester Ross, Strathpeffer and Lochalsh	
	Applicant: Field Corriemoillie Ltd	
	Site Address: Land at Corriemoillie Quarry, Garve	
	The Committee <b>NOTED</b> the report.	
5.4	<b>Description:</b> Development of a Battery Energy Storage System with a capacity of 49.9MW consisting of battery storage modules and associated infrastructure fencing, control buildings, substations and CCTV. (24/02845/PAN) (PLN/0055/24)	lkram Ullah
	Ward: 02 – Thurso and Northwest Caithness	
	Applicant: The Highland Council	
	Site Address: Forss Business and Technology Park, Forss, Thurso.	
	The Committee <b>NOTED</b> the report.	
6	Planning Applications to be Determined Iarrtasan Dealbhaidh rin Dearbhadh	
6.1	Applicant: Mr Ashley Cross (24/01449/FUL) (PLN/056/24)Location: Land 105M NW Of Allwood, 9 Teangue (Ward 10).Nature of Development: Erection of house and temporary siting of 2no staticCaravans (retrospective)Recommendation: GRANT	KS
	<ul> <li>During discussion the following main points were raised:-</li> <li>concerns were raised about applications for houses on unadopted roads and officers were asked to consider this in terms of future applications; and</li> <li>the applicant was commended for taking the comments of the committee and officers on their previous application into account.</li> </ul>	
	The Committee <b>AGREED</b> to <b>GRANT</b> the application subject to the conditions detailed in the report	
6.2	Applicant: Muirhall Energy Ltd (23/03945/S36) (PLN/057/24) Location: Land 3070M North Of Amer Farm, 5 Totarder, Struan (Ward 10). Nature of Development: Glen Ullinish II Wind Farm - Construction and operation of a wind farm for a 40 year operational period, comprising 47 wind turbines with a maximum blade tip height of 200m, access tracks, borrow pits, battery storage, up to 2 anemometer masts, substations and ancillary infrastructure. Recommendation: RAISE AN OBJECTION	MF
	Declaration of Interest – Mr R Stewart declared an interest on the basis that he had previously expressed his views on all section 36 and section 37 applications relating to Skye.	

	<ul> <li>Prior to the presentation members were made aware that officers were due to meet with the applicant to discuss design changes which could affect the application.</li> <li>Before opening the debate, the Chair reminded members that the decision was to be taken on the application as it was set out and that any amendments would be considered when they came before the Committee.</li> <li>The Committee AGREED to RAISE AN OBJECTION to the application for the reasons set out in the report.</li> </ul>	
6.10	In terms of Standing order 9 the Committee AGREED to consider item 6.10 at this stage. Applicant: Renantis UK Ltd (formerly Falck Renewables Wind Ltd) (23/02998/S36) (PLN/065/24) Location: Land 1800M NE of 12 Upper Feorlig Dunvegan (Ward 10). Nature of Development: Ben Aketil Repowered and Extended Wind Farm Decommissioning and removal of 12 existing turbines and related infrastructure, erection and operation of 9 turbines with a maximum blade tip height of 200m, up to 20MW Battery Energy Storage System, anemometer mast, access tracks, up to two borrow pits, and all associated infrastructure. Recommendation: RAISE AN OBJECTION Declaration of Interest – Mr R Stewart declared an interest on the basis that he had previously expressed his views on all section 36 and section 37 applications relating to Skye. The Committee AGREED to RAISE AN OBJECTION to the application for the reasons set out in the report.	MF
6.3	<ul> <li>Applicant: Mr David Skea (23/00446/PIP) (PLN/058/24)</li> <li>Location: Land at Mount Eagle, Culbokie (Ward 09).</li> <li>Nature of Development: Residential development of up to 20 houses and associated access, drainage, and landscaping.</li> <li>Recommendation: GRANT</li> <li>Declaration of Interest – Ms J McEwan declared an interest on the basis that the presenting officer was a close family member.</li> <li>The Committee AGREED to GRANT planning permission subject to the removal of condition 14 and subject to the conditions detailed in the report</li> </ul>	CF
6.4	<ul> <li>Applicant: GEG Capital (north) Ltd (23/01542/FUL &amp; 23/01543/LBC) (PLN/059/24)</li> <li>Location: Earl's Cross Cottage, Earls Cross Road, Dornoch, IV25 3PJ (Ward 04).</li> <li>Nature of Development: 23/01542/FUL - Demolition of former Earls Cross Cottage, erection of 12 detached houses, remote paths connection to Earls Cross Road and formation of access road (renewal of 19/00658/FUL) 23/01543/LBC – Demolition of Earls Cross Cottage (renewal of 19/00655/LBC).</li> <li>Recommendation: GRANT</li> </ul>	

	The Committee <b>AGREED</b> to <b>GRANT</b> planning permission subject to a section 75 agreement being varied before planning permission is issued and subject to conditions detailed in the report	
6.5	Applicant: GEG Capital (North) Ltd (23/01550/FUL & 23/01552/LBC) (PLN/060/24)Location: Ambassador House, Earls Cross Road, Dornoch (Ward 04).Nature of Development:23/01550/FUL - Conversion and alterations to form 9 apartments, erection of 4 houses (renewal of planning permission 19/00657/FUL) 23/01552/LBC - Alterations to building to form 9 apartments, demolition of external fire stair and rear storage compound (renewal of 19/00654/LBC)Recommendation: GRANTThe Committee AGREED to GRANT planning permission subject to a section 75 agreement being varied before planning permission is issued and subject to conditions detailed in the report.	LB
6.9	In terms of Standing Order 9 the Committee AGREED to consider item 6.9 at this stage.	LB
	Applicant: Embo Trust (24/00952/FUL) (PLN/064/24) Location: The Old School, School Street, Embo, IV25 3PZ (Ward 04). Nature of Development: Erection of ground mounted solar PV panels. Recommendation: GRANT	
	Declaration of Interest – Mr R Stewart declared an interest on the basis that he had previously expressed his views on all section 36 and section 37 applications relating to Skye.	
	The Committee <b>AGREED</b> to <b>GRANT</b> planning permission subject to the conditions detailed in the report.	
6.6	<ul> <li>Applicant: Organic Sea Harvest (23/05927/FUL) (PLN/061/24)</li> <li>Location: Land 1520M NE Of Bridgend Cottage, Flodigarry, Portree, Isle Of Skye (Ward 10).</li> <li>Nature of Development: Marine Fish Farm - Atlantic Salmon, comprising 10 120m circumference pens with 14m x 14m feed barge and ancillary equipment.</li> <li>Recommendation: GRANT</li> </ul>	МН
	Mr M Reiss declared an interest on the basis that the applicant is a personal friend.	
	Motion – Mr D Millar seconded by Ms M Smith	
	To refuse the application for the following reasons:-	
	While it is noted that the proposed scheme would offer economic and social benefits, such benefits are not considered sufficient to outweigh the adverse visual impacts on the special Qualities of the Special Landscape Area and in particular its substantial adverse impact in respect of VP03 (Coast path at Galta Mor), VP04 (Coast Path south of Steall a'Ghreip) and VP07 (A855 at Dunans), With adverse visual impacts being experienced in relation to VP07 most notably	

	To grant the application as recommended in the report.	
	Amendment – Mr R Stewart seconded by Mr K Rosie	
	To refuse the application for the following reasons:- While it is noted that the proposed scheme would offer economic and social benefits, such benefits are not considered sufficient to outweigh the adverse visual impacts on the special qualities on the Special Landscape Area and in particular its substantial adverse impacts between Flodigarry and Balmaqueen to the north, in respect of VP02 (Radar Station), VP03 (Coast Path at Galta Mor), VP04 (Coast Path south of Steall a'Ghreip). Furthermore, it is noted that the coastline adjacent to the proposed development, particularly to the north of the Local Landscape Character Area would suffer significant effects as a result of the development. Given the extent of such adverse impacts this development is considered contrary to policy 32(d)(i) and 32(d)(iii) of National Planning Framework 4 and policies 50, 57 and 61 of the Highland-wide Local Development Plan.	
	Motion – Mr D Millar seconded by Mr R Gale	
	that the applicant is a personal friend.	
6.7	<ul> <li>Applicant: Organic Sea Harvest (23/05931/FUL) (PLN/062/24)</li> <li>Location: Land 1600M East Of Balmaqueen, Isle Of Skye (Ward 10).</li> <li>Nature of Development: Marine Fin Fish Farm - 10no, 120m circumference plastic pens in 2 x 5 configuration with associated feed barge and ancillary equipment.</li> <li>Recommendation: GRANT</li> <li>Declaration of Interest – Mr M Reiss declared an interest on the basis</li> </ul>	MH
	The Committee AGREED to REFUSE the application for the reasons provided.	
	For the amendment:- Mr M Baird, Mrs I Campbell, Ms L Kraft, Mr K Rosie, Mr R Stewart.	
	For the motion:- Ms S Atkin, Mr R Bremner, Ms T Collier, Mr R Gale, Ms J McEwan, Mr D Millar, Ms M Smith, Ms M Ross.	
	There were <b>8</b> votes for the motion and <b>5</b> votes for the amendment, with no abstentions, the votes having been cast as follows:	
	To grant the application as recommended in the report.	
	Amendment – Mr R Stewart seconded by Mr K Rosie	
	by motorists and walkers. Furthermore, it is noted that the coastline adjacent to the proposed development, particularly to the south of the Local Landscape Character Area would suffer significant effects as a result of the development. Given the extent of such adverse impacts this development is considered contrary to policy 32(d)(i) and 32(d)(iii) of NPF4 and policies 50, 57 and 61 of the Highland-wide Local Development Plan.	

	There were <b>8</b> votes for the motion and <b>6</b> votes for the amendment, with no abstentions, the votes having been cast as follows:	
	For the motion:- Ms S Atkin, Mr R Bremner, Ms T Collier, Mr R Gale, Ms J McEwan, Mr D Millar, Ms M Smith, Ms M Ross	
	For the amendment:- Mr M Baird, Mrs I Campbell, Ms L Kraft, Mr A McLean, Mr K Rosie, Mr R Stewart	
	The Committee <b>AGREED</b> to <b>REFUSE</b> the application for the reasons provided.	
6.8	Applicant: Mr Peter Logan (23/04686/FUL) (PLN/063/24)Location: Land 290M SW Of West Knockbain Farmhouse, Knockbain, Munlochy (Ward 09).Nature of Development: Erection of 2no. lodges for holiday letting, formation of access track (part retrospective)Recommendation: GRANT	EF
	The Committee <b>AGREED</b> to <b>GRANT</b> planning permission subject to the conditions detailed in the report.	
7	Decision of Appeals to the Scottish Government Planning and Environmental Appeals Division Co-dhùnadh mu Iarrtas do Bhuidheann-stiùiridh Riaghaltas na h-Alba airson Lùth agus Atharrachadh Aimsir	
	Declaration of Interest – Mr R Stewart declared an interest on the basis that he is the applicant	
	Applicant: Ruraidh Stewart (23/04610/FUL) (PPA-270-2295) Location: Land 55M NE of Willowbank, The Square, Balmacara, IV40 8DP (Ward 5)	
	<b>Nature of Development:</b> Change of use of croft land to a caravan site with stances for holiday use, associated roads, parking, drainage and water connections.	
	The Committee <b>NOTED</b> the decision of the Scottish Ministers to dismiss the appeal and refuse planning permission for the reasons given in the Decision Notice.	
	The meeting ended at 4.45pm.	